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2	Vincent D. Slavens, Esq. (SBN 217132) Krause, Kalfayan, Benink & Slavens, LLP	COUNTY OF SAN BERNARDINO SAN BERNARDINO DISTRICT		
3	550 West C Street, Suite 530	MAR 2 8 2016		
4	San Diego, CA 92101 Tel: (619) 232-0331	BY NORMA MAGANA, DEPUTY		
5	Fax: (619) 232-4019			
6	Attorneys for Petitioner and Plaintiff			
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10	SUPERIOR COURT OF THE STATE OF CALIFORNIA			
11	FOR THE COUNTY OF SAN BERNARDINO			
12	CHRISTINA LOPEZ-BURTON,	Case No.: CIVDS1604968		
13	Petitioner and Plaintiff,	VERIFIED PETITION FOR WRIT OF		
14	v.	MANDATE AND COMPLAINT FOR DECLARATORY RELIEF		
15	TOWN OF ADDIE VALLEY a general law	DECLARATORY RELIEF By F	ax	
16	TOWN OF APPLE VALLEY, a general law city; and DOES 1-10,		- -	
17	Respondents and Defendants.			
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21	Petitioner and Plaintiff Christina Lopez-	Burton ("Petitioner") alleges as follows:		
21 22	Petitioner and Plaintiff Christina Lopez- INTRO	Burton ("Petitioner") alleges as follows: DUCTION		
22	INTRO	DUCTION		
22 23	INTRO 1. Petitioner brings this action to	DUCTION compel the Town of Apple Valley ("Town" or		
22 23 24	INTRO 1. Petitioner brings this action to "Respondent") to comply with its obligations u	DUCTION compel the Town of Apple Valley ("Town" or under Proposition 218 (Cal. Cont. art. XIII D, § 6		
22 23 24 25	INTRO 1. Petitioner brings this action to "Respondent") to comply with its obligations u ("Section 6"), subds. (a) and (b)) with respect	DUCTION compel the Town of Apple Valley ("Town" or under Proposition 218 (Cal. Cont. art. XIII D, § 6 to the monthly wastewater (i.e. sewer) fees and		
22 23 24 25 26	INTRO 1. Petitioner brings this action to "Respondent") to comply with its obligations u ("Section 6"), subds. (a) and (b)) with respect charges it imposes on its wastewater customers.	DUCTION compel the Town of Apple Valley ("Town" or inder Proposition 218 (Cal. Cont. art. XIII D, § 6 to the monthly wastewater (i.e. sewer) fees and As discussed more fully herein, the Town imposes		
22 23 24 25 26 27	INTRO 1. Petitioner brings this action to "Respondent") to comply with its obligations u ("Section 6"), subds. (a) and (b)) with respect charges it imposes on its wastewater customers. fees and charges that exceed the cost of pro-	DUCTION compel the Town of Apple Valley ("Town" or under Proposition 218 (Cal. Cont. art. XIII D, § 6 to the monthly wastewater (i.e. sewer) fees and As discussed more fully herein, the Town imposes viding wastewater service, are not proportionate		
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each of which violates Section 6 subdivision (b). It also failed to give proper written notice of its rate increases in violation of Section 6 subdivision (a). Petitioner seeks a writ of mandate and/or judicial declaration that orders the Town to comply with these constitutional mandates before it imposes any further wastewater fees or charges.

PARTIES

A. Petitioner/Plaintiff

2. Petitioner and Plaintiff Christina Lopez-Burton has been a resident of the Town of Apple Valley for approximately 13 years and has been paying the wastewater fees and charges at issue herein since that time.

B. <u>Respondents/Defendants</u>

3. Respondent and Defendant Town of Apple Valley ("Town") is a municipal corporation and general law city located in the County of San Bernardino, California. It is an "agency" subject to Proposition 218. (See Cal. Const. art. XIII C, § 1, subd. (b) & (c); art. XIII D, § 2, subd. (a).)

4. Petitioner is unaware of the true names and capacities of Respondents/Defendants sued as DOES 1 through 10, and therefore sues them by such fictitious names. Petitioner is informed and believes and thereon alleges, that each DOE Respondent/Defendant is responsible for the acts, violations and injuries alleged herein. Petitioner will amend this petition and complaint to allege the true names and capacities of the DOE Respondents/Defendants when their identities are ascertained.

5. Petitioner is informed and believes and thereon alleges, that at all times, each of DOE Respondents/Defendants was the agent, employee, representative, partner, joint venturer, and/or alter ego of each other Respondent/Defendant and, in doing the things alleged herein, was acting within the course and scope of such agency, employment and representation on behalf of such partnership or joint venture, and/or as such alter ego, with the authority, permission, consent, and/or ratification of each other Respondent/Defendant.

GENERAL ALLEGATIONS

6. The Town operates a wastewater (sewer) system which is comprised of 140 miles of collector sewers, trunk lines, interceptors, and nine sewer life (pump) stations. The Town does not treat its wastewater; instead, treatment is performed by the Victor Valley Wastewater Reclamation Authority ("VVWRA"). The VVWRA operates as a Joint Powers Authority, is a public agency of the state of California and serves four member agencies, including the Town. It charges its member agencies for sewer treatment and treatment-related expenses (such as capital improvement projects.) The Town provides wastewater service to approximately 22,000 of its residents. The service is a property-related service because it is a public service having a direct relationship to property ownership. (See Cal. Const. art. XIII D, § 2, subd. (h).)

7. The Town charges its wastewater customers fees and charges for wastewater service. The Town imposes water fees and charges on properties as an incident of property ownership, including Petitioner's real property located at 12624 Remington Road, Apple Valley, CA 92308. (See Cal. Const., art. XIII D, § 2, subd. (e).). These fees and charges are for a property related service. (*Id.*)

FLAWED RATE INCREASES

8. The Town has not, for at least the past two decades, conducted a rate study, cost of service study, or an internal analysis in an effort to ensure that it complies with article XIII D, section 6, subd. (b)(1) or (3). Instead, over the past 20 years it has periodically imposed increases on an "original sewer rate" which was set at \$8 per equivalent dwelling unit ("EDU") for single family residential customers in 1980 – years prior to the passage of Proposition 218. The original sewer rates would not have been Prop. 218 compliant because, *inter alia*, the Town set the rates higher than necessary in order to subsidize other Town funds.

9. As of March 12, 2013, the per EDU rate was \$24.46. In 2013 and 2014, the Town adopted rate increases purportedly based on a need to pass on cost increases that the VVWRA had imposed on the Town. Specifically, on March 12, 2013, the Town adopted Resolution No. 2013-13 which increased the per EDU rate by 15.25% (from \$24.46 to \$28.19), effective March 13, 2013.

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(Attached hereto as **Exhibit A** is a true and correct copy of the Resolution.) The Town staff report supporting Resolution 2013-13 stated that the VVWRA had increased treatment costs by 14.9% effective July 1, 2012. It explained that the rate increase would allow the Town to recapture this VVWRA cost increase in the future and recapture a portion, but not all, of the increased costs the Town had previously incurred, but had not yet recovered.

10. On June 10, 2014, the Town adopted Resolution No. 2014-18, which increased the per EDU rate by a total of 48%: (11.5% (effective May 28, 2014); 11.5% - FY16 (i.e. July 1, 2015); 9% - FY17; 9% - FY18; 7% - FY19.) (Attached hereto as **Exhibit B** is a true and correct copy of the Resolution.) The Town staff report supporting the resolution explained that the VVWRA had proposed to increase rates as follows: 9% in FY15 (i.e. beginning July 1, 2014); 9% -FY16; 9% - FY17; 9% - FY18; and 7% - FY19 for purposes of funding the construction of a sub-regional treatment plant for reclaimed water and to fund the capital cost of maintaining its facilities and sewer system infrastructure. The staff report stated that "increasing the sewer user charges by 11.5% by passing through the VVRWA rate increase will allow the Town to recapture its future increased cost for waste water treatment from VVWRA, a portion but not all of the previous increased treatment costs that were not passed through by the Town and fund necessary future capital improvements."

18 The Town's approach to these rate increases is flawed and illegal. First, it may not 11. 19 use the "original sewer rate" of \$8 per EDU as the foundation upon which to base increases because 20 the original sewer rate was not Prop. 218 compliant. Second, the Town's math is wrong. The only 21 time a 9% increase in VVWRA costs (to be paid by the Town), for example, should translate to a 22 9% increase in rates charged to the Town's customers, is if VVWRA expense represented all of the 23 Town's sewer costs. But the VVWRA expense represents only about 25% of the total wastewater 24 costs in any given year. Thus, a 9% increase in VVWRA rates should only translate to a 2.25% 25 increase (25% of 9%) in customer rates. Third, the Town may not charge current customers a rate 26 to subsidize supposed underpayments by prior customers (i.e. costs "previously incurred but not 27 vet recovered.")

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12. For these reasons, the Town's fees and charges violate Section 6 subdivision (b)(1) and (4).

ILLEGAL TRANSFERS

13. The Town uses sewer fees and charges collected from its customers to fund general governmental expenses unrelated to the cost of providing sewer service. According to its Fiscal Year 2015-2016 budget, it has made the following transfers from its Wastewater Fund to its General Fund over the past three fiscal years:

2012-2013 \$1,668,538 (Actual) 2013-2014 \$1,563,943 (Actual)

2014-2015 \$1,707,400 (Estimated)

2015-2016 \$1,896,510 (Budgeted)

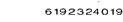
14. The Town contends that these transfers represent reimbursement of expenses that the General Fund has incurred on behalf of the wastewater enterprise and are therefore justified. In the Town's Proposed Budget for Fiscal Year 2015-2016, for example, it has identified costs in a Cost Allocation Plan that purports to support these reimbursements. But many of the reimbursements do not make sense.

15. For example, in the Cost Allocation Plan, the Town allocated 21% of the Town's total "General Govt." expenditures (3,034,798) to the Wastewater Fund or 637,308. But the expenditures identified in the General Government budget (page 173 of the FY 15-16 Budget) include costs that are plainly not related to providing wastewater service. For example, the General Government budget includes a transfer of 1,072,660 to the Parks & Recreation Fund and a 349,968 transfer to the Golf Course Fund. Neither the Parks and Recreation Department nor the Town's golf course support wastewater operations. These transfers violate Section 6 subdivision (b)(1)(2) and (5).

DISPROPORTIONATE RATES

16. Fees and charges must not exceed the proportional cost of the service attributable to the parcel. Despite dramatic differences in the costs of providing wastewater service to different

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types of customers, the Town charges the same EDU rate (\$35.04) to single family residents, multifamily residents, and commercial customers with "an individual restroom." Other commercial customers with "centralized sewer use facilities" are charged \$35.04, plus a separate amount "per fixture" in excess of twenty units (units are fixtures like showers, sinks, urinals.) This is an arbitrary methodology that is not tied to the costs of providing wastewater service.

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17. Different types of sewer customers impact the sewer system (and accordingly, the costs of providing service) in dramatically different ways. This difference is most profound as between commercial and residential customers. Commercial customers often discharge far greater contaminants than residential customers, all of which require physical, chemical, and biological processes to remove. Indeed, the industry practice is to account for Total Suspended Solids ("TSS"), Biological Oxygen Demand ("BOD") and NH3 (ammonia) when ascertaining how much to charge customer groups. Thus, in a Prop. 218-compliant utility, a car wash is (and should be) charged more than a residential customer because its impact on the wastewater systems is far greater. In fact, the VVWRA accounts for BOD, TSS, and NH3 in calculating its unit costs to its members. But the Town does not account for these cost components when it charges its customers. Similarly, the Town does not account for another critical and industry-standard cost factor – flow (volume of wastewater). The flow of wastewater can be estimated by reference to the amount of water each parcel utilizes.

As a result, a widow residing in a one-bedroom apartment is charged the same

amount as a Starbucks, drycleaner, or a car wash, despite the extreme difference in the

concentration of contaminants in their respective wastewater. She is also charged the same amount

as another single family residence with four bathrooms and seven occupants, despite the fact her

volume of flow is substantially less. This one-size fits all approach violates Section 6, subdivision

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(b)(3).

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FAILURE TO PROVIDE PROPER NOTICE OF RATE INCREASES

19. Section 6 subdivision (a)(1) requires a local agency like the Town to mail to affected property owners, a notice of proposed rate increases at least 45 days prior to a public hearing. The written notice must include the following critical information:

The amount of the fee or charge proposed to be imposed upon each (parcel)

- The basis upon which the amount of the proposed fee or charge was imposed
- The reason for the fee or charge

The date, time, and location of a public hearing on the proposed fee or charge $(\S 6, subd, (a)(1))$

10 20. As explained above, on June 10, 2014, the Town adopted Resolution 2014-18, which 11 increased wastewater user charges for five fiscal years beginning on July 1, 2014. But the written 12 notice that the Town mailed did not comply with Section 6 subdivision (a) because it failed to 13 advise of the proposed increases in fiscal year 15-16 (i.e. beginning July 1, 2015) through fiscal 14 year 18-19 (i.e. beginning July 1, 2018.) (Attached hereto as Exhibit C is a true and correct copy 15 of the Notice.) In addition, the Notice failed to notify property owners that in addition to the EDU 16 increase, the Town was proposing to (and later adopted) an increase in the per fixture cost (in excess 17 of 20 fixtures) from \$1.40 to \$1.57.

CAUSES OF ACTION

FIRST CAUSE OF ACTION Petition for Writ of Mandate C.C.P. § 1085 (Against All Respondents)

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21. Petitioner hereby incorporates by reference each of the preceding allegations as 23 though fully set forth herein.

24 22. Respondents have refused and continue to refuse to comply with California 25 Constitution article XIIID section 6 subdivisions (a) and (b). Specifically, they impose wastewater 26 utility fees and charges that violate the substantive restrictions as set forth in Section 6 subdivision 27 (b)(1)-(5) as discussed more fully above. Furthermore, they impose fees and charges without first 28 providing notice as required by article XIII D section 6 subdivision (a)

1	23. There is a clear, present and ministerial duty upon the part of the Respondents to
2	comply with these statutory mandates.
3	24. Petitioner has a clear, present and beneficial right to the performance of that duty.
4	25. Petitioner does not have an adequate remedy at law.
5	26. Accordingly, Petitioner is entitled to a writ of mandate pursuant to C.C.P. § 1085 as
6	specified more fully below.
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8 9	SECOND CAUSE OF ACTION Declaratory Relief C.C.P. § 1060 (Against All Defendants)
10	27. Plaintiff hereby incorporates by reference each of the preceding allegations as
11	though fully set forth herein.
12	28. An actual, present, and substantial controversy exists between Plaintiff and
13	Defendants. Plaintiff contends that Defendants have imposed and continue to impose wastewater
14	fees and charges in violation of California Constitution article XIII D section 6 subdivisions (a) and
15 16	(b)(1)-(5). Defendants contend that they have complied, and will continue to comply with said
10	constitutional restrictions and requirements.
17	29. Plaintiff is entitled to a judicial declaration declaring that the wastewater fees and
10	charges currently being imposed are illegal because they violate these constitutional provisions.
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21	<u>PRAYER FOR RELIEF</u>
22	WHEREFORE, Petitioner/Plaintiff prays that the Court:
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24	ON THE FIRST CAUSE OF ACTION AS TO ALL RESPONDENTS
25	1. Issue a writ of mandate directing the Respondents to comply with California
26	Constitution article XIIID, section 6, subdivisions (a) and (b)(1)-(5) with respect to the wastewater
27	fees and charges they impose each month.
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03/28/2016 09:31 #344 P.014/025

1	ON THE SECOND CAUSE OF ACTION AS TO ALL DEFENDANTS
3 4 5	1. Enter a declaratory judgment declaring that Defendants' practices have violated California Constitution article XIIID, section 6, subdivisions (a) and (b)(1)-(5).
6	ON BOTH CAUSES OF ACTION AS TO ALL DEFENDANTS
7	1. Award Petitioner and Plaintiff costs of suit and attorney's fees as provided by law
8	including under Code of Civil Procedure section 1021.5.
9	2. Grant further relief that the Court deems just and proper and in the interest of justice
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11 12	Dated: March 28, 2016 SLAVENS, LLP
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13	Eric J. Benink, Esq.
14	Attorneys for Petitioner/Plaintiff
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2	VERIFICATION		
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4	I, Christina Lopez-Burton read the foregoing Verified Petition for Writ of Mandate and		
5	Complaint for Declaratory Relief and know the contents thereof. The matters stated therein are		
6	true and correct of my own knowledge and belief or on information and belief as indicated		
7	therein.		
8	I declare under penalty of perjury under the laws of the state of California that the		
9	foregoing is true and correct. Executed in the County of San Bernardino, California.		
10	Excelled in the county of sur being and, cellionies		
11	2224 p $+$		
12	DATED: March 24, 2016 Christina Lopez-Burton		
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RESOLUTION NO. 2013-13

A RESOLUTION ESTABLISHING SEWER USER CHARGES INCLUSIVE OF AN INCREASE IN AN AMOUNT OF THREE DOLLARS AND SEVENTY THREE CENTS (\$3.73) PER EQUIVALENT DWELLING UNIT PER MONTH AND ESTABLISHING AN OPERATIVE DATE FOR APPLICATION OF THE PROPOSED INCREASE

WHEREAS the Town of Apple Valley's Municipal Code requires all fees and charges to be adopted by Resolution of the Town Council of the Town of Apple Valley; and

WHEREAS the Town currently charges sewage users in the amount of twenty four dollars and forty-six cents (\$24.46) per equivalent dwelling unit (EDU) per month; and

WHEREAS the Town has proposed charging sewage users in the amount of twenty eight dollars and nineteen cents (\$28.19) per equivalent dwelling unit (EDU) per month; and

WHEREAS the Town has duly proposed and made available to the public data including the costs of providing said services; and

WHEREAS the Town Council of the Town of Apple Valley has held a public hearing to consider an amendment to the fees and charges for such services; and the Town Council has duly considered all oral and written presentations which were made in respect to said fees and charges; and

WHEREAS the amount of the fees and charges imposed on any person as an incident of ownership do not exceed the proportional cost of the service attributable to the property, which service is used by or immediately available to the owner of the property; and

WHEREAS the revenues derived from the fees and charges, as amended, will not exceed the cost reasonably borne in providing the services, and will not be used for any purposes other than that for which the fees and charges are imposed, and the fees and charges are not being imposed for general governmental services.

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Apple Valley as follows:

Section 1: Sewer User Fees

- (a) Each unit designed for single family occupancy, each residential unit within a multiple family development, and each mobile home unit will be assessed at the rate of \$28.19 per unit per month effective at such time as necessary to cover related costs.
- (b) Each commercial shop or office with individual restroom facilities will be assessed at the rate of \$28.19 per unit per month plus \$1.410 per fixture unit in excess of twenty (20) fixture units effective at such time as necessary to cover related costs.
- (c) Commercial or industrial shops or office with public and/or centralized sever use facilities will be assessed a minimum of \$28.19 per month plus \$1.410 per fixture unit in excess of twenty (20) fixture units effective at such time as necessary to cover related costs.
- (d) Schools' monthly user fees will be calculated on the basis of total annual enrollment (including faculty) whereby twenty-three (23) students and/or faculty equals one (1) EDU, which is defined as twenty (20) fixture units which will be assessed at the rate of \$28.19 per EDU per month effective at such time as necessary to cover related costs.
- (e) The Sewer User Charge will be collected by the Town on a bimonthly basis for residential service and all others will be collected on a monthly basis.

Section 2: Effective Date

The fees and charges established herein shall become effective on March 13, 2013. Section 1 of this Resolution shall become operative on the same date.

APPROVED and ADOPTED by the Town Council of the Town of Apple Valley.

Curt Emick, Mayor

ATTEST:

LaVonda Pearson, Town Clerk

RESOLUTION NO. 2014-18

A RESOLUTION ESTABLISHING SEWER USER CHARGES INCLUSIVE OF AN INCREASE IN AN AMOUNT OF THREE DOLLARS AND TWENTY FOUR CENTS (\$3.24) PER EQUIVALENT DWELLING UNIT PER MONTH AND ESTABLISHING AN OPERATIVE DATE FOR APPLICATION OF THE PROPOSED INCREASE

WHEREAS, the Town Council of the Town of Apple Valley is a member entity of the Victor Valley Wastewater Reclamation Authority (VVWRA), a Joint Powers Authority, duly formed under the laws of the State of California; and

WHEREAS, the VVWRA approved a 43.0% increase in total (FY15 - 9%, FY16 – 9%, FY17 – 9%, FY18 – 9%, FY19 – 7%) in the sewer user fees for member agencies over the next five years beginning fiscal year 2014-15 effective on July 1 which increased VVWRA's rates for FY15 from \$2,528 per million gallons treated, to \$2,756 per million gallons treated or a \$228 increase per MG treated and from Twenty Two Dollars Twenty Seven Cents (\$22.27) to Twenty Four Dollars Twenty Seven Cents (\$24.27) per equivalent dwelling unit (EDU) per month; and

WHEREAS, the Town as a member entity of the VVWRA, will be charged the additional 43.0% Increase for sewage treatment costs over the next five years beginning July 1, 2014 as outlined above; and

WHEREAS, the Town of Apple Valley's Municipal Code requires all fees and charges to be adopted by Resolution of the Town Council of the Town of Apple Valley; and

WHEREAS, the Town currently charges sewage users in the amount of twentyeight dollars and nineteen cents (\$28.19) per equivalent dwelling unit (EDU) per month; and

WHEREAS, the Town is requesting to increase the current sewer user fee by an amount of 48% in total (FY15 – 11.5%, FY16 – 11.5%, FY17 - 9%, FY18 – 9%, FY19 – 7%) or Three Dollars and Twenty-Four Cents (\$3.24) equaling 11.5% beginning May 28, 2014 with incremental increases as stated herein thereafter to be effective each July 1 of each subsequent fiscal year in order to recapture and recover the additional sewage treatment charges to the Town charged to it by the VVWRA; and

WHEREAS, the Town has proposed charging sewage users in the amount of thirty-one dollars and forty-three cents (\$31.43) per equivalent dwelling unit (EDU) per month in the first year of the rate increase; and



WHEREAS, the Town has duly proposed and made available to the public data including the costs of providing said services; and

WHEREAS, the Town Council of the Town of Apple Valley has held a public hearing to consider an amendment to the fees and charges for such services; and the Town Council has duly considered all oral and written presentations which were made in respect to said fees and charges; and

WHEREAS, the amount of the fees and charges imposed on any person as an incident of ownership do not exceed the proportional cost of the service attributable to the property, which service is used by or immediately available to the owner of the property; and

WHEREAS, the revenues derived from the fees and charges, as amended, will not exceed the cost reasonably borne in providing the services, and will not be used for any purposes other than that for which the fees and charges are imposed, and the fees and charges are not being imposed for general governmental services.

WHEREAS, the Town desires to comply with Section 6 of Article XIII(D) of the California Constitution regarding the notice, hearing and protest procedures.

NOW, THEREFORE, BE IT RESOLVED by the Town Council of the Town of Apple Valley as follows:

Section 1: Sewer User Fees

- (a) Each unit designed for single family occupancy, each residential unit within a multiple family development, and each mobile home unit will be assessed at the rate of \$31.43 per unit per month effective at such time as necessary to cover related costs.
- (b) Each commercial shop or office with individual restroom facilities will be assessed at the rate of \$31.43 per unit per month plus \$1.572 per fixture unit in excess of twenty (20) fixture units effective at such time as necessary to cover related costs.
- (c) Commercial or industrial shops or office with public and/or centralized sewer use facilities will be assessed a minimum of \$31.43 per month plus \$1.572 per fixture unit in excess of twenty (20) fixture units effective at such time as necessary to cover related costs.
- (d) Schools' monthly user fees will be calculated on the basis of total annual enrollment (including faculty) whereby twenty-three (23) students and/or faculty equals one (1) EDU, which is defined as twenty (20) fixture units



which will be assessed at the rate of \$31.43 per EDU per month effective at such time as necessary to cover related costs.

(e) The Sewer User Charge will be collected by the Town on a bimonthly basis for residential service and all others will be collected on a monthly basis.

Section 2: Effective Date

The fees and charges established herein shall become effective on June 11, 2014. Section 1 of this Resolution shall become operative on the same date.

APPROVED and ADOPTED by the Town Council of the Town of Apple Valley this 10th day of June, 2014.

Larry Cusack, Mayor Pro Tem

ATTEST: aVonda Pearson, Town Clerk



own of Apple Valley

Town of Apple Valley

14955 Dale Evans Parkway • Apple Valley, California 92307

<u>NOTICE OF PUBLIC HEARING</u> <u>ABOUT PROPOSED SEWER USER FEE INCREASE</u>

Dear Property Owner:

In compliance with Section 6 of the California Constitution, Article XIII(D)(Proposition 218), this notice is to provide you with information about the Proposed Fee Increase. On April 08, 2014, at a regular meeting of the Town Council of the Town of Apple Valley, the Town Council adopted Resolution 2014-10 to set a time and place for a public hearing on the proposed sewer user fee increase in an amount of Three Dollars Twenty-Four Cents (\$3.24) per equivalent dwelling unit (EDU) per month and directed staff to proceed with the special notice procedures as required by law.

Hearing Date and Time:

This notice is to inform you of a public hearing to consider the Proposed Fee Increase, which is scheduled for Tuesday, May 27, 2014, at 6:30 p.m. (or as soon thereafter as the matter may be heard) at the Town of Apple Valley Council Chambers, located at 14955 Dale Evans Parkway, Apple Valley, CA 92307.

Information Regarding Pass-Through Proposed Rate Increase:

In March, 2014, the Victor Valley Waste Water Reclamation Authority (VVWRA) proposed an incremental increase totaling 43.0% (FY15 - 9%, FY16 - 9%, FY17 - 9%, FY18 - 9%, FY19 - 7%) in the sewer user charge for member agencies over the next five fiscal years beginning July 1, 2014. The VVWRA increase is intended to provide resources to fund the construction of sub-regional treatment plants for reclaimed water and fund the capital cost of maintaining its facilities and sewer system infrastructure. This increase was approved by VVWRA and becomes effective for member agencies on July 1, 2014.

As reported to Council during Fiscal Year 2013, the Town did not fully pass through the prior cost increase and absorbed over \$140,000 in increased sewer costs at the time of the public hearing in March, 2013. This VVWRA rate increase will increase the Town's sewage charges by approximately \$18,500 per month in the first year. The Town's Sewer Fund cannot sustain the increased costs due to the VVWRA rate increase.

Currently, the Town charges sewer users twenty-eight dollars and nineteen cents (\$28.19) per equivalent dwelling unit (EDU) per month. The fee is proposed to increase by three dollars and twenty-four cents (\$3.24) or 11.5% to thirty-one dollars and forty-three cents (\$31.43) per EDU per month effective May 28. Increasing the sewer user charges by 11.5% by passing through the VVWRA rate increase will allow the Town to recapture its future increased cost for waste water treatment from VVWRA, and a portion but not all of the previous increased treatment costs that were not passed through by the Town and fund necessary future capital improvements.

At the Public Hearing, the Town will consider all protests against the Proposed Fee Increase. If written protests against the Proposed Fee Increase are presented by a majority of the owners of the identified parcels, the Town will not impose the fee. If there is no majority protest, the Town Council will then consider a Resolution to adopt the Proposed Fee Increase. If adopted, the Proposed Fee Increase would become effective on May 28, 2014.

You Can Be Heard:

Proposition 218 allows affected property owners to respond to Proposed Rate Increases prior to the close of the public hearing. If you object to the Proposed Rate Increase, you may file a written protest with the Town Clerk at, or before, the close of the public hearing. A valid protest must contain 1.) the address, or assessor's parcel number (APN) of the property, and 2.) the signature of the property owner of record. Only one protest may be filed for each parcel. The property owner may also come to the hearing and protest orally. You may use the protest form below. If you have any questions, please contact Marc Puckett, Assistant Town Manager at (760) 240-7000 or you may email him at <u>mpuckett@applevalley.org</u>.

PROTEST FORM

If you would like to protest the Proposed Sewer User Fee Increase, you may complete this Protest Form, detach it, and mail it to the Town of Apple Valley, Town Clerk, 14955 Dale Evans Parkway, Apple Valley, CA 92307, or hand deliver the form to the Town Clerk's office. In order for this form to be counted as a valid protest against the Proposed Fee Increase, this form must be signed and delivered to the Town Clerk no later than the close of the Public Hearing, on May 27, 2014. Only one protest is allowed per service address.

Service Address:

1 protest the Proposed Fee Increase

I hereby declare under penalty of perjury that I am the owner of the above listed property or the authorized representative of the above listed property.

Please sign and then print your name:

Date:

Please print the property owner's name: