

TOWN OF APPLE VALLEY  
City Profile Summary Sheet

Contact Person: Bruce Williams  
Town Manager

Address: 14955 Dale Evans Parkway  
Apple Valley, CA. 92307

E-Mail Address: applevalley@applevalley.org

Website Address: applevalley.org

Date of Municipality Formation: November 28, 1988

Charter/Date: November 28, 1988

Redevelopment Agency:  X  YES  X

If yes, please indicate name and define area of service.

Redevelopment Project Area No. 1: Victor Valley Economic Development Authority (VVEDA)

Redevelopment Project Area No. 2: Apple Valley Redevelopment Agency

(For areas of service, see attached map)

Governing Body: Five (5) member city council elected at large; Mayor selected annually from council.

Membership: Scott Nassif, Mayor  
Mark Shoup, Mayor Pro-Tempore  
Timothy Jasper, Council Member  
Rick Roelle, Council Member  
Bob Sagona, Council Member

Public Meetings:

- Town Council meets 2<sup>nd</sup> and 4<sup>th</sup> Tuesdays of each month at 7:00 p.m. within Town Hall Council Chambers located at 14955 Dale Evans Parkway, Apple Valley, CA 92307.
- Planning Commission meets the 1st and 3rd Wednesday of each month at 6:00 p.m. within Town Hall Council Chambers located at 14955 Dale Evans Parkway, Apple Valley, CA 92307.
- Equestrian Advisory Committee meets the 2nd and 4th Wednesday at 7:00 p.m. within Town Hall Council Chambers located at 14955 Dale Evans Parkway, Apple Valley, CA 92307.
- Building and Safety Advisory Board meetings are scheduled as needed.
- Historical Advisory Committee meets the 3rd Thursday of each month at 1:30 p.m. within Town Hall Council Chambers located at 14955 Dale Evans Parkway, Apple Valley, CA 92307.
- Park and Recreation Commission meets the 1<sup>st</sup> Thursday at 7:00 p.m. within Town Hall Council Chambers located at 14955 Dale Evans Parkway, Apple Valley, CA 92307.
- Traffic Commission meetings are scheduled as needed

## SERVICES PROVIDED:

Services Provided by City/Town Directly to its Public:

The Town of Apple Valley provides sewer, street cleaning, trash pick-up, parks and recreation, residential rehabilitation programs, home buyer assistance, programs for citizens living within the Town boundaries.

The Town of Apple Valley provides general municipal administration,

Service(s) Provided to the City/Town through a Contractual Relationship:

SERVICE	PROVIDED BY WHOM	DATE OF CONTRACT	SUNSET DATE
Police	County of San Bernardino	Fiscal Year to Year	
Building and Safety	Carles Abbott & Associates	1992	Town Council Discretion
Engineering	Carles Abbott & Associates	1989	Town Council Discretion
Street Maintenance	Cooley Construction	7/2005	7/2008
Trash Disposal	AVCO Disposal	JPA Franchise Agreement	Seven (7) Year Renewable Term
Transit	Victor Valley Transit Authority	JPA Franchise Agreement	Seven (7) Year Renewable Term

Area Served: 78 Square Miles/ 49,920 Acres

Population: 63,853 (Source: Department of Finance, 1/1/2005)

Registered Voters: 30,061 As of July 1, 2005 (Date)

Services Provided Outside City/Town Boundaries:

Service	Provided by Whom	Date of Contract	Sunset Date
Parks and Recreation	Park and Recreation Department	March, 2001	N/A

Special charges for service outside boundaries: No special charges.

Special policies for providing service outside boundaries: Master Parks Plan Excerpts (attached).

Subsidiary District(s)? YES X NO

If yes, list

## SPHERE OF INFLUENCE

Established:

LAFCO Number	Resolution No./ Date Adopted	Location

Changes:

LAFCO Number	Resolution No./ Date Adopted	Type of Change	Location
	TC Resolution No. 89-72 adopted 12/12/89	Reduction	Sections 5, 19, 20, 25, 29, 30, 31, 32 and portions of Sections 3, 24, 26, 34 and 35 – South of Johnson Road and East of I-15. and, 4, 11, 23, 26, 35 and portion of Section 2 west of Joshua Road
2588A	TC Resolution Nos. 90-32 adopted on 6/12/90, 90-25 adopted 8/8/90, 91-34 and 91-35 adopted 4/9/91	Reduction (Annexation into the Town of Apple Valley, Apple Valley Water District, Apple Valley Fire Protection District and Apple Valley Parks and Recreation District)	Sections 3, 4, 9 and 10 north of Quarry Road.  and,  Section 16 and a portion of 15 south of Tussing Ranch Road.
2712	TC Resolution No. 9245 and Annexation 92-001 adopted on 7/28/92	Reduction (Annexation into the Town of Apple Valley, Apple Valley Water District, Apple Valley Fire Protection District and Apple Valley	Jess Ranch PUD extension- South of Tussing Ranch, north of Poppy, west of Cottontail and east of the Mojave River.

LAFCO Number	Resolution No./ Date Adopted	Type of Change	Location
		Parks and Recreation District)	
	TC Resolution Nos. 94-55 and 94-56 adopted on 8/8/94, Annexation No. 92-001 and Ordinance No. 143	Reduction	Section 1 north of South Road and east of Joshua Road (Sycamore Rocks)
2807A	TC Resolution Nos. 96-03 adopted 1/23/95, 96-23 and 96-37 adopted 8/13/96 and Ordinance No. 162	Reduction (Annexation into the Town of Apple Valley, Apple Valley Water District, Apple Valley Fire Protection District and Apple Valley Parks and Recreation District)	Section 5 and 32 east of I-15 and north of Morro Road.
2868	TC Resolution No. 2000-40 and GPA 2000-005	Dissolution of the Apple Valley Parks and Recreation District.	General Plan amendment to Open Space and Conservation Element identifying goals and policies for Park and Recreation facilities and services. Town assumed the duties and responsibilities formerly performed by the District.

Totally Surrounded Islands: \_\_\_\_\_ YES      X   NO

If Yes, how many

How many comply with provisions of Government Code Section 56375.3.

#### BUDGETARY INFORMATION

	Actual 2001-02	Actual 2002-03	Actual 2003-04	Estimated 2004-05	Budgeted 2005-06
Expenditures	21, 383,217	22,522,787	25,448,217	Not available	48,267,099
Capital/Fixed Assets	6,211,881	4,482,547	4,230,942	4,188,479	16,404,597
Revenues:					
Property Tax	2,552,470	2,659,056	2,877,102	2,808,556	3,200,000
User Fees	8,117,175	11,127,828	12,426,948	Not available	Not available
Sales Tax	2,606,767	2,568,169	2,801,931	3,091,751	2,700,000

## SERVICE REVIEW ISSUES

### I. Infrastructure Needs and Deficiencies

#### 1. Capital Improvement Plans / Studies

The Town of Apple Valley has a five-year Capital Improvement Plan (CIP). The CIP is approved annually by the Town Council. A copy is available upon request.

#### 2. Master Service Plans / Studies

The Town has adopted a Sewer Master Plan and a Park Service Master Plan, all available upon request.

#### 3. Water Service Plans / Studies

##### a) Supply and demand information

Water is supplied to individual customers within Apple Valley by independent, private water companies.

#### 4. Sewer Service Plans / Studies

##### a) Capacity and demand information

The Town is a member of the Victor Valley Water Reclamation Authority (VWWRA) which provides sewer treatment services and interceptor sewer lines to the VWWRA facility. VWWRA continually expands their facility to manage the growth within the High Desert area. Currently VWWRA is conducting the environmental review necessary to expand present sewer treatment services, providing sub-regional facilities in each of the three major cities in the High Desert, which includes Apple Valley, Victorville and Hesperia. This will elevate some of the current demand and future demand on the facility. Additional information may be requested from VWWRA.

#### 5. Age and Condition of Facilities

##### a) Water supply and distribution system

Water is supplied to individual customers within Apple Valley by independent, private water companies.

##### b) Wastewater collection and treatment

The Town's wastewater collection system is in good working condition and continues to expand with new development. The Town's master sewer program

maintains the existing and expanded collector sewer lines that are connected to VVWRA interceptor lines that leads to their collection facility. A copy of the master sewer program can be obtained upon request. Please refer to VVWRA for information on the treatment system.

#### 6. Capacity Analysis

- a) Number of service units available – the facility continually gets expanded due to the increase in development within the High Desert. Seventy-five (75) percent of the connection fees goes to VVWRA as a pass through account to fund expansion projects of the current facility.
- b & c) Number of service units currently allocated and within the agency boundaries – The facility services the Town of Apple Valley, the cities of Victorville and Hesperia and County Service Areas Nos. 64 (Spring Valley Lake) and 42 (Oro Grande).

#### 7. Future Development

- a) What additional infrastructure is needed?
- b) Description of additional facilities
- c) How will they be funded?
- d) Is there a schedule for improvement?

As previously mentioned, VVWRA is planning on expanding the existing facility and providing sub-regional facilities in Apple Valley, Victorville and Hesperia. These facilities will be funded by a variety of sources. Infrastructure in a developed area may utilize assessment district funding, state and federal grants and general funds. Infrastructure in undeveloped areas will be developer funded through conditions of approval and Development Impact Fees. The sub-regional facilities are anticipated to be running by 2007. A policy for sewer connection for future residential development is currently being discussed by the Town Council. A policy is anticipated by early 2006. The Town Council requires all non-residential development to connect to the Town's sewer system at the cost of the developer.

#### 8. Reserve Capacity

- a) What is the policy?

The adopted Sewer Master Plan includes a portion of the Town and the Sphere of Influence area northwest of the Town adjacent to Interstate 15. The plan identifies needed improvements to meet demand capacities and future expansion as well as addressing current deficiencies. As stated above, the Town Council is currently reviewing the sewer policy which is anticipated to be completed by early 2006.

## **II. Growth and Population**

### **1. Population Information**

#### **a) Existing and projected**

According to the Department of Finance, the population of Apple Valley as of January 1, 2005 is 63,853. The Town's population projections, which were developed using the Southern California Association of Government (SCAG) projections, are listed in five-year increments, as follows:

2010 – 70,873  
2015 – 77,333  
2020 – 83,707  
2025 – 89,815  
2030 – 95,675

The annual growth rate is approximately 6,470 persons annually.

### **2. General Plan**

#### **a) Excerpts regarding existing and projected growth**

Future population and housing growth in Apple Valley will most likely occur as infill within the developed areas in the Town limits and within the undeveloped areas of the Town limits, specifically the southern, northeast and northwest portions of the Town. Developers will be required to provide infrastructure to areas within the Town limits that are currently not developed.

#### **b) Other – No response necessary**

## **III. Financing Opportunities and Constraints**

### **1. Finance Plans**

#### **a) Service upgrades**

The Town annually updates and adopts a five-year CIP Budget, which outlines the timing and estimated costs of all facilities and improvements.

#### **b) Capacity improvements**

The CIP describes the types of projects which include: Paving Rehabilitation, Paving Enhancement, Median Enhancement, Traffic Signals, Dry wells and

Storm Water Retention/Detention, New Streets, Yucca Loma Bridge, Sewers and Park Facilities. A copy of the CIP document is available upon request.

c) Revenue source

The CIP identifies potential sources of funding, which includes special revenues funds (Measure I, CDBG, TEA-21 and others), Development Impact Fees, grants and other general revenue sources.

2. Bond Rating

The Town of Apple Valley currently has two outstanding general obligation public facilities bonds, which have been given AAA/A-1+ and A+/A1 ratings by Standard & Poor's. These ratings are defined as prime or maximum safety for long-term bonds.

3. Joint Financing Projects

a) Does agency participate?

The Town currently is participating in a joint project with the City of Victorville and the City of Hesperia for the Bear Valley Road Street Improvement Project. The Town is also participating with the City of Victorville in the Material Recovery Facility (VWVRA - Reclamation Facility). The Town is a participant in the Victor Valley Economic Development Authority paving project. Additionally, the Town is participating in a joint project with the State of California for a right-turn lane on Highway 18 at Apple Valley Road. In the past the Town has worked with the County of San Bernardino on the improvements to Joshua Road. Future joint projects include the Yucca Loma Bridge with joint participation from the City of Victorville and the County of San Bernardino. The Town is also a participant for the future High Desert Corridor with the County of San Bernardino, the Cities of Victorville, Hesperia and Adelanto.

b) What are policies?

There are no Town policies on file for joint financing projects.

4. Revenue Sources

a) Identify

The Town's major operating revenues sources are sales and use taxes, property taxes, utility service charges and the redevelopment tax increment. Additional, revenue sources, which can vary from year to year, include Development Impact Fees and grants.



b) Can they be expanded?

Staff continues to actively pursue grants from various sources. The Town updated both its Development Impact Fee Study and Cost Allocation and Recovery Service Fee Study and new fees went into effect in July 2005.

Other potential sources include community facilities districts (CFD), additional fees for services, additional tax sources (e.g., restricted or unrestricted utility taxes) and various types of grants.

#### **IV. Cost Avoidance Opportunities**

##### **1. Overlapping/Duplicative Services**

The Town's participation in joint capital improvement projects does encourage coordination with other local government agencies, and the funds from several agencies decreases the need to rely solely on one funding source. However, depending on the size and scope of the project, a duplication of effort (staff time) is somewhat unavoidable and can occur over the life of the project.

##### **2. Joint Agency Practices**

###### **a) Identify**

The Town participates in joint capital improvement projects with the State of California, County of San Bernardino, and Cities of Victorville, Adelanto and Hesperia (i.e., pavement rehabilitation, traffic signal interconnect) and the Victor Valley Economic Development Authority (VVEDA).

###### **b) Reduce Costs?**

The reduction of costs in joint capital improvement projects may be obtained by carefully monitoring the assignments to staff by the various public agencies, developing a comprehensive tracking system for the project, and maintaining a monthly meeting schedule to update the various participants of the project.

##### **3. Rely on Other Agencies**

###### **a) Administrative functions**

The Town relies on the Victor Valley Water Reclamation Authority (VWVRA) for wastewater treatment facilities. Also, the Town relies on the Apple Valley Fire Protection District and the San Bernardino County Sheriff's Department for Fire and Police services and their administrative oversight of such services. Additionally, the Town relies on the administration functions of the Water purveyors that service the Town of Apple Valley which include: Apple Valley

Foothill County Water District, Apple Valley Heights County Water District, Apple Valley Ranchos Water Company, Apple Valley View Mutual Water Company, Green Acres Estates Community Well, Juniper Riviera County Water District, Mariana Ranchos County Water District, Rancheritos Mutual Water Company, Spring Valley Lake County Service Area 64 and Thunderbird County Water District.

b) Grant Management

The Project Management Department assists individual departments in applying for and managing any grant funds that are received.

c) In-house cost vs. outside cost

In general, the Town applies for and manages any grant funds that are received and as such, the Town absorbs in-house costs. Outside costs are factored into the grant proposal/budget.

4. Growth Management Strategies

a) Strategies for directing growth

The Town's strategies for directing growth are in several key areas: 1) implementation of the General Plan and Measure "N", which limits residential lots to ½ acre minimum; 2) implementation of CIP Projects, such as street widening, installation of curbs, gutters, sidewalks, street lights, sewer and storm water retention/detention facilities; and 3) acquisition of right-of-way to facilitate CIP projects.

b) Infill

The Town encourages infill development projects, specifically commercial and industrial development. The Town acknowledges that as land in Victor Valley area becomes more valuable, infill of vacant properties will result as a by product of growth.

c) Conservation

The Conservation Element in the General Plan places a heavy emphasis on the conservation of the Town's natural resources, which consist mostly of hillside, outcroppings and preservation of the Mojave River area.

d) Annexation policies

Attached is a copy of the current Annexation Policy adopted by the Town Council by Resolution.

## 5. Level of Service

### a) Meets or exceeds customer needs?

The Town's current level of service for Town utilities (sewer and refuse) meets the current demand. The Sewer Master Plan indicate that as the Town grows, additional facilities and capacities are needed to maintain the necessary levels of service.

In general, the Town receives very few complaints about Town services that are delivered as public utilities, maintenance and upkeep of facilities, trash and recycling hauling, or information services available at the public counters in Town Hall.

### b) Customer satisfaction

Based on the preceding, the Town is confident that customer satisfaction with Apple Valley's services is at an acceptable level. However, the Town continually strives to improve its programs and services and the Town Manager emphasizes the need to provide our customers with excellent services in all categories.

## 6. Per-Unit Service Costs

### a) Identify

The per-unit service cost for sewer and trash hauling is approximately \$35.00 per month.

### b) Comparison with others

None

## V. Rate Restructuring

### 1. Rates

#### a) Use of consumer price index?

The Town's sewer connection fees for sewer are based on actual costs for paying VVWRA for wastewater treatment costs. The Town retains 25 percent of the sewer connection fee rate for the maintenance and upkeep of the Town's facilities. The sewer fee is based on actual costs for the wastewater treatment costs plus the Town retains a portion for repair and replacement of the system. The rate for the Town's Landscape Maintenance District is reevaluated each year based, in part, on the consumer price index and actual costs. The rates for refuse

are determined through a contract with AVCO Refuse Company for trash hauling and recycling.

b) Identify ways to compare rates

The Town compares its service fees with other cities of commensurate size and character as part of the annual services fee study.

c) Identify current rates and plans, if any, for rate changes

The Town has recently completed a review of its service fees and a majority of the new fees went into effect in July 2005 and some will go into effect on January 1, 2006. The fees are based on the use of the consumer price index, actual cost for services and comparison of service fees with other agencies.

## **VI. Opportunities for Shared Facilities**

### **1. Shared Facilities**

a) Existing – flood, parks, groundwater storage, etc.

The Victor Valley Water Reclamation Authority (VWVRA) facility is a shared facility by the Town of Apple Valley, the Cities of Victorville and Hesperia and County Service Areas Nos. 64 and 42. Fees for the use of the facility are paid by the Town with revenue collected by the users of the facility.

The Town's Fire and Police services contracts are with the Apple Valley Fire Protection District and County of San Bernardino Sheriff's Department.

b) Future Opportunities/options

The Town is continually looking for opportunities to share facilities with other agencies that will benefit all parties and most especially, the public.

### **2. Duplication of Facilities**

- a) Existing duplication?
- b) Planned/future duplication?
- c) Excess capacity available to outside customers
- d) Productivity ratings, if any, for staff

None

## **VII. Government Structure Options**

### **1. Agency Recommendation**

#### **a) Government structure options**

The Town will continue to consider regional solutions to municipal problems and issues such as wastewater treatment and recycling, air quality and transportation. In addition, staff will continue to research and explore outsourcing services for potential cost savings and efficiencies.

#### **b) Benefits to customers**

The potential benefit to customers of these alternative government structure options would be cost savings and operational efficiencies, which might equate to less government waste and improved customer services.

### **2. Hurdles to Consolidation/Reorganization**

A major hurdle to consolidation and reorganization is the acceptance of unique or innovative structure options or strategies by citizens, labor unions, employees and other stakeholders. The parochialism that exists between municipal jurisdictions and other agencies is another serious hurdle to using regional approaches for consolidation and reorganization.

### **3. Recommended Options**

#### **a) Benefit to customers**

The Town of Apple Valley recommends that LAFCO support local jurisdictions in their pursuit of regional solutions to municipal problems and issues.

#### **b) Services to be provided**

The Town has no response or recommended options at this time.

## **VIII. Evaluation of Management Efficiencies**

### **1. Training Opportunities**

Town departments train employees on a regular basis through the use of workshops, conferences and memberships in professional associations. In addition, training for general interest courses or mandatory training is provided. Computer and technology-based training are also provided by the Town.

## 2. Staffing levels

The Town's current staffing levels are sufficient to provide high quality public services to the general public.

## 3. Technology

### a) Billing systems

The Town Finance Department bills residential uses bi-monthly for sewer and refuse. Businesses are billed monthly for sewer and refuse. Business License billing occurs once per year in November and December for payment in January.

## 4. Budget

### a) Policies

A copy of the Town's Budgetary Policies – Annually, department directors receive budget guidelines and direction from the Town Council through the Town Manager. The directors are then asked to update their department policies for the budget and prepare their draft revenue forecasts and expenditures for the draft budget document.

### b) Preparation/public involvement

The annual guidelines are used to develop the budget, which first is presented to the Town Manager. Secondly, the recommendations of the Town Manager are usually presented to the Council in a public workshop. There is at least one public workshop. Then the Budget is considered, reviewed and approved by the Town Council at one or more public hearings. All of the workshops and Town Council meetings are open to the public for questions and comments.

### c) Analysis – revenues/reserves/expenditures

Extensive analysis of revenues and expenditures is done at the annual budget assembly process and at the mid-year budget review. Revenues are initially calculated based on historical and current economic conditions. Expenditures are based on departmental operational and/or capital improvement needs identified by departments in order to maintain current service levels with additional consideration on anticipated revenue availability. In addition, the intent of the budget analysis process is to maintain the existing reserve and if revenues exceed expenditures, to add to the reserve.

## 5. Joint Powers Agreements

### a) Identify and describe

The Town is part of the JPA for insurance purposes and also involved with the Victor Valley Economic Development Authority (VVEDA), the Victor Valley Water Reclamation Authority (VWVRA) and the Mojave Desert and Mountain Integrated Waste Management Authority.

## **IX. Local Accountability and Governance**

### 1. Governing Body

#### a) Selection process

The members of the Town Council are elected every two years for staggered terms of four years. The Mayor is elected by the Town Council for a one-year term.

#### b) Representation (Districts, area-wide)

The Town Council positions are at-large.

#### c) Frequency of meetings

The Town Council meets on the second and fourth Tuesday of every month.

#### d) Brown Act compliance

The Town Council and all standing commissions, committees and boards of the Town adhere to the requirements of the Brown Act.

#### e) Number of elections of last decade

From 1995 to the present, the Town held five elections (four for Town Council Members - 1996, 1998, 2002 and 2004; one in 1999 for a recall election and ballot measures including Measure N, which limits single-family residential lots to a minimum of ½ acre).

### 2. Customer Feedback

#### a) Surveys

In 1994, the Town conducted a survey of all residential property owners and business owners. The residential survey responses indicated that Town residents were reasonably satisfied with Town programs and services. Areas of greatest

interest to the residents included: 1) the condition of the streets; 2) the need for additional commercial services; 3) maintaining responsive law enforcement; 4) concern about future growth and land use decisions; and, 5) the need for additional Town parks and recreation facilities. A limited survey was conducted in 1999 that focused on whether the community would support additional taxes for street improvements.

Over the last ten years, all Town departments have made strong and determined efforts to improve and enhance public services and programs. While there has not been a formal process for public feedback and/or self-evaluation, the nature and occurrence of complaints has been reduced considerably. It should also be noted that the Town conducts at least six (6) regular public meetings (which are Town Council, Planning Commission and Equestrian Advisory Committee) per month that include opportunities for public comments.

A community survey will be conducted in early 2006.

b) Complaint tracking

All departments track and respond to complaints as they are filed.

3. Access

a) Hours

Apple Valley Town Hall is open Monday through Thursday from 7:30 a.m. until 5:30 p.m. and every other Friday 7:30 to 4:30. Some Town services, such as Building Inspection services, are available on all Fridays between the hours of 7:30 a.m. and 5:30 p.m.

b) Newsletters

The Town maintains a Town website that is updated with meetings notices, agendas, minutes and other pertinent information on a regular basis. In addition, the Website contains email addresses and links to all Town Department Directors and key personnel.

c) Website

As stated, the Town maintains a website ([www.applevalley.org](http://www.applevalley.org)) which is regularly updated by the Town. All Town Council and Planning Commission meetings are web streamed as a service on the website providing live and taped view of the meetings.



d) Media coverage

Reporters from The San Bernardino Sun, Apple Valley News and The Daily Press newspapers cover the Town Council meetings.

e) Cable/public access TV

Town Council meetings are not broadcast on Cable or public access TV, but they are broadcast on live webcam that can be viewed live and taped available on the Town website [www.applevalley.org](http://www.applevalley.org).

4. Regular Progress Reports

a) Budget – major projects

The Town Budget is adopted annually in late May or early June for the subsequent fiscal year and reviewed and adjusted at the mid year. The Demands Register Report is prepared every two weeks or once a month (depending upon Council agendas) for submittal to and approval of the Town Council.

b) Operations

Each Town department director meets regularly with the Town Manager. In addition, the approved minutes for Town commissions, committees and boards are forwarded to the Town Manager and Town Council for informational purposes.

c) Voter participation

Apple Valley is very community oriented and has several standing committees whose members are appointed by the Town Council. Frequently, issues are forwarded to the committees to study, get public input, and make recommendations back to the Town Council. Major projects and issues are regularly identified and updated on the Town's website. The Town Council, committees and staff welcome public input at every opportunity.

MANDATORY FIVE YEAR  
SPHERE OF INFLUENCE REVIEW  
(Government Code Section 56425)

**INTRODUCTION:** The questions on this form are designed to obtain data about the entity's existing sphere of influence to allow the Commission and As staff to begin to assess the mandated sphere update process. You are encouraged to include any additional information that you believe is pertinent to the process. Use additional sheets where necessary and/or include any relevant documents.

1. NAME OF AGENCY: Town of Apple Valley
2. Provide an identification of the entities that provide service to your agency. Please indicate whether they are public or private entities and include subsidiary districts in this description. Please include a description of City or District-governed agencies (i.e., redevelopment agency, development corporations, joint powers authorities, improvement districts, etc.):

SERVICE	PROVIDED BY WHOM	PUBLIC/PRIVATE
Police	County of San Bernardino	Public
Building and Safety	Carles Abbott & Associates	Private
Engineering	Carles Abbott & Associates	Private
Street Maintenance	Cooley Construction	Private
Trash Disposal	AVCO Disposal	Private
Transit	Victor Valley Transit Authority	Public
Sewer	Victor Valley Waste Water Reclamation Authority	Public
Fire	Apple Valley Fire Protection	Public
Ambulance/Paramedic	American Medical Response	Private

3. Provide a narrative description of anticipated alterations in the agency's current sphere of influence that should be considered in this review. This identification should include any potential development that would require a sphere of influence amendment for implementation, etc. (If additional room for response is necessary, please attach additional sheets to this form.)

The Town of Apple Valley anticipates initiating a Pre-Zoning and Annexation request for the area referred to as the "Golden Triangle" in late 2005 or early 2006. The Golden Triangle, an area of approximately 2700 acres, is that area located east of the I-15 Freeway and north, south and west of the Town current incorporated boundaries. All services as noted within this report shall be provided to the area in question if annexation is successfully completed through the Local Agency Formation Commission.

4. **CITIES:** Provide an outline of negotiations with the County of San Bernardino related to any sphere change anticipated. Please include an outline of agreements on boundaries, development standards, zoning requirements, if any. This is required pursuant to Government Code Section 56425(b).

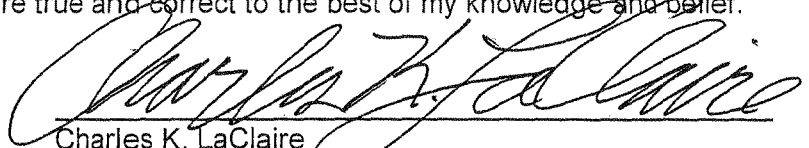
The Town of Apple Valley does not anticipate any changes to the current Sphere of Influence in the foreseeable future.

5. **CITIES:** Provide an outline of the dates for adoption and plans for update, if any, for:
  - General Plan: State-mandated housing element update planned for 2007.
6. **CITIES/SPECIAL DISTRICTS:** For the services provided by the agency identify the appropriate document below and provide an outline of the date of adoption, schedule for update, copy of the document and copy of environmental document, if applicable:
  - Master Plan for Water Utility: None
  - Master Plan for Sewer Utility: August, 1993: No specific date for update, copy available at Public Works
  - Master Plan for Fire Service: None
  - Master Plan for Park Service: July 13, 2004: No specific date for update
  - Urban Water Management Plan (with copy of certification from Department of Water Resources): Revised program submitted to SWMP on August 12, 2005.
  - Other (Please name):
7. **SPECIAL DISTRICTS:** Provide an outline of the following items related to the services provided by the District. This response is specifically required by Government Code Section 56425(h) et seq.
  - a) Provide a written statement specifying the functions and/or classes of service provided by your District.
  - b) Provide a written description of the nature, location and extent of the functions and/or classes of service outlined above. Where the service area is less than the boundaries of the District provide a map depiction of the location.
  - c) Provide a brief outline of master plans adopted for each of the services listed above including a summary of their findings and the date of their adoption. If master plans are required to be filed with a County, State or Federal agency please note the date of their acceptance. Provide a copy of the master plans with this document if not previously provided to the LAFCO staff office including a copy of the environmental determination associated with the document.
8. Provide a response to the four factors outlined in Government Code Section 56425 required for a sphere of influence review outlined as follows:
  - a) The present and planned land uses in the area, including agricultural and open-space lands.
  - b) The present and probable need for public facilities and services in the area.
  - c) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
  - d) The existence of any social or economic communities of interest in the area.

# CERTIFICATION

I hereby certify that the statements furnished above and in the attached supplements, exhibits, and documents present the date and information required for this mandatory review to the best of my ability, and that the facts, statements, and information presented herein are true and correct to the best of my knowledge and belief.

DATE: August 19, 2005

A handwritten signature in cursive script, appearing to read "Charles K. LaClaire", written over a horizontal line.

Charles K. LaClaire  
Town of Apple Valley  
Assistant Director of Community Development

**Tuerpe, Michael**

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**From:** Lori Lamson [llamson@applevalley.org]  
**Sent:** Thursday, December 20, 2007 11:09 AM  
**To:** Tuerpe, Michael  
**Subject:** RE: LAFCO - sphere update

8. Provide a response to the four factors outlined in Government Code Section 56425 required for a sphere of influence review outlined as follows:

a) The present and planned land uses in the area, including agricultural and open-space lands.

**Currently, the Sphere of Influence is not pre-zoned, and therefore, the County General Plan and Zoning designations for this area apply.**

b) The present and probable need for public facilities and services in the area.

**As the area develops the County will have to determine the need for public facilities and infrastructure in the Sphere area.**

c) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.

**The Town of Apple Valley provides Park and Recreation services to the areas within the Sphere.**

d) The existence of any social or economic communities of interest in the area.

**None.**

Lori Lamson,  
Assistant Director of Community Development  
Town of Apple Valley  
(760) 240-7000 ext. 7200

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**From:** Tuerpe, Michael [mailto:mtuerpe@lafco.sbcounty.gov]  
**Sent:** Thursday, December 20, 2007 9:56 AM  
**To:** Lori Lamson  
**Subject:** LAFCO - sphere update

Lori,

Our Clerk sent you a letter dated February 22, 2006 listing the determinations of the departmental review committee for the Town's sphere update. Determination #4 stated that in the Sphere of Influence Review form submitted by the Town that no responses were provided for Item 8 related to the four factors outlined in Gov Code 56425 required for a sphere review.

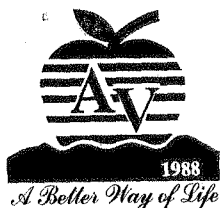
Your reply dated March 15, 2006 included Item 8 from the Municipal Service Review, not Item 8 from the Sphere of Influence Review. I did not catch this error previously.

Attached to this email are both letters and the submitted Sphere Review Form. Please provide responses to Item 8 from the Sphere of Influence Review. The answers are to encompass both the Town's and the sphere.

You can send the response via email if preferred. I will then attach your updated response to the original.

Please contact me if you have any questions.

12/20/2007



# Town of Apple Valley

14955 Dale Evans Parkway • Apple Valley, California 92307

March 15, 2006

RECEIVED  
MAR 17 2006

Kathleen Rollings-McDonald  
Executive Director  
Local Agency Formation Commission  
175 West Fifth Street, Second Floor  
San Bernardino, CA 92415-0490

**LAFCO**  
San Bernardino County

Subject: Response to DRC Findings

Dear Ms. Rollings-McDonald:

This letter is in response to the letter from Debby Chamberlin dated February 22, 2006. In Ms. Chamberlin's letter, clarification of several issues was requested prior to March 17, 2006. The issues in question were in response to the Service Review and Sphere of Influence Update for the Town of Apple Valley and the Departmental Review Committee review of the document.

Questions 1 and 2 in the letter are stated accurately and need no additional comment. Question 3 asks for clarification of the Town's request for imposition of Quimby Fees based upon the Apple Valley Recreation and Park District, since it was dissolved in 2001. The County has informed the Town of future development projects located within the Town's Sphere of Influence for the purpose of soliciting comment. The Town's comments include a recommendation for the imposition of Quimby fees for residential tracts within the Town Sphere and that the developer be responsible for paying Quimby fees to the Town of Apple Valley. Since the total land mass of the now dissolved Recreation and Park District was significantly greater than the Town's, and the boundaries of the two political subdivisions are not consonant, the future occupants of these residential projects will be using the Town of Apple Valley parks and recreation services and, therefore, should be responsible for paying Quimby fees to finance these services.

Question 4 asks for the completion of Item No. 8 related to the four factors outlined in Government Code Section 56425.

## Evaluation of Management Efficiencies

### 1. Training Opportunities

Town departments train employees on a regular basis through the use of workshops, conferences and memberships in professional associations. In addition, training for general interest courses, or mandatory training, is provided. Computer and technology-based training are also provided by the Town.

## **2. Staffing levels**

The Town's current staffing levels are sufficient to provide high quality public services to the general public although, with the current pace of growth and development, staffing adjustments in the development services arena will likely be made.

## **3. Technology**

### **a) Billing systems**

The Town Finance Department bills residents bi-monthly for sewer and refuse. Businesses are billed monthly for sewer and refuse. Business License billing occurs once per year in November and December for payment in January.

## **4. Budget**

### **a) Policies**

A copy of the Town's Budgetary Policies – Annually, department directors receive budget guidelines and direction from the Town Council through the Town Manager. The directors are then asked to update their department policies for the budget and prepare their draft revenue forecasts and expenditures for the draft budget document.

### **b) Preparation/public involvement**

The annual guidelines are used to develop the budget, which first is presented to the Town Manager. Secondly, the recommendations of the Town Manager are usually presented to the Council in a public workshop (s). There is at least one public workshop. The Budget is then considered, reviewed and approved by the Town Council at one or more public hearings. All of the workshops and Town Council meetings are open to the public for questions and comments. In addition, all meetings of the Town Council are webcast live through the Town's webstreaming program.

### **c) Analysis – revenues/reserves/expenditures**

Extensive analysis of revenues and expenditures is accomplished at the annual budget assembly process and at the mid-year budget review. Revenues are initially calculated based on historical and current economic conditions. Expenditures are based on departmental operational and/or capital improvement needs identified by departments in order to maintain current service levels, with additional consideration on anticipated revenue availability. In addition, the intent of the budget analysis process is to maintain, or enhance existing reserves and, if revenues exceed expenditures, to add to reserves.

## 5. Joint Powers Agreements

### a) Identify and describe

The Town is part of the JPA for insurance purposes and also involved with the Victor Valley Economic Development Authority (VVEDA), the Victor Valley Water Reclamation Authority (VWRA) and the Mojave Desert and Mountain Integrated Waste Management Authority.

To address Question 5, the Town of Apple Valley has no future plans to include the Sphere of Influence area within the General Plan given its current land mass (78 square miles), current build-out, size of its Sphere of Influence and, most importantly, the cost of expanding its General Plan throughout its Sphere of Influence. This current policy position may be reviewed in the future as development within the current corporate boundaries occurs and General Plan build-out can be reasonably anticipated.

The Town's Annexation Policy is attached, which addresses Question 6. The response to Question 7 explains the Town's participation in joint projects, referenced as Joint projects with other agencies – how have they been financed. The Bear Valley Road improvement project mentioned in the description provided has been completed. The Town of Apple Valley shared the cost of improvements to Bear Valley Road with the cities of Hesperia and Victorville. Each jurisdiction was responsible for paying their fair share of improvements of the road improvements that were located within each jurisdiction. Funding from other projects mentioned, such as the right-turn lane on Highway 18 and Apple Valley Road and the water reclamation facility are provided by development impact fees, mitigations to projects and other funding sources, including federal appropriations. No response was requested for Question 8.

If you have any questions regarding these responses, please contact Kenneth Henderson, Director of Economic and Community Development or Lori Lamson, Principal Planner at (760) 240-7000.

Sincerely,



Bruce Williams  
Town Manager

cc: Kenneth Henderson, Director of Economic and Community Development  
Lori Lamson, Principal Planner



## **Town of Apple Valley Town Council Annexation Policy**

**Whereas**, the Town of Apple Valley Sphere of Influence encompasses roughly 124 square miles that have traditionally been associated fiscally, socially and politically with the Town of Apple Valley; and

**Whereas**, the Town Council of the Town of Apple Valley promotes the preservation of the Town's identity and character through a commitment of protecting the community's physical growth and expansion; and

**Whereas**, it can be anticipated and expected that the areas within the Town's Sphere of Influence associated with the history of the Town shall be enjoined with the Town within the foreseeable future; and

**Whereas**, the expansion of the Town of Apple Valley to include the areas now within the Town's Sphere of Influence must incorporate the logical extension of public services and physical infrastructure in an efficient and cost effective manner; and

**Whereas**, it is essential that the Town adopt procedures and policies to protect the health, safety and general welfare of its citizens and to preserve the lifestyle enjoyed by those citizens relate to the consideration of any annexation request; and

**Whereas**, it is the duty and responsibility of the Town Council of the Town of Apple Valley, as delineated within the Apple Valley Municipal Code, to protect the health, safety and general welfare of the citizens of Apple Valley by providing for quality development, preservation of the natural environment and community aesthetics, while encouraging the expansion of the community into those areas traditionally associated with the Town; and

**Whereas**, it shall serve the citizens of the Town of Apple Valley to facilitate and encourage annexation requests where such annexation shall improve and enhance the health, safety and general welfare of the citizens of Apple Valley and those within the annexation area.

**NOW, THEREFORE, BE IT RESOLVED** that, in consideration of the evidence presented to the Town Council at a meeting open to the public, and for the reasons discussed by the Council at said meeting, the Town Council of the Town of Apple Valley, California, finds and determines as follows:

**Section 1.** Pursuant to the Town Council's commitment to protecting and preserving the community's health, safety and general welfare, any annexation request shall not be submitted to the Local Agency Formation Commission (LAFCO) from the Town of Apple Valley if the land that would be annexed is not contiguous to, or made to be contiguous to, the Town's present incorporated boundaries.

**Section 2.** To achieve the intent of the Municipal Code, and to fulfill the responsibilities of the Town Council, no annexation request shall be forwarded from the Town of Apple Valley until all affected property owners have executed a formal agreement with the Town that upon annexation any development of their land shall conform to the standards, criteria and requirements as detailed within the Town's Municipal Code, General Plan and Development Code.

**Section 3.** In conformance to the principle stated above, all annexation requests shall be considered based upon their individual merit. Annexation preference shall be granted to those annexation requests that shall result in development that will directly benefit the Town of Apple Valley by causing the installation of, or triggering the extension of, needed public infrastructure such as roadway and public utilities.

**Section 4.** Pursuant to the goals of the Town Council and the requirements of the Municipal Code to preserve the desert environment, community pride and the community's historic lifestyle, while affording individual property owners a fair and equitable opportunity to become part of the Town of Apple Valley, annexation requests that shall enhance and further the health, safety and general welfare of the citizens of the Town of Apple Valley shall be encouraged.

**Section 5.** Further, and pursuant to the goal of the Town Council to be fiscally responsible and the requirements of the Municipal Code, all annexation requests should be accompanied by the appropriate application processing fee as provided in the Town's adopted Fee Schedule.

ADOPTED by the Town Council of the Town of Apple Valley and signed by the Mayor this 12<sup>th</sup> day of July, 2005.

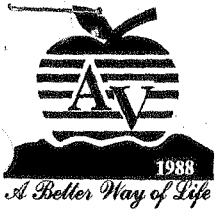
---

Scott Nassif  
Mayor

Attest:

---

LaVonda Pearson  
Town Clerk, Town of Apple Valley



# Town of Apple Valley

14955 Dale Evans Parkway • Apple Valley, California 92307

July 10, 2007

RECEIVED  
JUL 11 2007

Kathleen Rollings-McDonald  
215 North D Street, Suite 204  
San Bernardino, CA 92415-0490

**LAFCO**  
San Bernardino County

Subject: Response to Municipal Service Review information for the Town of Apple Valley

Dear Ms. Rollings-McDonald:

This letter is in response to your request for additional information in the letter dated May 29, 2007 regarding the Municipal Service Review for Apple Valley. There are no changes to the original submittals of November 7, 2005 and March 15, 2006. Enclosed are the requested copies of the two most recent audits for the Town and the Master Plan of Park and Recreation Services. The Master Plan for Sewers will follow shortly.

On June 20, 2007, Town staff and officials met with County Supervisor, Brad Mitzelfelt, and County staff regarding the development review and process for projects within the Town's Sphere of Influence. These meetings will be continuing into the future to discuss a Memorandum of Understanding (MOU) drafted by Town staff that requires the County to implement the Town's development standards, provide Quimby fees and require infrastructure in accordance with Town policies. Supervisor Mitzelfelt supports the MOU drafted by the Town and is assisting with facilitating the discussions between Town staff and County staff. A copy of the draft MOU is provided.

Currently the Town is undergoing a General Plan Update. As part of this update the Town will be pre-zoning its entire Sphere of Influence. It is anticipated that the pre-zoning designations will be the same designations as the recently adopted County General Plan for the Sphere area. Town Council has also directed staff to annex what is known as Apple Valley's "Golden Triangle" and areas directly east of the Town's industrial area. The Golden Triangle is bounded by Johnson Road to the South, I-15 to the west and Dale Evans Parkway to the east and the industrial area is located on the northeast area of Town directly adjacent to the recently adopted North Apple Valley Industrial Specific Plan.

As part of this process, it would be most advantageous for us to arrange a meeting with you regarding our efforts in the annexation and pre-zoning process. By mid August we will have enough background completed and will be through our first set of General Plan workshops to begin to focus on the annexation and pre-zoning process. I will be contacting you shortly to arrange this meeting.

Sincerely,

A handwritten signature in cursive script that reads "Lori Lamson".

Lori Lamson

Assistant Director of Community Development

Enclosures: Town Audits  
Master Plan for Park and Recreation Services  
Draft Memorandum of Understanding

c: Norm Kanold, Assistant County Administrator, Public and Support Services  
Group  
Bruce Williams, Town Manager  
Kenneth Henderson, Director of Economic and Community Development

## **TOWN OF APPLE VALLEY/COUNTY OF SAN BERNARDINO**

### **MEMORANDUM OF UNDERSTANDING (Sphere of Influence)**

This Memorandum of Understanding (Sphere of Influence) ("Agreement") is entered into between (1) the Town of Apple Valley, a California general law city and municipal corporation ("Town") and, (2) the County of San Bernardino, a political subdivision of the State of California ("County"). This Agreement is reference dated as of \_\_\_\_\_, 2007. This Agreement will not become effective until the occurrence of the "Effective Date" defined below. If the Effective Date does not occur on or before \_\_\_\_\_, 2007, then this Agreement may not thereafter become effective and any prior approvals and/or signatures of the Parties shall be deemed, automatically and without need of further act or instrument by either Party, rescinded and void *ab initio*. The Town and the County are sometimes referred to in this Agreement, individually, as a "Party" and, collectively, as the "Parties".

This Agreement will become effective on the date ("Effective Date") on which it has been approved by both the Town Council on behalf of the Town and the Board of Supervisors on behalf of the County and fully executed counterpart originals have been exchanged between the Parties. The term ("Term") of this Agreement shall commence on the Effective Date and shall end upon either Party's election to terminate this Agreement, which election may be made at any time and for any reason (or for no reason), notice of which shall be given as provided by Section 6.

### **RECITALS**

A. The Town of Apple Valley, incorporated in 1988, has approximately 78 square miles in size and 130 square miles of unincorporated area of land within the Town's Sphere of Influence. The Town of Apple Valley has not pre-zoned the Sphere of influence area for a number of reasons related to the extraordinary cost of pre-zoning 130 square miles and that the Town is less than fifty (50) percent built out and related matters. A map depicting the Town boundaries and the Sphere of Influence area is attached as Exhibit "A".

B. In order to ensure the Town's motto "A Better Way of Life" is implemented effectively within the areas of the Sphere of Influence, there should be "seamless boundaries" to ensure consistent development and effective implementation of the Town's land use goals and development standards.

C. The Town and the County acknowledge that the Sphere will be pre-zoned as part of the current General Plan Update effort by the Town and all, or some portion of it, may be annexed into the Town at some future date. The County further acknowledges that the Town's intent in entering into this Agreement includes ensuring that development within the Sphere which occurs prior to such annexation be accomplished in a manner that, as closely as possible, reflects the Town's practices and requirements as established in the Town's General Plan, including future pre-zoning, and the Town Development Code as it exists and is updated throughout the term of this Agreement.

## AGREEMENT

Section 1. Incorporation of Recitals. The Parties each acknowledge the accuracy of the factual matters set forth in the Recitals and further acknowledge that such facts form the material basis for their entry into this Agreement.

Section 2. County's Obligation to Consult Development Entitlements, General Plan Amendments and Development Code and Development Standard Changes. The Town has reviewed the County's current General Plan concerning development within the Sphere (collectively, the "County Standards"). Due to the differences between the County Standards and Town standards, the Town would like assurance that the County will implement development criteria and practices on future development that reflects the Town's policies and objectives identified in the Town's General Plan and Development Code. Implementation of the Town's standards will ensure that quality and character of future development will be compatible with the development in the adjoining portion of the Town. Once the Town's pre-zoning for the Sphere is adopted future development shall be in accordance with the pre-zoning. Accordingly, and in order to foster the continued development of the Sphere consistent with the above objective, the County agrees as follows:

2.1 The County shall inform Town staff of the Planning Division of the Economic and Community Development Department (or successor agencies) of the Town of Apple Valley at the earliest opportunity when it becomes aware of a development project or concept proposed with the boundaries of the Town's Sphere. The County shall submit to the Town full and complete copies of any and all development or other entitlement permits or applications for development entitlements occurring within the Sphere. Such information shall be provided to the Town no less than thirty (30) days prior to the administrative or County Planning Commission hearing at which the development application or other entitlement is to be considered. The foregoing shall not operate to modify, waive or abridge any County obligation arising under the California Environmental Quality Act (Public Resources Code Sections 21000, *et seq.*) ("CEQA") to provide the Town with environmental notice and opportunity to comment as prescribed by CEQA. The Town shall promptly review the application and, within twenty (20) days following its receipt from the County, the Town will provide written comments to the County for its consideration. The County agrees to reasonably consider the Town's comments and, to the extent not in conflict with the County Standards, to incorporate such Town-recommended changes as either modifications to, or conditions of approval, of such entitlement.

2.2 The County shall provide to the Town no less than thirty (30) days prior notice of any proposed changes to any of the County Standards, including General Plan amendments and Zoning and Development Code amendments. The County shall review and reasonably respond to any suggested changes and County staff shall incorporate such Town-recommended changes for consideration by the County Planning Commission or Board of Supervisors, as applicable. The foregoing shall not operate to modify, waive or abridge any County obligation arising under the California Environmental Quality Act (Public Resources Code Sections 21000, *et seq.*) ("CEQA") to provide the Town with environmental notice and opportunity to comment as prescribed by CEQA.

2.3 The County shall encourage applicants to meet with and consult with Town staff at the earliest opportunity for the purpose of assuring, to the extent possible, conformance with the Town of Apple Valley General Plan and Development Code.

2.4 The County shall inform all applicants proposing projects within the Town's Sphere that in 2007 the Town will embark upon a comprehensive General Plan Update that will include the pre-zoning of designated areas of the Town's Sphere. The County shall require all such applicants to consult with the Town for the purposes of ensuring General Plan Land Use and Development Code compatibility.

Section 3. County's Obligation to Recognize the Town's Pre-zoning and Development Code. The County will implement the future pre-zoning of the Town's Sphere and the Town Development Code standards for all future development.

Section 4. Notices. All notices permitted or required under this Agreement shall be given to the respective Parties at the following addresses, or at such other address as the respective parties may provide in writing for this purpose.

**Town**

Town of Apple Valley  
14955 Dale Evans Parkway  
Apple Valley, CA 92307  
Attention: Director of Economic &  
Community Development

**County**

County of San Bernardino  
385 North Arrowhead Avenue  
San Bernardino, CA 92415  
Attention: County Administrative Officer

Section 5. Integration/Modifications. This Agreement contains the entire understanding of the Parties with respect to the matters set forth in this Agreement and supercedes any and all prior writings and oral discussions concerning the same. This Agreement may not be amended except by a writing duly signed and duly approved by the Town and County. This Agreement is not intended to and shall not accrue to the benefit of any person or entity other than the Town and the County.

Section 6. Governing Law. This Agreement shall be governed by the procedural and substantive laws of the State of California.

Section 7. Invalidity; Severability. If any portion of this Agreement is declared invalid, illegal, or otherwise unenforceable by a court of competent jurisdiction, the remaining provisions shall continue in full force and effect.

Section 8. Counterpart Originals. This Agreement may be executed by the Parties in counterparts, all of which together shall constitute a single Agreement.

Section 9. Attorney's Fees. If any legal action is instituted to enforce or declare any Party's rights hereunder, each Party, including the prevailing Party, shall bear its own costs and attorneys' fees.

Section 10. Authority to Enter into Agreement. Town and County both warrant that the individuals who have signed this Agreement have the legal power, right and authority to make this Agreement and bind both respective Parties to this Agreement.

**[Signatures on following pages]**

**SIGNATURE PAGE  
TO  
MEMORANDUM OF UNDERSTANDING  
(Sphere of Influence)**

COUNTY:

COUNTY OF SAN BERNARDINO

\_\_\_\_\_  
Paul Biane, Chairman  
Board of Supervisors

Dated: \_\_\_\_\_

SIGNED AND CERTIFIED THAT  
A COPY OF THIS DOCUMENT  
HAS BEEN DELIVERED TO THE  
CHAIRMAN OF THE BOARD

DENA M. SMITH  
Clerk of the Board of Supervisors

By: \_\_\_\_\_  
Deputy

Dated: \_\_\_\_\_

APPROVED AS TO LEGAL FORM:

RONALD D. REITZ  
County Counsel

By: \_\_\_\_\_  
Deputy

Dated: \_\_\_\_\_

CITY:

TOWN OF APPLE VALLEY, a California  
legal law city and municipal corporation

By: \_\_\_\_\_  
Richard Roelle, Mayor

Dated: \_\_\_\_\_

ATTEST:

\_\_\_\_\_  
Town Clerk

Dated: \_\_\_\_\_

APPROVED AS TO LEGAL FORM:

\_\_\_\_\_  
Town Attorney

Dated: \_\_\_\_\_



## Rollings-McDonald, Kathleen

---

**From:** Tuerpe, Michael  
**Sent:** Wednesday, February 06, 2008 9:18 AM  
**To:** Kanold, Norm (CAO)  
**Cc:** Nowicki, Paula; Silva, Andrew; Rollings-McDonald, Kathleen  
**Subject:** Apple Valley meeting

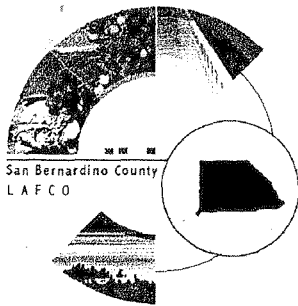
Mr. Kanold,

To expand on my previous email, the Town of Apple has indicated to LAFCO staff that it met with the County regarding the sphere on June 12 and October 1, 2007.

### Michael Tuerpe

LAFCO Analyst  
Local Agency Formation Commission - San Bernardino County  
215 North D Street, Suite 204  
San Bernardino, CA 92415-0490  
(909) 383-9906  
Fax (909) 383-9901  
[www.sbclafco.org](http://www.sbclafco.org)

8/22/2008



# LOCAL AGENCY FORMATION COMMISSION

175 West Fifth Street, Second Floor • San Bernardino, CA 92415-0490

(909) 387-5866 • Fax (909) 387-5871

E-mail: [lafco@lafco.sbcounty.gov](mailto:lafco@lafco.sbcounty.gov) • [www.sbclafco.org](http://www.sbclafco.org)

*Established by the State of California to serve the Citizens, Cities, Special Districts and the County of San Bernardino*

February 22, 2006

## COMMISSIONERS

PAUL BIANE, Chair  
Board of Supervisors

BOB COLVEN, Vice Chair  
Special District

KIMBERLY COX  
Special District

DENNIS HANSBERGER  
Board of Supervisors

MARK NUAIMI  
City Member

RICHARD P. PEARSON  
Public Member

DIANE WILLIAMS  
City Member

## ALTERNATES

JAMES V. CURATALO  
Special District

JOSIE GONZALES  
Board of Supervisors

PAUL J. LUELLIG JR.  
City Member

A.R. "TONY" SEDANO  
Public Member

## STAFF

KATHLEEN ROLLINGS-McDONALD  
Executive Officer

SAMUEL MARTINEZ  
LAFCO Analyst

MICHAEL A. TUERPE  
LAFCO Analyst

DEBBY CHAMBERLIN  
Clerk to the Commission

ANGELA M. SCHELL  
Deputy Clerk to the Commission

## LEGAL COUNSEL

CLARK H. ALSOP

Bruce Williams, Town Manager  
Town of Apple Valley  
14955 Dale Evans Parkway  
Apple Valley, CA 92307

Dear Mr. Williams:

### RE: DEPARTMENTAL REVIEW COMMITTEE (DRC) FINDINGS

On January 5, 2006, the Departmental Review Committee for the Local Agency Formation Commission reviewed your project entitled: LAFCO 3013—Service Review and Sphere of Influence Update for the Town of Apple Valley. The following determinations were made:

1. It was discussed that when the Town incorporated and the Water District became a subsidiary district, the Water District had a small area of water service around the Apple Valley Industrial Park near the Airport. Information provided by the Town in the MSR form indicates on page one that water is supplied to individual customers within Apple Valley by independent, private water companies. It was noted that water is provided within the Town's sphere of influence by five public water companies.
2. Apple Valley Ranchos Water Company was discussed, and the question was asked whether the Town has taken a position on assumption of control of that Company. Ms. Lamson indicated that the matter has been discussed but no position taken by the Town.
3. The question was posed regarding a condition imposed by the County Land Use Services Department, Current Planning, requiring the payment of "Quimby Fees" to the Town. Ms. Lamson indicated that the Town does review County development applications and has requested the payment of the Quimby Fees and the fair share of improvements. Please clarify the Town's request for imposition of Quimby Fees based upon the Apple Valley Park District, since it was dissolved in 2001.
4. It was noted that in the Sphere of Influence Review form no responses were provided for Item No. 8 related to the four factors outlined in Government Code Section 56425 required for a sphere review.

Ms. Lamson indicated that it was the position of the Town that since it was not requesting a change, no response was required. Ms. McDonald indicated that a response is required and it should be provided as a general response to the incorporated and unincorporated territory included within the Town's existing sphere.

5. It was discussed that the Commission's sphere of influence policy requires that the Town include its unincorporated sphere territory in its General Plan. Ms. Lamson indicated that only a small area in the northwestern unincorporated Town sphere has been included within the General Plan. The question was asked whether the Town intends to include its sphere territory within the General Plan, to which Ms. Lamson indicated that there are no plans to do so in the near future. Ms. McDonald discussed that inclusion of the Town's unincorporated sphere territory in its General Plan is an obligation set forth by LAFCO's sphere policy (copy enclosed). Therefore, without that inclusion, the Town has not fulfilled its obligations from when its sphere was established. Ms. McDonald explained that the discussion of the inclusion of the Town's sphere in the General Plan is a critical area for the evaluation to be undertaken for the Service Review.

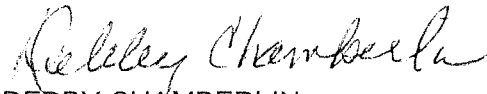
Therefore, a follow-up meeting with Town staff is needed to review the General Plan issue and its relationship to a determination of whether the Town's sphere is appropriate since there is no General Plan land use designation by the Town for the vast portion of the sphere, indicating there is no need for urban-level services. It is our understanding that there may be additional elements that restrict the General Plan process to include all sphere areas. Please contact the LAFCO office to set up this follow-up meeting with Ms. McDonald, LAFCO staff, and Town of Apple Valley staff.

6. Staff has been made aware that the Town Council is considering, or has considered, an Annexation Policy. Please provide a copy of the adopted Policy language.
7. The MSR form indicates that the Town is currently participating in a joint financing project with the Cities of Victorville and Hesperia for the Bear Valley Road Street Improvement Project. However, it also indicates that there are no Town policies for joint financing projects. Please provide information on how this project will be financed.
8. In reference to the environmental processing for this proposal, Tom Dodson of Tom Dodson and Associates, Environmental Consultant for the Commission, discussed he will need to look further at the issue of environmental review for this project since he does not have any data related to what services are anticipated for the sphere area since it has not been included in the Town's General Plan.

We would appreciate receiving the supplemental information, as well as setting up the future meeting schedule on the General Plan issues, by no later than March 17<sup>th</sup>. A tentative hearing date for Commission consideration of this project has not been scheduled. LAFCO intends to conduct the Service Reviews/Sphere Updates for all of the Apple Valley agencies at the same hearing.

If you have any questions on this correspondence, please do not hesitate to contact our office.

Sincerely,

A handwritten signature in cursive script, appearing to read "Debby Chamberlin".

DEBBY CHAMBERLIN  
Clerk to the Commission

/dc  
Enc.

cc: Kenneth Henderson, Director of Economic and Community Development w/enc.  
Lori Lamson, Principal Planner w/enc.  
Tom Dodson, Tom Dodson and Associates

## SPHERE OF INFLUENCE

### PURPOSE

(Adopted January 18, 1995, by LAFCO Resolution #2499)

Government Code Section 56076 defines a sphere of influence as "a plan for the probable physical boundaries and service area of a local agency, as determined by the commission." It is an area within which a city or district may expand, over an undefined period of time, through the annexation process. In simple terms, a sphere of influence is a planning boundary within which a city or district is expected to grow into over time.

The purpose of a sphere of influence is to encourage the "logical and orderly development and coordination of local government agencies so as to advantageously provide for the present and future needs of the county and its communities." The following enumerated items comprise the statement of purpose adopted by San Bernardino LAFCO for spheres of influence:

1. To promote orderly growth of communities, whether or not services are provided by a city or district (board governed or independently governed);
2. To promote coordination of cooperative planning efforts among the county, cities, special districts, and identifiable communities by encouraging compatibility in their respective general plans;
3. To guide timely changes in jurisdiction by approving annexations, reorganizations, etc., within a sphere of influence only when reasonable and feasible provision of adequate services is assured;
4. To encourage economical use and extension of facilities by assisting governmental agencies in planning the logical and economical extension of governmental facilities and services, thereby avoiding duplication of services;
5. To provide assistance to property owners in relating to the proper agency to comprehensively plan for the use of their property;
6. To review, update, and/or change existing spheres of influence periodically to reflect planned, coordinated changes in factors which impact on spheres of influence; and
7. To encourage the establishment of urban-type services only within an adopted sphere of influence.

The Commission emphasizes that a sphere of influence is a planning tool and the establishment of a sphere of influence, or the inclusion of territory within a sphere of influence of an existing governmental entity, does not automatically mean that the area is being proposed for annexation or development.

#### Establishment of a Sphere:

As outlined under state law, the Commission is designated as the public body responsible for determining spheres of influence for each city and district within its jurisdiction.

As a function of incorporation and as outlined in Government Code Section 56426.5, the Commission must establish a sphere of influence for a newly-incorporated city within one year of its incorporation effective date. Usually within six months of a city's effective date, the LAFCO staff notifies the city of the requirement pursuant to state law. The sphere proposal may be initiated by the Commission, the city council, or the County Board of Supervisors, through adoption of a resolution of the governing body.

State law also stipulates that a sphere of influence will not be established or changed without specific review and study independent of any action before the Commission at the time. Public hearings are held to review sphere of influence proposals such as establishment, amendment, or in connection with any proposed annexation, which may or may not involve another agency's sphere of influence.

#### Factors of Consideration:

As part of a sphere of influence review and as outlined in Government Code Section 56425, LAFCO is required to review four "factors of consideration" in connection with any sphere of influence proposal. The factors of consideration are as follows:

1. The present and probable land uses within the area, including agricultural and open space lands;
2. The present and probable need for public facilities and services in the study area;
3. The present capacity of public facilities and the adequacy of public services that the agency provides or is authorized to provide; and
4. The existence of any social or economic communities of interest in the study area.

In these categories of review, a city or district must show that its planning activities can be beneficial to the area, and that the initiation of those activities is appropriate. None of the above factors by themselves shall be deemed to be a determining factor in the establishment or revision of a sphere of influence for a city, district, or community area, but shall be reviewed as part of the total project.

The factors of consideration noted above are addressed individually within the staff's report for each sphere of influence proposal.

## COMMISSION POLICY GUIDELINES FOR SPHERES OF INFLUENCE

The approaches and/or methods listed below are policies adopted by San Bernardino LAFCO. The policies guide the Commission's review in its determination of spheres of influence, periodic reviews and/or updates, and any amendments of those sphere boundaries.

### Concurrent Sphere Reviews:

The Commission may include additional agencies as part of its review of a sphere of influence proposal. In considering the sphere of influence of a community, the Commission will concurrently evaluate all agencies serving that community, and as a policy guideline, it will need to establish a single, coterminous sphere for all such agencies.

### Community-by-Community Approach:

As previously mentioned, the community-by-community approach is a guide used to establish spheres of influence. The idea was adopted by San Bernardino LAFCO prior to the mandate for spheres of influence, and includes the practice of looking at a total area, which could be considered a community, and defining its boundaries. This approach also considers the existence of inter-related economic, environmental, geographic, and social interests, and attempts to harmonize the conflicting plans and services of the various service entities. Under this approach, an attempt is made to keep the spheres of influence of the various service districts as nearly the same as possible.

### Coterminous Boundaries:

The Commission may establish a sphere of influence which is coterminous with existing city/district boundaries when it is not feasible for the public agency to expand beyond its present boundaries. However, as outlined in state law, a sphere of influence must be established for each city and district, regardless whether the sphere boundary is the same as the city or district boundary.

### Environmental Review for a Sphere:

A sphere of influence proposal requires review of the environmental aspects of the proposed sphere. The environmental review process is a requirement outlined in the California Environmental Quality Act (CEQA) that applies to the review of sphere of influence proposals. In compliance with CEQA and the State CEQA Guidelines, San Bernardino LAFCO adopted its own



Guidelines and Policies Implementing CEQA on June 22, 1990 with a subsequent amendment adopted on January 18, 1995. The Commission's Guidelines and Policies tailor the general provisions of CEQA to LAFCO's specific functions as both a "Responsible" and a "Lead" agency. The Guidelines and Policies also provide specific procedures used by San Bernardino LAFCO to implement CEQA.

Each sphere of influence proposal involving establishment, expansion, reduction, or submitted as part of the annexation proposal, must be reviewed by the Commission's environmental consultant. As a requirement of LAFCO's review, the environmental assessment must be completed prior to the Commission's review of the item.

#### Exclusion of Territory:

Under certain circumstances, a sphere of influence may exclude portions of the existing boundaries of a city or district. The Commission encourages reorganization and special studies in this situation to make final determination of which city or district should serve.

For example, certain portions of the City of San Bernardino are surrounded on three sides by the City of Highland, as there are certain portions of the City of Highland that are surrounded on three sides by the City of San Bernardino. In these situations, a sphere of influence study may be initiated to determine which public agency could better serve the area of review. The sphere of influence study would include a review of the possibility of excluding territory from one jurisdiction and the placement of the same territory in another jurisdiction's sphere of influence. The purpose of excluding territory would be an attempt to straighten irregular boundaries, and eliminate confusion arising from multiple jurisdictions.

#### Modification of a Sphere Review Area:

During the review of a sphere of influence proposal, the Commission may modify the area of review by expanding or reducing the area of review. The expansion or reduction of a sphere can be for several reasons, such as to include areas that may be better served by a public agency, or exclude areas that may be better served by another public agency.

#### Periodic Review/Update of a Sphere:

As a function of its duties and responsibilities, LAFCO is required to periodically review and/or update spheres of influence. Government Code Section 56425 requires the Commission to review and update, if necessary, all spheres of influence for cities and special districts at least once every five years.

The periodic sphere review does not preclude a public agency (city or district), or an individual from initiating a sphere proposal. The purpose of the periodic sphere review plan is to keep abreast of changes occurring within the public agencies under the jurisdiction of LAFCO.

Requirement for a Sphere Review in Relationship to Annexation:

State law precludes the Commission from approving annexation proposals lying outside of current sphere of influence boundaries for the affected city or district. If an annexation proposal lies outside the sphere of influence of a city or district, the annexation proposal must also include a sphere review. The joint sphere and annexation review is to maintain consistency in city or district boundaries and their sphere boundaries, for the extension and provision of services as it relates to proposed annexation sites.

Responsibility/Obligation for a Sphere Area:

When a sphere of influence is assigned, a city or district is required to commence long range land use and service planning activities, thereby enabling it to respond to any annexation requests it might receive from landowners or residents within the sphere. By accepting a sphere of influence, a city or district agrees to plan for the provision of services.

Urban Development within a City Sphere:

LAFCO takes the position that any new urban development which occurs within a city sphere of influence should take place as close to the city's urban area as possible. This position is emphasized for two reasons: First, so that contiguous areas may easily be annexed to the city; and secondly, so that the new urban area can be served by reasonable extension of the city's already developed municipal services.

Town of Apple Valley, California  
*A Better Way of Life*



Apple Valley Civic Center

HMC

# Annual Budget

Fiscal Year  
July 1, 2007 - June 30, 2008

*Town of Apple Valley*  
Fiscal Year 2007/08  
Annual Budget

*Town Officials*

*Town Council*

Rick Roelle  
Mayor

Timothy J. Jasper – Mayor Pro-Tem

Scott Nassif

Bob Sagona

Peter W. Allan

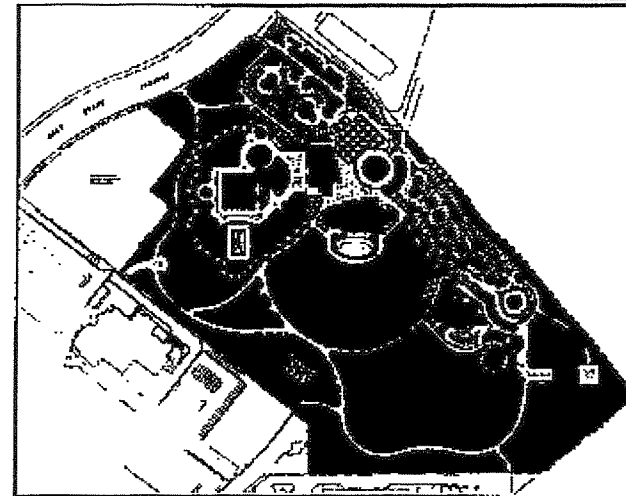
*Town Staff*

Bruce Williams  
Town Manager

Patty Saady, Deputy Town Manager  
William Pattison, Finance Director/Treasurer  
Neal Singer, Town Attorney  
Dennis Cron, Public Services Director  
Gina Whiteside, Municipal Services Director

LaVonda Pearson, CMC, Town Clerk  
Captain John McMahon, Chief of Police  
Kenneth Henderson, Director of Economic,  
Community Development / Executive Director  
Redevelopment Agency

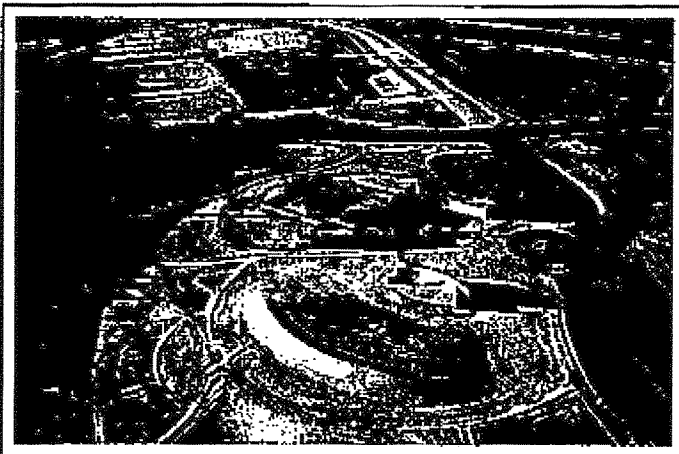
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Artist's rendering of Civic Center Park including future elements in red

# Introduction

Aerial view of Civic Center Park Spring 2007



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# *Town of Apple Valley*

July 1, 2007

Honorable Mayor and Members of the Town Council  
Town of Apple Valley  
14955 Dale Evans Parkway  
Apple Valley, CA 92307

RE: Fiscal Year 2007/08 Budget Message

Transmitted herewith is the adopted budget of the Town of Apple Valley for Fiscal Year 2007/08. The budget is balanced and, I believe, reflects the policies established by the Town Council's vision of Apple Valley as an upscale community with high quality residential character. The Town Council's Vision 2010, which establishes this year's Goals and Objectives in order to achieve the Council's long range vision, has been incorporated throughout the budget document.

The Town continues to be challenged by growth and the accompanying need to meet our citizens' demands to maintain and expand municipal services including capital infrastructure, recreation facilities and economic development. This budget document can be characterized as a plan to navigate the Town through next year and to respond to changes in future financial conditions. The foundation of this plan is the policy of a long-term sustainable budget, which has served the Town well in prudently managing the monies available in past years.

This year's budget reflects a higher level of service to our community than already provided. Staff increases include nineteen and a half (19.5) Full Time Equivalent (FTE) positions (including new and proposed staffing changes). Five and a half (5.5) in the general fund, two (2) of which are in Public Safety; two (2) in streets and wastewater funds, and twelve (12) in the Parks and Recreation Department, seven (7) for recreation at Civic Center Park, three (3) for maintenance at Civic Center Park, and two (2) for maintenance at all other parks. In addition to staff changes, the budget includes the continuation of expanded professional services for state and



federal advocacy, which has proven essential if the Town is to continue to be competitive in state and federal legislative and funding opportunities.

The Finance Director has prepared a more detailed summary of the Town's various departments and funds. Together, these documents provide the blueprint for the Town's programs, projects and activities to be carried out in the upcoming fiscal year. Town citizens will continue to be served well by the Town Council's vision, as reflected throughout the 2007/08 budget.

Sincerely,

s/s Bruce Williams  
Bruce Williams  
Town Manager

## Town of Apple Valley Budget – 2007/08

### Summary of Key Points

The Total Town Budget for Fiscal Year 2007/08 is \$117,416,275 which includes the Redevelopment Agency budget of \$51,842,642. Each budget as presented is balanced with the exception of Parks and Recreation and CIP/Measure I and each manager has developed a working plan for providing excellent service to the community while continually working toward the Town Council's Vision 2010 Goals and Objectives have been included for each department as a supplement to the budget submitted. Staff has also made the adjustments for cost of living made to fees charged for services as requested and ultimately approved by the Town Council. The direction provided by the Council has enabled staff to better address the needs of not only their departments but the Town as a whole realizing their contribution to the Town as a whole. This proposed budget, as presented, accomplishes those directives.

Nineteen and a half (19.5) Full Time Equivalent (FTE) positions (including new and proposed staffing changes) have been budgeted five and a half (5.5) in the general fund, two (2) of which are in Public Safety; two (2) in streets and wastewater funds, and twelve (12) in the Parks and Recreation Department, seven (7) for recreation at Civic Center Park, three (3) for maintenance at Civic Center Park, and two (2) for maintenance at all other parks.

Employee Salaries and Benefits, as pointed out throughout the budget have been increased by a cost of living and step increases as directed by Council policy.

### General Fund Total Budget - \$19,430,069

#### General Fund Revenues

- Revenues are projected at a conservative level due to uncertainty in residential construction activity. However, even with a conservative estimation of revenues, they are still sufficient to meet the needs of the General Fund without reducing reserves. They provide sufficient funds to provide the Town Council with the necessary contingencies to address unanticipated expenditures to continue efforts to attain those Goals and Objectives as outlined in Vision 2010. In Fiscal Year 2006/07 expenditures are anticipated to exceed revenues by approximately \$630,000, however, the Fiscal Year 2007/08 budget is projected to have revenues meet expenditures. Local tax revenues are expected to increase from a budgeted amount of \$11,875,000 in Fiscal Year 2006/07 to \$13,749,144 in Fiscal Year 2007/08 due to anticipated increases in property tax, and

sales tax revenues as demonstrated during Fiscal Year 2006/07 year to date receipts and the anticipated opening of the Super Target in late July and a full year of sales tax receipts for Lowe's and Home Depot.

#### **Town Council**

- The Town Council is responsible for policy direction and the legislative activity of the community. Town Council provides direction to Town staff, through the Town Manager, as to the policy direction and legislative agenda and related issues to the Town. The Town Council budget continues to reflect the enhanced legislative advocacy by the Council at both State and Federal levels.

#### **Public Information**

- This budget reflects the Council's desire for more public notice to the community of activity in the Town including the continuation of a bi-monthly newsletter. The Events Coordinator works closely with the Public Information Officer and as a result is now charged directly to this department. Many of the "town" events have been transferred to this account as well. As in previous years not only have the number of events significantly increased, but public attendance has far surpassed expectations. The proposed changes in the budget this year relate to the increasing costs of special events, and the addition of the concerts in the park series for the new amphitheater.

#### **Town Manager**

- The office of the Town Manager is responsible for the management of the Town services implementing those programs and activities directed by the Town Council. The Town Manager is directly responsible for all activities of the Town in addition to providing primary contact to the Town's citizens and responding to their needs. The Town Manager monitors state and federal legislation affecting the Town and advises the Town Council.

#### **Deputy Town Manager**

- This department is responsible for assisting in the day to day management of Town activities and providing the Town Manager direct assistance in achieving goals and objectives directed by the Town Council. As recommended in the Citygate Organizational Analysis, the Deputy Town Manager has assumed the duties of coordinating Capital Projects in relation to the Five Year Town Wide Capital Improvement program which is included as part of the Town Budget document. The Deputy Town Manager is also responsible for the comprehensive risk management program including claim review and monitoring. The Deputy Town Manager is designated as the Risk Manager for the Town of Apple Valley.

### Town Clerk

- The Clerk's office is responsible for maintaining the official records of the Town and all respects connected with that record keeping, preparing the official minutes and serving the public when information requests are received. The Town Clerk serves as the Election Official, Notary Public, and performs all duties imposed by the California Political Reform Act (FPPC) and maintains the Town's Municipal Code. Included in this years budget request are funds (\$12,000) to expand the filing capabilities in the files storage area and (\$8,000) for the update of the Municipal Code.

### Town Attorney

- The Town Attorney is responsible for advising the Town Council and staff on legal matters that may affect the Town. As in the past, this Fiscal Year, all General Fund legal expenses are charged to this account to better monitor the total cost of legal services in non restricted departments in the Town. In review of the total Town budget, legal expenses will be included in other areas for those restricted funds that are outside the General Fund.

### Municipal Services

- The Municipal Services Department directs the administration of the animal control, animal shelter, waste management, transit, code enforcement and grant administration programs of the Town of Apple Valley. In addition, Municipal Services is responsible for coordinating construction management of Civic Center Park and directing the activities of the Apple Valley Community Resource Foundation. The department is instrumental in identifying alternative funding sources, including grants, which assist in implementing projects that fulfill the Council's Vision 2010. The department maintains close liaison with representatives from Federal, State and Local Government agencies to closely analyze and monitor opportunities that will provide funds for priority projects.

### Administrative Services

- The Administrative Services Department coordinates a comprehensive personnel program including all aspects of position classification, compensation, administration, recruitment, placement, evaluation and training, coordinates employee benefits program and provides professional and technical assistance to employees and managers. The Administrative Services Department is also responsible for the coordination of data processing activities for all Town Departments including coordinating the purchase of all computer and network equipment, conducting computer software and equipment analysis for all departments; providing training for a variety of computer software applications; maintaining the local area network; the Town's phone system and security system. Included in this year's budget request is the implementation of a Voice Over IP (VOIP) phone system. The existing phone equipment will not be able to support the Town's due to the inability for expansion,

the existing equipment has be expanded to its capacity. Changing to the VOIP will afford Town staff the ability to perform business functions with greater efficiency and productivity. Also included in the budget request in the Administrative Services department is the request for an additional Information Services Tech to support the needs of all Town departments.

### **Finance**

- The Finance Department is responsible for the coordination of the Town's annual budget, issues financial reports, and administers the disbursement of Town funds in accordance with adopted fiscal policies and internal control procedures. Program activities for the department include: Financial planning and reporting, Coordination of the annual budget; preparing the comprehensive annual financial report (CAFR); coordinating annual and special audits. Processing the Town's employee payroll; filing monthly and annual reports with taxing authorities and regulatory agencies; coordinating employee benefit coverage and reporting with the Administrative Services Department; processing payments for insurance benefits and withheld taxes; providing payroll statistics to various departments and agencies. Accounts Payable, processing the Town's accounts payable and issuing checks to vendors; filing annual reports required by regulatory agencies; reviewing internal controls and adhering to established procedures. The Finance Department budget request includes a capital outlay item for the upgrade of the current accounting system used by the department, the upgrades will allow departments to input budget requests directly into the accounting system, and will allow the Finance Department the ability to record encumbrances against existing budgets to more truly reflect remaining fund balance month to month on revenue and expenditure status reports.

### **General Government**

- This department purchases the general operating supplies for the Town. All insurance is charged to this account, postage and credit card discount charges and general Town memberships are also charged here. However, \$50,000 has been added to this account for contingency items and special projects directed by the Town Council. Staff has also budgeted for improvements to Town Facilities in this budget including security improvements, and furniture upgrades totaling \$50,000.

### **Public Facilities**

- With the now five year old Town Hall and Police Facility, the cost associated with those facilities are now charged to this account. Because of expansions made by the Town Council in these areas, the costs have increased proportionately. Also, Building Maintenance is performed by in-house staff and Town supplies. The debt service for Town Hall is also included in this budget. \$100,000 has been budgeted for the creation of a backup Emergency Operations Center and for additional physical plant improvements to the entire Town Hall facilities. Also within the budget request is an additional Custodian due to the additional square footage added during the last fiscal year to the Police/Code Enforcement Building and the addition of the Pool in the Parks and Recreation Department.

### **Public Safety/Sheriff**

- The Sheriff budget currently represents approximately 48% of the General Fund Expenditures. Included in this budget is an increase of over \$750,000 as a result of a new Public Safety contract awarded by the County and the addition of one sworn officer and one Sheriff's Service Specialist. It has been projected that this increase will continue and total approximately \$800,000 annually each year not including additional staffing increases. This year again an additional \$34,000 has been budgeted for proactive law enforcement and education on Apple Valley Road and the addition of one full time sworn officer and the retention of the additional six sworn officer last fiscal year giving a total of staff of 63 with 49 sworn positions in the department.

### **Emergency Preparedness**

- This budget represents the Town's share of the cost associated with the maintenance and operations related to disaster preparedness. This program is critical asset of the Town. In the event of an emergency as the Town has already experienced on several occasions since incorporation including in Fiscal Year 2004/05, this program has proven an essential tool in providing citizen and public safety assistance. Also, without this program in place, the Town would risk loss of critical Federal Emergency Management Assistance (FEMA) reimbursement funds as received in the past. The expenditure for the full-time Emergency Services Manager are divided equally between the Town and the Apple Valley Fire Protection District.

### **Public Services/Administration**

- This department is responsible for managing and administering a comprehensive public service program for the Town including street maintenance and wastewater. Public Services Administration is responsible for overseeing the daily operation of the departments mentioned above and include the following: establishing policies and procedures; monitoring work flow and performance levels; administration of consultant contracts. In addition to providing administrative services to the department programs, Public Services staff serves as the designated contact with the VVWRA joint powers authority for sewage treatment and disposal services. Based on the classification study, the Public Services Director will be taking over the operations of the Parks and Recreation Department.

### **Animal Control**

- The Animal Control Division is responsible for the administration and enforcement of State, and Town adopted codes and ordinances related to animals. This responsibility includes meeting all State mandates for the control of rabies, and humane care of the animals. In 2002 the division responded to a total of 3,670 calls for service, in 2006 the division responded to 5,197

calls for service. This represents a 42% increase in calls for service. Early estimates for 2007 calls for service are estimated to be approximately 5,500. In addition, animal control is open six days a week, providing increased service to the residents of the Town. To ensure adequate coverage at the animal control counter and quality customer service, the budget submitted requests changing a part-time Senior Clerk Typist to a full-time Animal control Technician, which will be supported by both the Animal Control and Shelter budgets and the addition of an Animal Control Officer.

#### **Animal Shelter**

- The Animal Shelter is responsible for the care and welfare of animals impounded and housed at the Town's Animal Shelter. The goal of the department is to house and care for all animals impounded or placed in the facility until the animals are returned to the owner, or adoptable animal's placed with a new owner. This includes spay or neuter of all adopted animals and providing all necessary vaccinations to dogs and cats less than 1 year of age when admitted to the shelter. Included in this years budget request are funds to improve the shelter and customer service by purchasing corrals, large animal pens, portable outdoor lighting, and a horse trailer. Also requested is an Animal Shelter Attendant for the reasons mentioned above.

#### **Code Enforcement**

- The Code Enforcement Department is responsible for the administration and enforcement of the uniform codes and Town adopted laws and ordinances. There are three components to the Code Enforcement Department: Reactive, Proactive, and Problem Oriented Policing (POP). The property maintenance inspection program has been expanded to include single family housing rentals. To adequately staff this program the Council approved during the fiscal year 2006/07 an additional officer and a part-time code enforcement technician, which have been included in this budget. Code Enforcement has also increased coverage on Saturdays. To assist with the supervision of employees on Saturdays, a Senior Code Enforcement Officer position is being proposed to replace an existing Code Officer position.

#### **Planning**

- The planning division continues to experience increasing demands for services at the public counter, over the phone, providing Plan Check Services, revising Development Code, assisting in Code Enforcement activities. This Fiscal Year's Budget does not add an additional position. Current levels should be sufficient to meet the continuing demands of the department, Council and citizens. This year \$582,000 has been included in the budget for the General Plan Update. In addition, \$500,000 will be requested to proceed with the Habitat Conservation Plan which will be reimbursed to the Town by a fee collected from developers.

### **Building & Safety**

- The Building Services division continues as a contracted service through Charles Abbott & Associates. The cost associated with these services is in direct relationship with building activity in the community. The Town, by contract, pays 65% of fees collected to Abbott with the balance offsetting costs associated with Community and Economic Development services. Fiscal Year 2007/08 has continued to be one of the most active since incorporation and even though continued growth is anticipated, both revenue and expenditure amounts have been reduced to reflect continued conservative projections.

### **Engineering**

- Costs for General Fund Engineering services have remained constant for several years. These relate to services which generate revenues to offset approximately 70% of the cost. The remaining costs relate to special services provided to other General Fund department activity.

### **Street Maintenance Fund**

**Total Budget - \$1,468,000**

- The budget calls for an aggressive street maintenance program including over \$1,500,000 in street repairs, paving & sealing and street sweeping. Revenue comes from two major sources: Gas Taxes, Proposition 42 Traffic Congestion Relief Funds and Local Transportation Funds. Total expenditures in the fund are offset by a transfer in from the Local Transportation Fund. Total Street Maintenance Fund expenditures are approximately \$4,078,500. An additional Maintenance Worker I position is included in this year's budget to satisfy the EPA and NPDES requirement for inspection of the Town's dry well systems and relieve the workload of the Street Maintenance Department. A new vehicle has been added for this employee as well as an additional vehicle to replace an older vehicle that is in service currently.

### **Local Transportation Fund**

**Total Budget - \$2,637,792**

- All of the expenditures in this budget (\$2.637 million) reflect a transfer of SB325/Article 8 funds to the street maintenance programs. There is currently a fund balance of \$3,157,500 and expected revenues of \$1,700,000 in SB325 and interest earnings of \$125,000 are expected to be received in fiscal year 2007/08, leaving and expected fund balance at the end of fiscal year 2007/08 of \$2,371,800.



## **Capital Improvement/Measure I Fund**

**Total Budget – \$9,557,768**

- Several projects are planned or in progress from Measure I, TIF Fees and special grants received by the Town. It is anticipated that the Town will spend over \$1,900,000 on various paving projects throughout the community and \$7,650,000 completing various Apple Valley Road improvements from Bear Valley to Stoddard Wells Road providing additional freeway access to the Town.

## **Waste Management Fund**

**Total Budget – \$8,537,761**

- With the Solid Waste Disposal agreement with the County, the Council has directed funds be set aside to offset future increase in landfill rates with the balance subsidizing special programs including the Household Hazardous Waste program and CRT Collection Program. Continuing with the direction of Town Council to obtain voluntary involvement from the business community in recycling efforts, staff will be implementing a comprehensive educational program for commercial recycling. Beginning in fiscal year 2007/08, the Municipal Services Department will offer free “waste audits” to businesses to see if they are missing opportunities to recycle and save money. Staff will contact individual businesses and the Chamber of Commerce to make this service available to the business community.

## **Wastewater Enterprise Fund**

**Total Budget – \$5,670,081**

- This program operates the Town’s Sewer collection and transmission systems, and performs feasibility studies and design engineering necessary to determine how an area may best receive sewer service. As in past years, the Sewer Replacement Fund has been budgeted to provide necessary improvements to the existing system. Included in this years budget is the request for one additional Maintenance Worker III. Sewage treatment costs are increased due to the pass-through cost increase of approximately 25% from the VVWRA. The budget also includes capital expenditures to replace one existing vehicle and purchase one new vehicle to add to the fleet; replace two pumps at the 2A-1 lift station, and install emergency by-pass equipment at AD2B and 2A-2 lift stations. Other capital expenditures include the upgrade of the Town’s twenty year old telemetry system radios for all sewer lift stations, and replacement of two obsolete Programmable logic controllers at the AD-3A lift station. Staff is also requesting a new vacuum jet rodder sewer cleaning truck to maintain the aggressive cleaning schedule in conformance with new State mandated performance standards.

## **General Government Facilities**

**Total Budget - \$11,600,000**

- During the 2006/07 fiscal year the Town Council approved the issuance of Certificates of Participation in the amount of \$11,600,000 to finance and build the Town Hall Annex. This project is expected to begin in early 2008 and take approximately 18 months to complete.

## **Parks & Recreation/Grant Funds**

**Total Budget - \$5,599,647**

- The Park and Recreation Department is responsible for managing the operation, maintenance, repairs and renovations of all Town owned parks, Town Hall, Police Department, Municipal Services Department, the James A. Woody Community Center and gymnasiums and the Civic Center Aquatic Center. In addition the department coordinates and implements a vast community recreation program. To better manage departmental expenditures, all Grant and Quimby related funds have been budgeted separately. Included in this years budget request are the following personnel requests: One Maintenance Worker II to oversee grounds maintenance operations at Town Hall and Civic Center Park. (21 acres). Funded 9 months. Two Maintenance Worker I; one to assist in the grounds maintenance operations at Town Hall and Civic Center Park; one to assist with general park maintenance support at all Town-wide parks. Part-time staffing requests: One additional FTE for Maintenance Aides to provide additional park support at Town-wide parks; Recreation Leaders I and II, increased hours to reflect the increase in the After School Program sites; ( 5 sites to 9 sites); all part-time positions related to the Aquatics Center operations have increased due to programming the Civic Center Park Aquatic Center for its first summer of full operations. As in the past expenditures are expected to exceed revenues by approximately \$1,350,000 in fiscal year 2007/08.

## **Economic & Community Development/Redevelopment Agency/CDBG**

**Total Budget - \$51,842,642**

- This year as in previous Fiscal Years, in an attempt to better recognize expenditures in the various areas of Economic and Community Development, ten different funds have been established, each with a specific purpose. Town Council approved the issuance of tax allocation bonds in both the VVEDA and PA2 project areas. These bond proceeds have been budgeted to construct a new Public Works Facility estimated to cost \$7,000,000 and a new Animal Care/Control Facility at a cost of \$8,000,000. There are also bond proceeds set aside for road projects, \$13,000,000 for the Yucca Loma Bridge project and \$6,000,000 for the completion of Apple Valley Road. The only proposed staffing change is to increase the hours of the Economic Development Intern to a full-time position.

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**RESOLUTION NO. 2007-31**

**RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF APPLE VALLEY, CALIFORNIA  
AMENDING RESOLUTION 2006-35 APPROVING A BUDGET APPROPRIATION AND ADOPTING THE  
BUDGET, INCLUDING THE OPERATING AND CAPITAL IMPROVEMENT BUDGET FOR FISCAL YEAR  
2007-08**

WHEREAS, the Town has been notified of funding for Capital Projects by the State and by San Bernardino Association of Governments, the following represents current funding levels and adjustments as necessary, and

WHEREAS, the Town Council of the Town of Apple Valley adopted a new employee classification plan and to better represent the cost to each department rather than funding all from one fund, and

WHEREAS, the Town Manager and Finance Director have heretofore submitted to the Town Council a proposed budget for the Town for Fiscal Year 2007-08, as the same may have been revised by the Town Council, a copy of which is attached, and copies of which are in the possession of and in the office of the Town Clerk and the Finance Director; and

WHEREAS, the said proposed budget contains estimates of the services, activities and projects comprising the budget, and contains expenditure requirements and the resources available to the Town; and

WHEREAS, the appropriations limit for the Town for Fiscal Year 2007-08 is \$26,823,731 (Twenty Six Million Eight Hundred Twenty Three Thousand Seven Hundred Thirty One Dollars), and the total annual appropriations subject to such limitation for Fiscal Year 2007-08 is estimated to be \$13,877,200; and

WHEREAS, the Town Council has made such revisions to the proposed budget as appears to be desirable; and

WHEREAS, the proposed budget, as herein approved, will enable the Town Council to make adequate financial plans and will ensure that Town officers can administer their respective functions in accordance with such plans,

NOW THEREFORE, BE IT RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF APPLE VALLEY AS FOLLOWS:

SECTION 1: That the appropriation-expenditure budgeting system is hereby adopted. The system consists of:

A. Present Personnel Policies and Procedures, including salary schedules and benefits, except as hereinafter changed by resolution or ordinance of the Town Council.

B. An appropriation-expenditure system which will show budgetary categories by department.

C. This system will apply to Operating and Capital Improvement Budget expenditures as intended for use in Fiscal Year 2007-08.

D. The Town Manager is authorized to transfer Operating Budget Appropriation Balances between functions and/or programs when he deems it necessary to do so.

E. Budget system assumes existing service levels; Council approval will be required for any significant changes involving increased or decreased service levels.

F. The Director of Finance shall be responsible for constant monitoring of the budget and shall establish and implement appropriate control mechanisms necessary for said purpose, after approval of the Town Manager.

G. A monthly report shall be prepared by each department and/or project indicating any changes in service levels and the progress each entity has achieved or failed to achieve and the reasons for said status, if they have not obtained results. Each manager shall be accountable for achieving results of his/her organization unit based upon the objectives set for each unit by the Town Manager and Town Council and shall be evaluated as to their performance in an annual performance appraisal conducted by the Town Manager.

H. A deflator procedure, to be administered by the Town Manager, is hereby established for reducing appropriations in the event that projected revenues are reduced due to a reduction in the State subventions or other revenues that may fluctuate downward due to changes in economic conditions. For Fiscal Year 2007-08, the amount of Total Operating and Capital Budget Appropriation shall be reduced, as determined by the Town Manager based on his assessment of total Town needs.

I. A monthly status report will be provided to the Town Council reflecting budget, year-to-date expenditures, and percentage used by each department and fund of the Town.

SECTION 2: The proposed budget for the Town of Apple Valley for the Fiscal Year 2007-08 is hereby approved and adopted, and the amounts of proposed expenditure as specified are appropriated for the budget programs and units as herein specified.

A. The 2007-08 Operating and Capital Improvement Budget programs are hereby adopted, establishing the following expenditure levels:

## DEPARTMENT

## 2007-08 ADOPTED BUDGET

1.	Town Council	\$ 183,904
2.	Public Information	253,620
3.	Town Manager	357,162
4.	Deputy Town Manager	234,915
5.	Town Clerk	322,087
6.	Town Attorney	173,400
7.	Municipal Services	393,580
8.	Administrative Services	659,894
9.	Finance	437,999
10.	General Government	544,680
11.	Public Facilities	1,096,366
12.	Public Safety/Police	9,368,409
13.	Emergency Preparedness	83,675
14.	Public Services/Administration	106,943
15.	Animal Control Services	1,192,271
16.	Code Enforcement	1,079,060
17.	Planning Services	1,418,654
18.	Building & Safety	1,202,500
19.	Engineering Services	320,950
20.	Street Maintenance Fund (Gas Tax)	1,468,000
21.	Local Transit Fund	2,637,792
22.	Capital Improvement Projects Fund	9,557,768
23.	Waste Management Fund	8,537,761
24.	Wastewater Enterprise Fund	5,670,081
25.	General Gov't Facilities	11,600,000
26.	Debt Service Fund	1,072,515
27.	Parks & Recreation	5,608,920

## TOTAL OPERATING &amp; CAPITAL EXPENDITURES

\$65,573,633

B. Operating and Capital Budget Revenues are hereby adopted establishing a revenue base by which Town Expenditures will be Judged:

1.	General Funds	\$19,430,069
2.	Street Maintenance Funds (Gas Tax)	1,468,000
3.	Local Transportation Funds	1,825,000
4.	Capital Improvement Projects Fund	7,553,074
5.	Waste Management Funds	8,537,761
6.	Wastewater Enterprise Funds	5,670,081
7.	General Gov't Facilities	11,600,000
8.	Debt Service Fund	1,072,515
9.	Parks & Recreation Funds	4,607,172

TOTAL OPERATING AND CAPITAL REVENUES \$61,763,672

SECTION 3: Pursuant to Section 53901 of the California Government Code, within 60 days after the adoption hereof, the Town Clerk shall file a copy of this resolution with the Auditor of the County of San Bernardino.

SECTION 4: Within fifteen days after the adoption of this resolution, the Town Clerk shall certify to the adoption hereof and, as so certified, cause a copy to be posted in at least three public places within the boundaries of the Town.

APPROVED and ADOPTED by the Town Council of the Town of Apple Valley this 12<sup>th</sup> day of June, 2007.

*s/s Rick Roelle*

ATTEST:

*s/s LaVonda Pearson*  
TOWN CLERK

**RESOLUTION NO. 2007-32**

**A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF  
APPLE VALLEY ESTABLISHING THE 2007-08 FISCAL YEAR  
APPROPRIATION LIMIT FOR THE TOWN OF APPLE VALLEY**

WHEREAS, Article XIII B of the California Constitution and Section 7910 of the California Government Code require that each year the Town of Apple Valley shall, by resolution, establish an appropriations limit for the Town for the following fiscal year; and

WHEREAS, the Director of Finance of the Town has heretofore prepared and submitted data and documentation required for and to be used in the determination of an appropriations limit for the Town for Fiscal Year 2007-08 and such data and documentation has been available to the public for at least fifteen days prior to adoption of this Resolution; and

WHEREAS, the Town of Apple Valley has established its 2006-07 Fiscal Year Appropriation Limit of \$24,653,806 (Twenty Four Million, Six Hundred Fifty Three Thousand, Eight Hundred Six Dollars) and

Whereas, to the best of the Town's knowledge and belief the State Department of Finance figures reflect the following statistics relevant to the calculation of the Fiscal Year 2007-08 Appropriation Limit:

Per Capita Personal Income Change for Fiscal Year  
2006-07: plus 4.42% (Four point four two percent).

Population Adjustment for 2007: plus 4.20%  
(plus four point two Percent).

NOW, THEREFORE, IT IS HEREBY RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF APPLE VALLEY  
AS FOLLOWS:

Section 1. Based on the foregoing figures and the provisions of Article XIII B of the Constitution of the State of California, the following figure accurately represents the 2007-08 Fiscal Year Appropriation Limit of the Town of Apple Valley to be \$26,823,731 (and said sum is hereby determined and established as the appropriation limit for the Town of Apple Valley for Fiscal Year 2007-08).



Section 2. The Town Clerk shall certify to the passage of the Resolution.

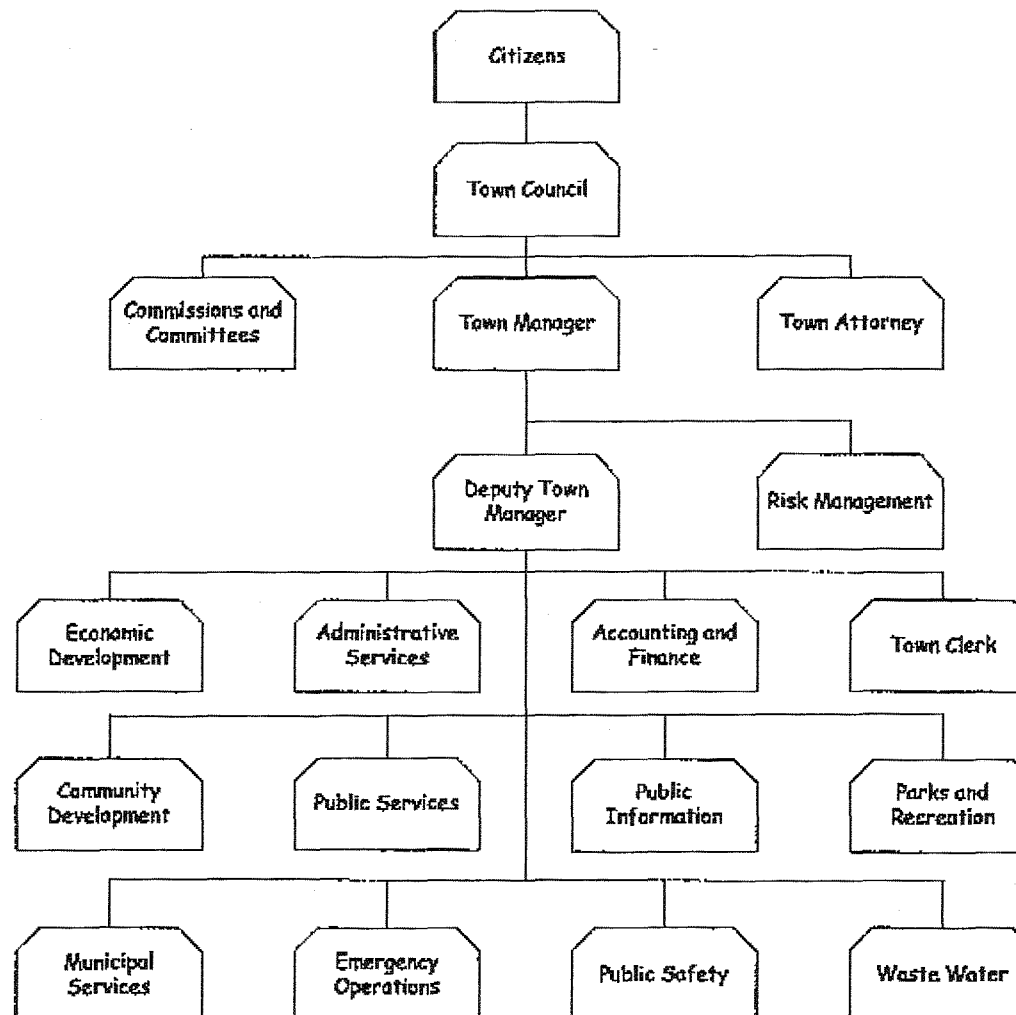
APPROVED and ADOPTED by the Town Council of the Town of Apple Valley this 12<sup>th</sup> day of June, 2007.

*s/s Rick Roelle*  
MAYOR

ATTEST:

*s/s LaVonda Pearson*  
TOWN CLERK

TOWN OF APPLE VALLEY  
ORGANIZATION CHART 2007-2008



**Town of Apple Valley**  
**Master Staffing Plan FY 2007-08**

Job Classification	# of Positions Budgeted	Position % of Fulltime (FTE)	Budgeted FTE's	Salary Range
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**Department: Community Services**

Community Services Manager	1	100%	1.00	70
Recreation Supervisor	3	100%	3.00	52
Administrative Secretary	1	100%	1.00	46
Sr. Maintenance Worker	1	100%	1.00	46
Maintenance Worker II	1	100%	1.00	40
Custodian	4	100%	4.00	37
Maintenance Worker I	2	100%	2.00	36
Office Assistant	3.5	100%	3.50	33
Pool Manager (P/T)	1	36%	0.36	31
Assistant Pool Manager	1	46%	0.46	27
Event Assistant (P/T)	2	50%	1.00	25
Maintenance Aide (P/T)	3	50%	1.50	24
Recreation Assistant (P/T)	1	48%	0.48	23
Lifeguard (Various P/T)	N/A	N/A	4.70	19
Recreation Leader II (P/T)	N/A	N/A	5.43	19
Recreation Leader I (P/T)	N/A	N/A	6.91	13

<b>Totals</b>	<b>133</b>		<b>142.84</b>	
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**Town of Apple Valley  
Capital Improvement Program  
FY 2007-2008 Through FY 2011-2012**

<b>Projects</b>	<b>07/08</b>	<b>08/09</b>	<b>09/10</b>	<b>10/11</b>	<b>11/12</b>	<b>Totals</b>
<b>Road Projects</b>						
<b>Preliminary Design</b>						
Yucca Loma Bridge	427,000	-	-	-	-	427,000
High Desert Corridor	100,000	100,000	100,000	100,000	100,000	500,000
AV Road North Phase 2B	224,500	-	-	-	-	224,500
Hwy 18 West End Widening (Phase 1, AVR Realignment)	300,000	-	-	-	-	300,000
Central Road	-	850,000	-	-	-	850,000
Waalew Road	-	250,000	-	-	-	250,000
Dale Evans Parkway	-	1,000,000	-	-	-	1,000,000
Bear Valley Road (Navajo to west)	-	1,200,000	-	-	-	1,200,000
<b>Full Design</b>						
Yucca Loma Bridge	13,000,000	-	-	-	-	13,000,000
Hwy 18 West End Widening (Phase 1, AVR Realignment)	-	300,000	-	-	-	300,000
Thunderbird Road (Dale Evans Pkwy to Rancherias)	-	-	175,000	-	-	175,000
Deep Creek Road	-	-	200,000	-	-	200,000
<b>Construction</b>						
Paving-PMS Priorities (50% Categorical/50% Non-Categorical)	1,900,000	860,000	650,000	-	-	3,410,000
PMS - Street Maintenance Funds	-	2,000,000	2,000,000	2,000,000	2,000,000	8,000,000
AV Road Phase 1B Kanbridge Street to Yucca Loma Road	6,039,268	-	-	-	-	6,039,268
Signal - Navajo/Powhattan	192,000	-	-	-	-	192,000
Kiowa Rd Widening (Sitting Bull to Yucca Loma)	685,000	-	-	-	-	685,000
Navajo Road Widening (SR18 to Waalew Rd)	2,265,000	-	-	-	-	2,265,000
Conwin Road Widening (SR18 to AV Airport)	1,275,000	-	-	-	-	1,275,000
Hwy 18 West End Widening (Phase 1, AVR Realignment)	-	-	4,000,000	-	-	4,000,000
Yucca Loma Bridge	-	-	-	90,000,000	-	90,000,000
Lafayette Road, Gustine Street, Burbank Street	-	4,000,000	-	-	-	4,000,000
Hwy 18 West End Widening (AVR to TAO)	-	3,000,000	4,000,000	11,000,000	-	18,000,000
Deep Creek Road	-	-	-	2,000,000	-	2,000,000
Bear Valley Road (Navajo West)	-	-	-	4,500,000	-	4,500,000
<b>Road Total</b>	<b>26,407,768</b>	<b>13,360,000</b>	<b>11,125,000</b>	<b>109,600,000</b>	<b>2,100,000</b>	<b>162,592,768</b>

**Town of Apple Valley  
Capital Improvement Program  
FY 2007-2008 Through FY 2011-2012**

<b>Projects</b>	<b>07/08</b>	<b>08/09</b>	<b>09/10</b>	<b>10/11</b>	<b>11/12</b>	<b>Totals</b>
<b>Park Projects</b>						
<b>Civic Center Park</b>						
Landscaping	558,763	50,000	25,000	25,000	25,000	683,763
Pool Improvements	200,000	500,000	500,000	100,000	100,000	1,400,000
Volleyball, tennis courts, Memorial Park, Shade Structures	990,000	25,000	25,000	50,000	-	1,090,000
Playground	16,762	-	50,000	-	-	66,762
Trash Cans	16,341	-	-	-	-	16,341
Community Center	-	2,000,000	2,000,000	-	-	4,000,000
<b>Brewster Park</b>						
Sand for Expansion Area	58,000	-	-	-	-	58,000
Organic matter for expansion area	5,800	-	-	-	-	5,800
Backstop concrete pad and trees	20,000	-	-	-	-	20,000
Shade structures for group picnic areas	25,000	-	-	-	-	25,000
Tot Lot	15,000	-	-	-	-	15,000
10 soccer goals	30,000	-	-	-	-	30,000
<b>Horseman's Center</b>						
Telemetry system	10,000	-	-	-	-	10,000
Replacement of perimeter fencing	25,000	-	-	-	-	25,000
ADA restroom renovations	6,000	-	-	-	-	6,000
<b>James Woody Community Center</b>						
Repair of Auditorium Stage Lighting	2,500	-	-	-	-	2,500
New stage curtain and hardware	14,000	-	-	-	-	14,000
<b>James Woody Gymnasium</b>						
Mini-Gym fluorescent lighting	6,000	-	-	-	-	6,000
<b>James Woody Park</b>						
Sports Field lighting top dressing material	5,800	-	-	-	-	5,800
Backstop concrete pad and trees - Field 1	20,000	-	-	-	-	20,000
Tree Trimming	11,000	-	-	-	-	11,000
7 ADA drinking fountains and piping	12,000	-	-	-	-	12,000
Vinyl coated fencing - front playlot	6,500	-	-	-	-	6,500
Dugout renovation	143,000	-	-	-	-	143,000
New finding - east side of park	5,700	-	-	-	-	5,700
<b>Corwin Park</b>						
Tree Trimming/Removal	6,000	-	-	-	-	6,000
Shade structure	8,000	-	-	-	-	8,000
<b>Sycamore Rocks Park</b>						
Sports field top dressing material	5,800	-	-	-	-	5,800
<b>Parks Total</b>	<b>2,222,968</b>	<b>5,150,000</b>	<b>5,200,000</b>	<b>360,000</b>	<b>250,000</b>	<b>13,172,966</b>

**Town of Apple Valley  
Capital Improvement Program  
FY 2007-2008 Through FY 2011-2012**

<b>Projects</b>	<b>07/08</b>	<b>08/09</b>	<b>09/10</b>	<b>10/11</b>	<b>11/12</b>	<b>Totals</b>
<b>Public Facilities</b>						
<b>Animal Shelter</b>						
Design, engineering and construction of a purpose built Municipal Services Animal Shelter Facility	8,000,000	-	-	-	-	8,000,000
Kennel Expansion/Shade Structures	-	50,000	100,000	100,000	100,000	350,000
<b>Public Works Facility</b>						
Building - 20,000 square feet @ \$350 / square foot	7,000,000	-	-	-	-	7,000,000
<b>Town Hall</b>						
Town Hall Expansion	11,000,000	-	-	-	-	11,000,000
<b>Solid Waste</b>						
HHW Facilities	300,000	-	-	-	-	300,000
<b>Other</b>						
Bus Shelter	15,000	-	-	-	-	15,000
<b>Public Facilities Total</b>	<b>26,315,000</b>	<b>50,000</b>	<b>100,000</b>	<b>100,000</b>	<b>100,000</b>	<b>26,665,000</b>
<b>Total Five Year Capital Improvement Projects</b>	<b>54,945,734</b>	<b>18,560,000</b>	<b>16,425,000</b>	<b>110,050,000</b>	<b>2,450,000</b>	<b>202,430,734</b>

## Town of Apple Valley

### Fiscal Year 2007/08 - Summary of All Funds

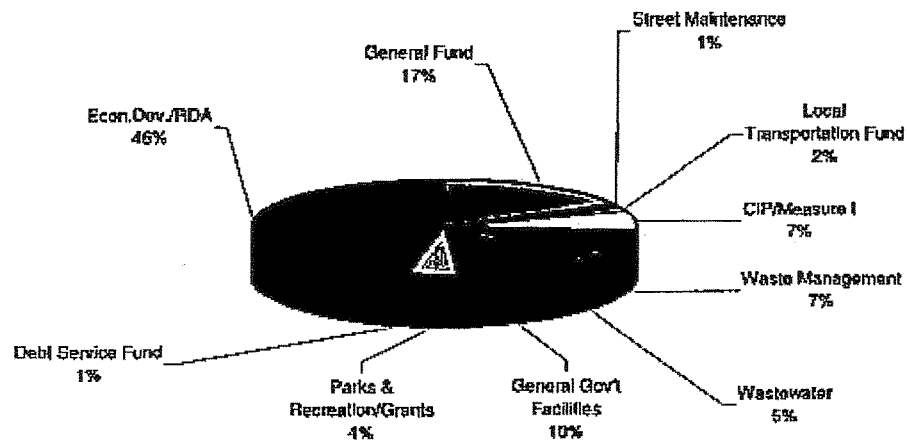
#### Revenues:

General Fund	19,430,069
Street Maintenance	1,468,000
Local Transportation Fund	1,825,000
CIP/Measure I	7,553,074
Waste Management	8,537,761
Wastewater	5,670,081
General Gov't Facilities	11,600,000
Parks & Recreation/Grants	4,607,172
Debt Service Fund	1,072,515
Econ.Dev./RDA	52,824,431
<b>Total Revenues</b>	<b>114,588,103</b>

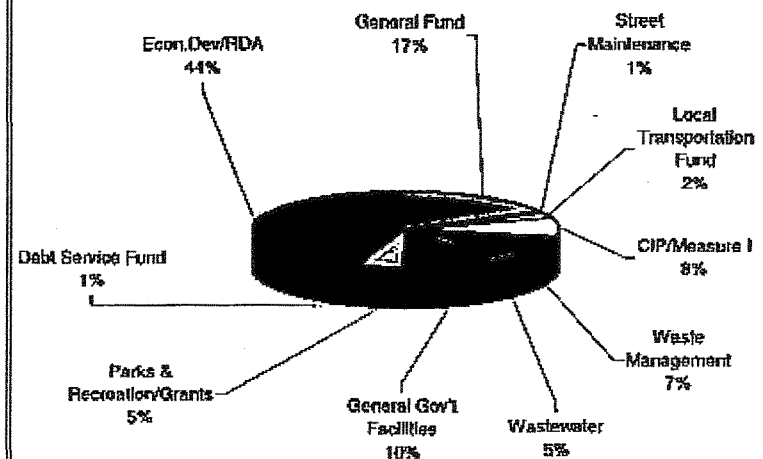
#### Expenditures:

General Fund	19,430,069
Street Maintenance	1,468,000
Local Transportation Fund	2,637,792
CIP/Measure I	9,557,768
Waste Management	8,537,761
Wastewater	5,670,081
General Gov't Facilities	11,600,000
Parks & Recreation/Grants	5,599,647
Debt Service Fund	1,072,515
Econ.Dev./RDA	51,842,642
<b>Total Expenditures</b>	<b>117,416,275</b>

**Revenues - All Funds -  
\$114,588,103**



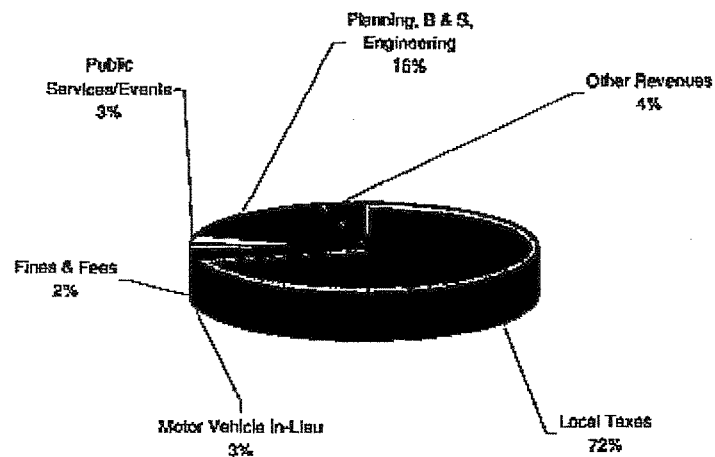
**Expenditures - All Funds -  
\$117,416,275**



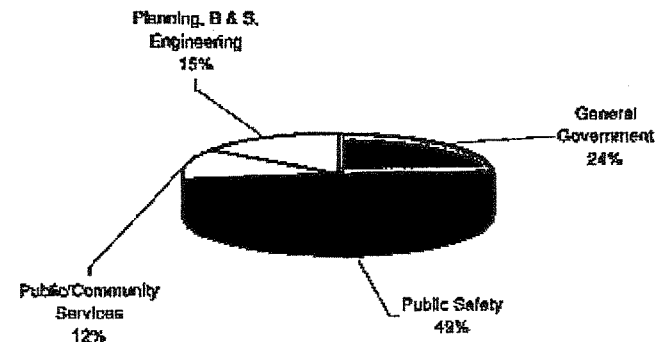
***Town of Apple Valley - Estimated Revenues & Expenditures  
Fiscal Year 2007/08 - Summary of General Fund***

Revenues:	Estimated Revenue	Expenditures:	Estimated Expenditures
Local Taxes	13,749,144	General Government	4,657,607
Motor Vehicle In-Lieu	671,200	Public Safety	9,452,084
Fines & Fees	352,500	Public/Community Services	2,378,274
Public Services/Events	678,500	Planning, B & S, Engineering	2,942,104
Planning, B & S, Engineering	3,114,725	Total Expenditures	\$ 19,430,069
Other Revenues	864,000		
Total Revenues	\$ 19,430,069		

**FY 2007/08 Budgeted Revenues - \$19,430,069**



**FY 2007/08 Budgeted Expenditures - \$19,430,069**





Summary of Proposed Transfers  
Fiscal Year 2007/08

Acct	Department	Estimated Expend.	Debit Wastwater Dept.	%	Debit Street Maint.	%	Debit Parks & Rec.	%	Debit Solid Waste	%	Debit CIP DBG/Transi	%	Budgeted Credit	Net Expense
101 Council		245,205	24,521	10%	24,521	10%	0	0%	12,260	5%	0	0%	61,301	183,904
102 Public Info.		461,128	46,113	10%	46,113	10%	92,226	20%	23,056	5%	0	0%	207,508	253,620
103 Town Manager		510,232	51,023	10%	51,023	10%	0	0%	51,023	10%	0	0%	153,070	357,162
110 Deputy Town Mg		361,407	18,070	5%	90,352	25%	18,070	5%	0	0%	0	0%	126,492	234,915
104 Town Clerk		339,039	16,952	5%	0	0%	0	0%	0	0%	0	0%	16,952	322,087
105 Town Attorney		204,000	30,600	15%	0	0%	0	0%	0	0%	0	0%	30,600	173,400
111 Municipal Serv		562,257	28,113	5%	28,113	5%	0	0%	112,451	20%	0	0%	168,677	393,580
106 Admin. Services		1,099,824	109,982	10%	274,956	25%	54,991	5%	0	0%	0	0%	439,930	659,894
107 Finance		1,251,426	312,857	25%	62,571	5%	62,571	5%	375,428	30%	0	0%	813,427	437,999
108 General Govt.		1,210,400	242,080	20%	302,600	25%	60,520	5%	60,520	5%	0	0%	665,720	544,680
109 Facilities		1,686,717	168,672	10%	253,008	15%	0	0%	168,672	10%	0	0%	590,351	1,096,366
200 Public Safety		9,368,409	0	0%	0	0%	0	0%	0	0%	0	0%	0	9,368,409
201 Emergency Pre.		83,675	0	0%	0	0%	0	0%	0	0%	0	0%	0	83,675
300 Public Service		267,358	133,679	50%	26,736	10%	0	0%	0	0%	0	0%	160,415	106,943
301 Animal Control		607,710	0	0%	0	0%	0	0%	0	0%	0	0%	0	607,710
304 Animal Shelter		584,561	0	0%	0	0%	0	0%	0	0%	0	0%	0	584,561
302 Code Enforcement		1,079,060	0	0%	0	0%	0	0%	0	0%	0	0%	0	1,079,060
401 Planning		1,418,654	0	0%	0	0%	0	0%	0	0%	0	0%	0	1,418,654
402 Build. & Safety		1,202,500	0	0%	0	0%	0	0%	0	0%	0	0%	0	1,202,500
403 Engineering		320,950	0	0%	0	0%	0	0%	0	0%	0	0%	0	320,950
Sub-Total		22,864,512	1,182,661	5%	1,159,992	5%	288,378	1%	803,411	4%	0	0%	3,434,442	19,430,070

\*Note: General Government and Facilities Budgets reflect an expenditure (transfer) to the Debt Service Funds on the 1999 and 2001 Certificates of Participation (COP's) for Town Hall.



Artist's rendering of Jess Ranch Marketplace phase III between Jess Ranch Parkway and the Mojave River.

# General Fund Revenue

Panda Express opened in Jess Ranch Marketplace late Spring 2007



Home Depot opened the Mojave River Crossings development in January of 2007



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Town of Apple Valley  
Department Operating Statement  
Budget Appropriation for Fiscal Year Ending June 30, 2008  
Department: General Fund Revenues 101-000

Code	Revenue Classification	Actual Revenue 2002-03	Actual Revenue 2003-04	Actual Revenue 2004-05	Actual Revenue 2005-06	Budgeted Revenue 2006-07	Estimated Year End 2006-07	% Used	Budget Approp. 2007-08
401 .000	LOCAL TAXES Property Tax The Town receives 4.6% of the total property tax paid by our citizens. The projected revenue estimates an actual valuation of \$2.1 billion less a county collection charge of approximately \$10,000.	1,667,668	1,635,568	1,541,302	2,091,139	2,400,000	2,221,171	92.5%	2,400,000
401 .001	Property Tax (VLF Backfill)	0	0	3,277,058	4,334,815	4,100,000	5,220,500	0	5,000,000
401 .002	Property Tax (Sales Tax Backfill) Both above revenues are result of State Triple Flip	0	0	682,603	787,964	900,000	1,075,000	0	1,000,000
402	Sales & Use Tax Staff has projected a modest increase in sales and use taxes for this fiscal year.	2,341,853	2,801,931	2,409,148	2,904,476	3,000,000	2,993,886	99.8%	3,800,000
405	Property Transfer Tax Revenue derived from the sale of property.	203,518	351,946	499,532	637,187	400,000	442,466	110.6%	432,144
406	Franchise Taxes Payments made by those firms using public right of ways including electric, gas, water and cable TV.	805,889	785,818	815,573	924,662	900,000	1,045,000	116.1%	900,000

## General Fund Revenue - Continued 101-000

Code	Revenue Classification	Actual Revenue 2002-03	Actual Revenue 2003-04	Actual Revenue 2004-05	Actual Revenue 2005-06	Budgeted Revenue 2006-07	Estimated Year End 2006-07	% Used	Budget Approp. 2007-08
407	Transient Occupancy Tax The Town has a 7% bed tax on two motels operating in the Town.	8,957	10,125	13,367	13,252	10,000	12,709	127.1%	12,000
408	Business License Fees Staff has been steadily working toward licensing all businesses in the community.	136,535	144,183	169,055	201,077	165,000	206,035	124.9%	205,000
	Subtotal - Local Taxes	5,164,420	5,629,571	9,407,638	11,894,571	11,876,000	13,216,766	111.3%	13,749,144
	REVENUE FROM OTHER AGENCIES								
420	Motor Vehicle In-Lieu Town's share of vehicle license fees distributed based on population. (Decrease result of State new Triple Flip Proposal)	3,433,293	2,874,768	1,155,946	484,977	400,000	400,970	100.2%	400,000
421	Off-Highway In-Lieu Revenue is distributed based on population at a rate of \$0.0161 per capita.	1,256	677	1,200	974	1,200	1,200	100.0%	1,200
437	VVEDA Passthrough				86,758		266,400		270,000
	Subtotal - Rev. from Others	3,434,549	2,875,445	1,157,146	572,709	401,200	668,570	166.6%	671,200
	FINES & FEES & PUBLIC SAFETY CONTRIBUTIONS Revenues generated include police reports, the Town's share of fines levied by the courts & false alarm fees.								

## General Fund Revenue - Continued 101-000

Code	Revenue Classification	Actual Revenue 2002-03	Actual Revenue 2003-04	Actual Revenue 2004-05	Actual Revenue 2005-06	Budgeted Revenue 2006-07	Estimated Year End 2006-07	% Used	Budget Approp. 2007-08
470	Miscellaneous Income	140	86	145	1,645	500	680	136.0%	500
465	Police Reports & Charges	44,110	43,472	185,080	73,256	75,000	96,159	128.2%	90,000
467	Police Fines & Forfeitures	123,503	121,665	91,654	98,030	80,000	154,649	193.3%	80,000
469	Police Grants				100,762		132,945		132,000
654	School District Contributions	0	0	0	0	0	0	0.0%	0
432	Grants/Federal Bureau of Justice Assistance, Grant Writer and Youth Accountability assistance	152,587	176,000	185,107	55,866	200,000	26,000	13.0%	50,000
	Subtotal - Fines & Fees	320,340	341,223	461,986	329,559	355,500	410,434	115.6%	352,500
	PUBLIC SERVICES General Fund engineering permits, animal control, code enforcement property maintenance fees.								
444	SPECIAL EVENTS								
508	Craft Fairs	0	0	2,891	0	2,500	0	0.0%	0
512	Freedom Festival	0	0	4,420	0	2,800	0	0.0%	0
516	Apple Valley Round Up	0	0	2,659	0	4,000	0	0.0%	0
536	Community Yard Sales	0	0	2,540	0	2,500	0	0.0%	0
551	Jazz Nights	0	0	4,286	0	3,000	0	0.0%	0
471	Right-of-Way Permits				170,210		199,725		190,000
483	Miscellaneous Permits	3,468	0	10,678	1,883	5,000	0	0.0%	2,500
486	Animal Quarantine Fees	650	1,441	1,173	940	1,000	1,580	158.0%	1,500
487	Animal Control Fines	3,330	9,205	11,970	2,835	2,500	3,986	159.4%	4,000
485	Animal Licenses	168,683	200,957	237,236	259,919	215,000	285,888	133.0%	275,000
488	Code Enforcement Fines	25,918	33,021	28,933	47,181	26,000	28,522	109.7%	26,000
489	Code Enforcement Fees	24,223	15,707	26,806	14,297	26,000	12,705	48.9%	26,000
490	Property Maint Inspections	49,703	50,636	49,580	52,646	52,000	51,269	98.6%	52,000
492	Animal Control Miscellaneous				13,512	10,000	12,970		12,000
495	Impound Boarding Fees				1,935	3,500	2,537		2,500
496	Owner Turn in @ Shelter				10,811	10,000	12,794		12,000
497	Field P/U Release				3,770	2,000	4,057		3,000
498	Field P/U Apprehension				23,874	23,000	28,063		25,000
499	Pet Adoptions				45,005	45,000	48,105		45,000
500	Rabies Vaccination				1,954	2,000	2,597		2,000
	Subtotal - Public Services	275,975	310,967	383,173	650,571	437,800	694,797	158.7%	678,500

General Fund Revenue - Continued 101-000

Code	Revenue Classification	Actual Revenue 2002-03	Actual Revenue 2003-04	Actual Revenue 2004-05	Actual Revenue 2005-06	Budgeted Revenue 2006-07	Estimated Year End 2006-07	% Used	Budget Approp. 2007-08
	<b>COMMUNITY DEVELOPMENT FEES</b>								
	Building & Safety All permits related to inspections, building permits grading, etc. are included in building & safety revenues. Revenues generated offset other General Fund activity such as planning.								
501	Grading	69,622	95,864	105,547	71,533	100,000	48,312	48.3%	45,000
502	Building Permits	1,006,244	1,130,484	1,713,312	2,169,625	1,700,000	861,453	50.7%	1,200,000
503	Permits - Swimming Pools	0	0	0	0	0	0	0.0%	0
504	Permits - Signs	250	0	251	967	800	0	0.0%	0
505	Plan Check	324,252	282,234	369,600	386,236	375,000	351,638	93.8%	350,000
506	Electrical	27,931	10,079	18,812	26,983	20,000	82,041	410.2%	35,000
507	Plumbing	37,608	29,839	39,910	38,537	28,000	55,224	197.2%	40,000
508	Mechanical	10,988	3,843	4,676	5,548	5,000	17,988	359.8%	15,000
509	Issuance	0	166	1,761	1,427	0	5,424	0.0%	4,000
510	Spay and Neuter Deposit	0	0	0	5,373	5,000	4,560	91.2%	4,500
519	Temporary Occupancy Permits	200	0	0	0	0	0	0.0%	0
511	Demolition	0	0	0	0	200	0	0.0%	0
512	SMI Tax	8,283	8,362	1,148	8,451	7,500	9,693	129.2%	7,500
513	Reproductions - B & S	0	0	0	0	200	0	0.0%	0
514	Inspections (Other)	41,423	59,185	59,525	60,911	50,000	29,789	59.6%	30,000
516	Erosion Control	0	73	0	299	200	0	0.0%	0
517	Microfilming	8,655	10,781	11,705	11,787	10,000	8,914	89.1%	9,000
518	CSA	12,850	21,875	21,575	35,875	30,000	32,215	107.4%	30,000
540	Misc. Bldg & Safety	0	0						
	<b>Total - Building &amp; Safety</b>	<b>1,548,306</b>	<b>1,652,785</b>	<b>2,347,822</b>	<b>2,823,552</b>	<b>2,331,900</b>	<b>1,507,250</b>	<b>64.6%</b>	<b>1,770,000</b>
	Planning & Zoning Revenues generated include all areas where input is required by the planning staff. Example of fee related services include plan check, PUD's, site approvals, etc.								

General Fund Revenue - Continued 101-000

Code	Revenue Classification	Actual Revenue 2002-03	Actual Revenue 2003-04	Actual Revenue 2004-05	Actual Revenue 2005-06	Budgeted Revenue 2006-07	Estimated Year End 2006-07	% Used	Budget Approp. 2007-08
519	Temporary Occupancy Permit					200	0	0%	0
552	Zone Change	0	488	6,879	10,876	2,000	15,322	766.1%	5,000
553	Planned Developments	0	0	0	0	0	0	0.0%	0
554	Site Plan Review	130,250	152,952	176,435	178,945	140,000	108,108	77.2%	120,000
555	Consistency Check	0	0	0	0	0	0	0.0%	0
556	Tentative Tract Map	32,800	31,449	135,058	290,777	175,000	271,871	155.2%	200,000
557	Tentative Parcel Map	2,290	8,842	13,302	65,666	25,000	57,962	231.8%	30,000
558	Lot Line Adjustment	2,460	5,658	8,085	4,728	2,500	3,917	156.7%	2,500
559	Lot Merger	700	1,400	350	1,735	1,500	931	62.1%	1,500
560	Appeals	500	400	509	5,875	400	0	0.0%	0
561	Extension of Time Request	763	2,100	55	2,597	3,000	13,973	465.8%	3,000
562	Minor Sub-divisions	683	950	1,326	475	500	4,368	873.6%	1,000
563	Variance (Deviations)	2,020	1,288	2,595	2,937	1,000	21,375	2137.5%	2,000
565	Home Occupation Permit	6,480	6,765	8,002	19,148	20,000	16,137	80.7%	15,000
566	Certificate of Compliance	2,631	858	1,044	8,246	5,000	19,227	0.0%	10,000
578	Sign Permit	500	1,630	2,432	16,884	10,400	19,574	188.2%	10,400
567	Miscellaneous	2,000	4,035	2,330	3,902	2,500	6,570	262.8%	3,000
568	Building/Zoning Compliance	400	0	400	0	400	0	0.0%	0
569	Building & Grading Review	0	0	0	0	1,000	0	0.0%	0
570	Landscape Plan Review	0	0	257	4,696	2,400	2,534	0.0%	2,500
571	General Plan Amendment	2,515	1,283	36,736	45,579	4,800	34,649	721.9%	25,000
572	Preapplication	0	250	613	0	0	0	0.0%	0
579	Reproductions, Prints & Copies	1,816	3,152	3,904	4,831	2,400	3,156	0.0%	3,000
573	Special Events	1,246	966	851	2,384	1,200	2,232	186.0%	2,000
574	Revised Site Plan	0	0	0	0	0	0	0.0%	0
575	Specific Plan	0	0	1,827	(174)	750	17,914	2388.6%	5,000
576	Temporary Sign Permit	0	0	0	0	0	0	0.0%	0
577	Use Permit	25,003	20,203	25,464	183,253	100,000	80,277	80.3%	80,000
581	Development Permit	0	0	39,462	48,603	18,000	70,867	393.7%	45,000
	Industrial Specific Plan Rembursement								198,825
	Total - Planning Fees	215,037	244,369	467,916	901,762	519,950	770,764	148.2%	764,725



General Fund Revenue - Continued 101-000

Code	Revenue Classification	Actual Revenue 2002-03	Actual Revenue 2003-04	Actual Revenue 2004-05	Actual Revenue 2005-06	Budgeted Revenue 2006-07	Estimated Year End 2006-07	% Used	Budget Approp. 2007-08
	Engineering Plan Check and permits issued by engineering related to their function.								
604	Plan Check	204,336	358,274	705,381	822,435	575,000	563,837	98.1%	575,000
609	Transportation Permits				27,657		7,934		5,000
	Total - Engineering	204,336	358,274	705,381	850,092	575,000	571,771	99.4%	580,000
	Total - Community Development	1,967,679	2,255,428	3,521,119	4,575,406	3,426,850	2,849,785	83.2%	3,114,725
	OTHER REVENUES Miscellaneous revenues which do not appropriately fit into any other category.								
670	Interest Earnings	191,026	80,000	238,069	636,028	360,000	900,000	250.0%	850,000
683	Passport Fees	0	0	0	8,770	7,000	11,211	160.2%	8,000
627	Notary Fees	0	0	0	470	1,000	1,000	100.0%	1,000
681	Miscellaneous Penalties or Fines				3,801				
682	Sponsorship Revenue				30,150				
667	State Mandated Reimbursements				214,320		17,795		
677	Refunds, Reimbursements	33,308	30,370	28,528	5,835	5,000	5,400	108.0%	5,000
682	Town Store Sales				1,399				
686	Disposal of Surplus Land				96,715				
687	Sale of Surplus Furn/Equip				2,156		7,900		
395	Contribution from Fund Balance	0	0	0	0	0	0	0.0%	0
	Subtotal - Other Revenues	224,334	110,370	266,597	998,644	373,000	943,306	252.9%	864,000
TOTAL - GENERAL FUND REVENUES		11,387,297	11,523,004	15,197,659	19,021,460	16,669,350	18,783,658	111.3%	19,430,069

Program: General Fund Revenues

Program Description: The Town receives revenues from a variety of sources. Many of those revenues are non-discretionary while others are discretionary. Examples of discretionary funds are all general fund revenues. These revenues can be used for any government function including providing support to non-discretionary funds. Staff has assumed a growth level slightly greater than the Fiscal Year 2006-07. Should this not happen, staff will present necessary expenditure adjustments to the Town Council.

Revenues such as gas tax, Measure I funds, and Proposition 111 funds are restricted. They can only be used in support of services provided in specific areas such as street maintenance or the capital improvement program.

The Town also operates several enterprise accounts. These are restricted to their operation as well. An easy way of explaining enterprise operations is that the Town is operating several businesses. Waste Management fund represents one of those businesses and the Wastewater Enterprise Fund and special assessment funds represent other businesses. With the dissolution of the Recreation and Park District and the transfer of service responsibility to the Town a Parks and Recreation Fund was created in FY 02-03 and continues this Fiscal Year.

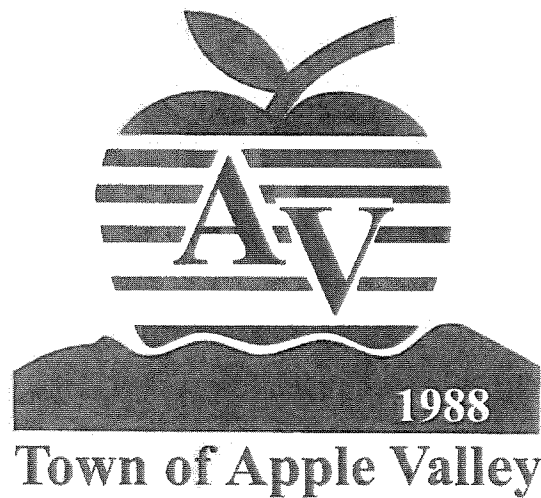
When budgeting and charging for services rendered, each fund is charged for staff time allotted to that service. These charges must be documented and justified as each of the funds are independently audited by both the Town auditor and state or federal auditors as appropriate. As noted in the Citygate report, the amount charged to special funds is low but done so purposely to provide additional funds for projects in the restricted funds.

Programmatic Changes: Local tax revenues are expected to increase from a budgeted amount of \$11,875,000 in fiscal year 2006/07 to \$13,749,144 in fiscal year 2007/08 due to anticipated increases in property tax, and sales tax revenues as demonstrated during fiscal year 2006/07 year to date receipts and the anticipated opening of the Super Target in late July and a full year of sales tax receipts for Lowe's and Home Depot.

# *Comprehensive Annual Financial Report*

Fiscal Year

July 1, 2006 through June 30, 2007



Town of Apple Valley, California

*A Better Way of Life*

**TOWN OF APPLE VALLEY, CALIFORNIA**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**

Year Ended June 30, 2007

Prepared by  
Finance Department

William Pattison  
Director of Finance

## Town of Apple Valley Management Discussion and Analysis

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The management of the Town of Apple Valley provides this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2007. Please consider this information in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i-vi, and the Town's basic financial statements, which follow this section.

### **Financial Highlights**

The assets of the Town exceeded its liabilities at the close of the Fiscal Year 2006-07 by \$471,099,341 (*net assets*). Of this amount, \$26,650,237 (*unrestricted net assets*) may be used to meet the Town's ongoing obligations to citizens and creditors.

The Town's total net assets increased by \$370,293,368. The increase is due mostly to the implementation of GASB Statement No. 34. Specifically, the retroactive recording of the Town's infrastructure..

As of FY 2006-07 year end, the Town of Apple Valley's governmental funds reported combined ending fund balances of \$46,557,035, an increase of \$8,677,681 in comparison with the prior year. Nearly 69% of this total amount, \$32,086,675, is available for spending at the government's discretion (*unreserved fund balance*).

At the end of the current fiscal year, unreserved fund balance for the general fund was \$17,021,153, or 98 percent of total general fund expenditures.

The Town of Apple Valley's total debt increased by \$7,725,806 (33 percent) during the current fiscal year. This increase was due to the issuance of Tax Allocation Bonds in June, 2007.

### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the Town's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating. The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, transportation, culture and recreation, community development, and health. The business-type activities of the Town include Sewer and Waste Management.

The Apple Valley Redevelopment Agency and the Apple Valley Public Financing Authority are legally separate for which the Town is financially accountable. They both function for all practical purposes as departments of the Town of Apple Valley, and therefore have been included in the governmental activities of the Town. Separate financial statements for the Redevelopment Agency can be obtained at the Town Hall.

The government-wide financial statements can be found on pages 12-14 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: *governmental funds*, *proprietary funds*, and *fiduciary funds*.

**Governmental funds** are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in determining what financial resources are available in the near future to finance the Town's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town maintains 30 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General fund, Article 8 fund, Parks and Recreation fund, Capital Projects fund, RDA Capital Projects fund, Measure I fund, and the Project Manager Grants fund, all of which are considered to be major funds. Data from the other sixteen governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 15-20 of this report.

**Proprietary funds.** The Town maintains one type of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses enterprise funds to account for its Sewer and Waste Management operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Sewer and Waste Management, both of which are considered to be major funds of the Town.

The basic proprietary fund financial statements can be found on pages 21-23 of this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs.

The basic fiduciary fund financial statements can be found on page 24.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25-53 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Town's progress in funding its obligation to provide pension benefits to its employees, as well as providing budgetary comparison schedules for the General fund, Article 8 fund, and the Parks and Recreation fund. The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the Town's case, assets exceeded liabilities by \$471,099,341 at the close of the most recent fiscal year.

By far the largest portion of the Town's net assets (89 percent) reflects its investment in capital assets (e.g., infrastructure, land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net assets (6%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* (\$26,650,237) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The government's net assets increased by \$370,293,368 during the current fiscal year. Most of this increase is due to the implementation of GASB Statement No. 34. Specifically, the retroactive recording of the Town's infrastructure.

**Town of Apple Valley's Net Assets**

	<i>Governmental Activities</i>		<i>Business-Type Activities</i>		<i>Total</i>	
	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>
Current and other assets	\$56,914,406	\$48,450,229	\$21,950,454	\$20,565,995	\$78,864,860	\$69,016,224
Capital assets	<u>390,358,509</u>	<u>51,709,164</u>	<u>38,704,955</u>	<u>11,105,156</u>	<u>429,063,464</u>	<u>62,814,320</u>
<b>Total assets</b>	<b><u>\$447,272,915</u></b>	<b><u>\$100,159,393</u></b>	<b><u>\$60,655,409</u></b>	<b><u>\$31,671,151</u></b>	<b><u>\$507,928,324</u></b>	<b><u>\$131,830,544</u></b>
Long-term liabilities outstanding	24,109,514	15,854,929	7,731,404	8,458,487	31,840,918	24,313,416
Other liabilities	<u>3,581,139</u>	<u>4,571,794</u>	<u>1,406,926</u>	<u>2,139,361</u>	<u>4,988,065</u>	<u>6,711,155</u>
<b>Total liabilities</b>	<b><u>\$27,690,653</u></b>	<b><u>\$20,426,723</u></b>	<b><u>\$9,138,330</u></b>	<b><u>\$10,597,848</u></b>	<b><u>\$36,828,983</u></b>	<b><u>\$31,024,571</u></b>
Net assets:						
Invested in capital assets, net of related debt	384,061,630	44,949,377	33,492,509	5,311,877	417,554,139	50,261,254
Restricted	25,102,142	24,316,125	1,792,823	1,740,000	26,894,965	26,056,125
Unrestricted	<u>10,418,490</u>	<u>10,467,168</u>	<u>16,231,747</u>	<u>14,021,426</u>	<u>26,650,237</u>	<u>24,488,594</u>
<b>Total net assets</b>	<b><u>\$419,582,262</u></b>	<b><u>\$79,732,670</u></b>	<b><u>\$51,517,079</u></b>	<b><u>\$21,073,303</u></b>	<b><u>\$471,099,341</u></b>	<b><u>\$100,805,973</u></b>

**Governmental activities.** Governmental activities increased the Town's net assets by \$339,849,592, thereby accounting for 92 percent of the total growth in the net assets of the Town. Key elements of this increase are as follows:

- Prior Period Adjustments accounted for \$329,197,165 of the \$339,849,592 increase. This was due to the implementation of GASB Statement No. 34 which required the retroactive recording of the Town's infrastructure.
- Tax Increment increased \$3,986,200 (118 percent). This is due to the recent increase in property tax values.

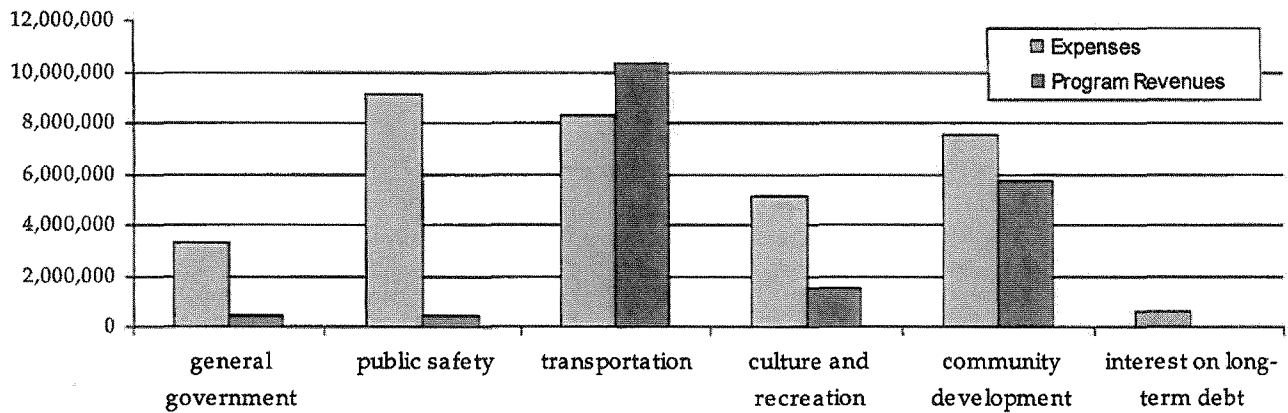
For the most part, increases in expenses closely paralleled inflation and the demand for services. One noteworthy exception, however, was the Town's transportation function. In that instance, for the 2<sup>nd</sup> year in a row, the growth in expenses of \$2,032,318 (33 percent) reflects the cost of increased road programs.



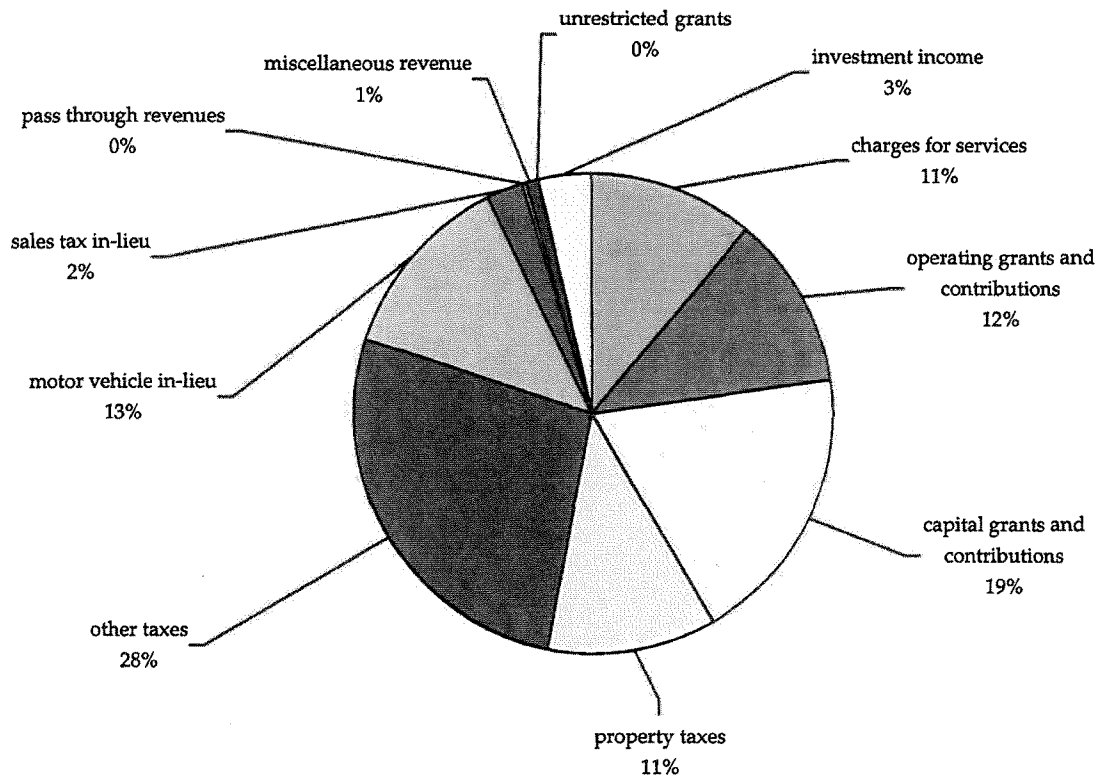
**Town of Apple Valley's Changes in Net Assets**

	<i>Governmental Activities</i>		<i>Business-type Activities</i>		<i>Total</i>	
	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>
<b>Revenues</b>						
Program revenues:						
Charges for service	\$4,967,139	\$6,220,449	\$12,776,830	\$11,515,072	17,743,969	\$17,735,521
Operating grants and contributions	5,116,858	8,200,337			5,116,858	8,200,337
Capital grants and contributions	8,396,253	11,547,363	7,787,415	620,351	16,183,668	12,167,714
General revenues:						
Property taxes	5,035,277	4,310,247			5,035,277	4,310,247
Other taxes	12,045,677	7,225,209			12,045,677	7,225,209
Motor Vehicle in-Lieu	5,616,051	4,820,766			5,616,051	4,820,766
Sales Tax in-Lieu	1,075,221	787,964			1,075,221	787,964
Pass Through Revenues	189,851	164,673			189,851	164,673
Miscellaneous Revenues	386,446	595,429			386,446	595,429
Grants and contribution not restricted to specific programs	23,094	16,399			23,094	16,399
Investment Income	1,555,032	1,117,643	477,888	356,099	2,032,920	1,473,742
<b>Total revenues</b>	<b>44,406,899</b>	<b>45,006,479</b>	<b>21,042,133</b>	<b>12,491,522</b>	<b>65,449,032</b>	<b>57,498,001</b>
<b>Expenses</b>						
General government	3,347,001	3,353,017			3,347,001	3,353,017
Public safety	9,119,965	7,690,948			9,119,965	7,690,948
Transportation	8,279,686	6,247,368			8,279,686	6,247,368
Culture and recreation	5,122,716	3,029,203			5,122,716	3,029,203
Community Development	7,534,045	6,337,878			7,534,045	6,337,878
Interest on long-term debt	635,095	555,475			635,095	555,475
Sewer			4,322,383	3,261,816	4,322,383	3,261,816
Waste Management			7,582,185	6,919,321	7,582,185	6,919,321
<b>Total expenses</b>	<b>34,038,508</b>	<b>27,213,889</b>	<b>11,904,568</b>	<b>10,181,137</b>	<b>45,943,076</b>	<b>37,395,026</b>
Increase in net assets before transfers	10,368,391	17,792,590	9,137,565	2,310,385	19,505,956	20,102,975
Transfers	284,036	0	(284,036)	(155,249)	0	(155,249)
Increase in net assets	10,652,427	17,792,590	8,853,529	2,155,136	19,505,956	19,947,726
Net assets (beginning)	79,732,670	61,621,920	21,073,303	18,918,167	100,805,973	80,540,087
Prior Period Adjustment	329,197,165	318,160	21,590,247		350,787,412	318,160
<b>Net assets (ending)</b>	<b>\$419,582,262</b>	<b>\$79,732,670</b>	<b>\$51,517,079</b>	<b>\$21,073,303</b>	<b>\$471,099,341</b>	<b>\$100,805,973</b>

### Expenses and Program Revenues - Governmental Activities



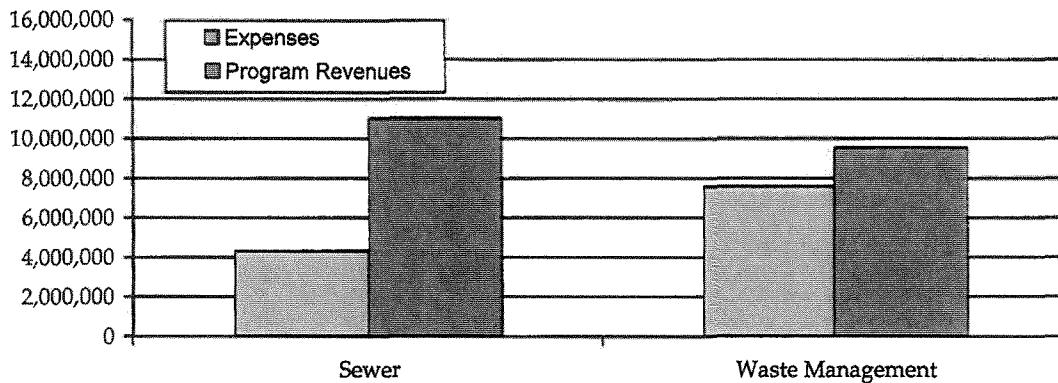
### Revenues by Source - Governmental Activities



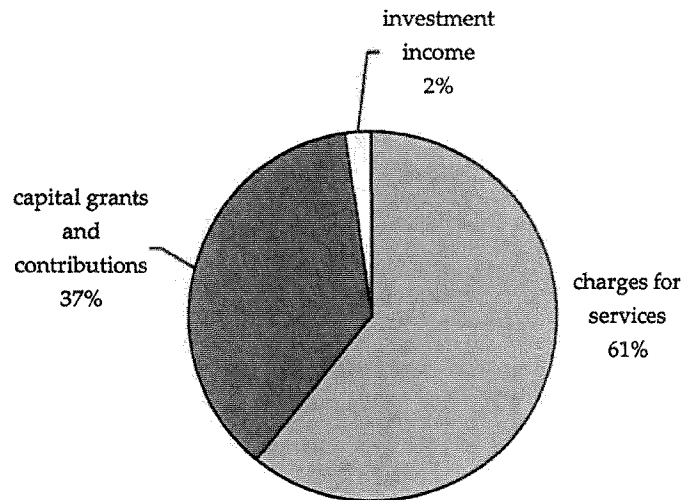
**Business-type activities.** Business-type activities increased the Town's net assets by \$30,443,776, accounting for 8 percent of the total growth in the government's net assets. Key elements of this increase are as follows:

- In compliance with GASB Statement No. 34 all infrastructure was recorded

### Expenses and Program Revenues - Business-type Activities



### Revenues by Source - Business-type Activities



### Financial Analysis of the Town's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the Town's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$46,557,035, an increase of \$8,677,681 in comparison with the prior year. Approximately 69% of this total

amount (\$32,086,675) constitutes *unreserved fund balance*, which is available for spending at the government's discretion. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because it has already been committed 1) to pay debt service (\$1,431,642), 2) to low and moderate income housing (\$3,262,286), or 3) for redevelopment (\$9,776,432).

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, 100% of the total fund balance (\$17,021,153) was unreserved. As a measure of the general fund's liquidity, it may be useful to compare the unreserved fund balance to total fund expenditures. Unreserved fund balance represents 98 percent of total general fund expenditures.

The fund balance of the Town's general fund increased by \$2,388,598 during the current fiscal year. Key factors in this growth are as follows:

- An increase in retail stores led to an increase in sales tax revenues by \$553,789.
- As a result of an increase in population and housing prices, property tax revenue increased \$725,030.

The Article 8 fund has as a total fund balance of \$3,722,515, all of which is reported as unreserved. The net decrease in fund balance during the current year in the Article 8 fund was \$3,472,932. This decrease was the result of fund balance being used to fund various projects.

The Parks and Recreation fund has a total fund balance of \$(1,525,829), which is reported as unreserved. The net decrease in fund balance during the current year in the Parks and Recreation fund was \$958,136. This is primarily due to the increase in operation costs for the new Civic Center Park and Aquatic Center.

The RDA Debt Service Fund has a total fund balance of \$10,903,918. This is mainly due to \$8,985,000 received from a bond issue in June, 2007.

The Measure I fund has a fund balance of \$1,917,636, all of which is unreserved. The net decrease in the fund during the current year for the Measure I fund was \$185,437. The decrease is due to the use of fund balance to fund various projects. This represents the use of local sales tax revenue received in prior years.

***Proprietary funds.*** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the Sewer fund were \$13,202,357 and \$3,029,390 for the Solid Waste Management fund as of June 30, 2007. The total growth in net assets for the Solid Waste Management fund was \$2,026,390 while the increase in the Sewer fund was \$28,417,386. The increase in the Sewer fund was mainly due to the capitalization of infrastructure as required by GASB Statement No. 34. Other factors concerning the finances of these two funds have already been addressed in the discussion of the Town's business-type activities.

### **General Fund Budgetary Highlights**

The original budget approved by the Town Council projected that fund balance would be reduced by \$1,099,879 at year end. Final numbers resulted in a \$2,388,598 positive change in fund balance. Actual revenues exceeded the budget by \$3,568,947. Property taxes and sales taxes increased due to an increase in property values and population, respectively. The biggest reason for the increase in revenues this year was due to the increase in property tax vehicle license fees backfill (received from the County of San Bernardino) which were \$1,120,460 over budget. Actual expenditures were very close to the amended budget; they came in under budget by \$162,925 (1%).

## Capital Asset and Debt Administration

**Capital assets.** The Town's investment in capital assets for its governmental and business type activities as of June 30, 2007, amounts to \$429,063,464 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, park facilities, roads, highways, and bridges. The total increase in the Town's investment in capital assets for the current fiscal year was \$366,249,144 (a \$338,649,345 increase for governmental activities and a \$27,599,799 increase for business-type activities).

Major capital asset events during the current fiscal year included the following:

- Adjustments of \$350,787,398 (a \$329,197,165 increase for governmental activities and a \$21,590,233 increase for business-type activities) as a result of the implementation of provisions in GASB 34.

**Town of Apple Valley's Capital Assets**  
(net of depreciation)

<i>Asset Category</i>	<i>Governmental Activities</i>		<i>Business-type Activities</i>		<i>Total</i>	
	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>
Land	\$ 93,189,576	\$ 19,319,087	\$ 385,871	\$ 35,763	\$ 93,575,447	\$ 19,354,850
Construction in Progress	12,724,386	16,382,940			12,724,386	16,382,940
Furniture and Equipment	160,816	145,266			160,816	145,266
Computer Equipment	119,277	70,631			119,277	70,631
Trucks and Automobiles	528,525	522,953	20,747	29,592	549,272	552,545
Structures and Improvements	47,501,750	9,268,954			47,501,750	9,268,954
Infrastructure	236,134,179	5,999,333			236,134,179	5,999,333
Building and System			127,326	149,998	127,326	149,998
Machinery and Equipment			65,119	63,019	65,119	63,019
Collector Lines			38,105,892	10,826,784	38,105,892	10,826,784
<b>Total Capital Assets</b>	<b>\$ 390,358,509</b>	<b>\$ 51,709,164</b>	<b>\$ 38,704,955</b>	<b>\$ 11,105,156</b>	<b>\$ 429,063,464</b>	<b>\$ 62,814,320</b>

Additional information on the Town of Apple Valley's capital assets can be found in note IV.D on pages 39 and 40 of this report.

**Long-term debt.** At the end of the current fiscal year, the Town had total bonded debt outstanding of \$28,330,000. Of this amount, \$23,615,000 comprises debt backed by the full faith and credit of the government and \$4,715,000 is special assessment debt for which the government is liable in the event of default by the property owners subject to the assessment. The remainder of the Town's debt represents bonds secured solely by specified revenue sources.

The Town's total debt increased by \$7,725,806 during the current fiscal year.

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value. The computation of the legal debt limit reflect a conversion of assessed valuation data from the current full valuation perspective to

the 25% level. The current debt limitation for the Town is \$177,592,821, which is significantly in excess of the Town's outstanding general obligation debt.

**Town of Apple Valley's Outstanding Debt**

	<i>Governmental Activities</i>		<i>Business-type Activities</i>		<i>Total</i>	
	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>	<u>2007</u>	<u>2006</u>
Certificates of Participation	\$ 6,162,000	\$ 6,614,500	\$ 593,000	\$ 650,500	\$ 6,755,000	\$ 7,265,000
Tax Allocation Bonds	16,860,000	8,000,000			16,860,000	8,000,000
Claims Payable	45,000	45,000			45,000	45,000
Special assessment debt with Governmental commitment			4,715,000	5,265,000	4,715,000	5,265,000
California Housing Loan	250,000	167,536			250,000	167,536
Capital Lease Payable	134,879	145,287			134,879	145,287
Installment Purchase Agreement			2,518,958	2,665,208	2,518,958	2,665,208
Total	<u>\$ 23,451,879</u>	<u>\$ 14,972,323</u>	<u>\$ 7,826,958</u>	<u>\$ 8,580,708</u>	<u>\$ 31,278,837</u>	<u>\$ 23,553,031</u>

Additional information of the Town of Apple Valley's long-term debt can be found in note IV.F on page 41 of this report.

**Requests for Information**

This financial report is designed to provide a general overview of the Town of Apple Valley's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, 14955 Dale Evans Parkway, Apple Valley, CA 92307.

**Town of Apple Valley**  
**Statement of Net Assets**  
**June 30, 2007**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Cash and Investments	\$ 36,220,193	\$ 11,856,141	\$ 48,076,334
Accounts Receivable	819,408	1,512,331	2,331,739
Interest Receivable	72,023	16,250	88,273
Due from Other Governments	8,528,190	263,198	8,791,388
Special Assessments Receivable		4,113,573	4,113,573
Loans Receivable	1,403,741		1,403,741
Investment in Joint Venture		2,124,470	2,124,470
Debt Issuance Costs	413,359	271,668	685,027
Restricted Assets:			
Cash with Fiscal Agent	9,457,492	1,792,823	11,250,315
Capital Assets, Not Being Depreciated:			
Land	93,189,576	385,871	93,575,447
Construction in Progress	12,724,386		12,724,386
Capital Assets Net of Accumulated Deprecation:			
Buildings and Improvement	47,501,750	127,326	47,629,076
Machinery and Equipment	280,093	65,119	345,212
Trucks and Automobiles	528,525	20,747	549,272
Collector Lines		38,105,892	38,105,892
Infrastructure	236,134,179		236,134,179
<b>Total Assets</b>	<b>447,272,915</b>	<b>60,655,409</b>	<b>507,928,324</b>
<b>LIABILITIES</b>			
Accounts Payable	1,190,569	245,834	1,436,403
Accrued Liabilities	1,875,944	383,838	2,259,782
Interest Payable	62,784	110,278	173,062
Due to Other Governments		570,021	570,021
Deferred Revenue	451,842		451,842
Deferred Connection Fees Payable		52,360	52,360
Amounts Due Bondholders		44,595	44,595
Noncurrent Liabilities			
Due Within One Year	1,094,790	836,458	1,931,248
Due in More Than One Year, Net of Unamortized Premium	23,014,724	6,894,946	29,909,670
<b>Total Liabilities</b>	<b>27,690,653</b>	<b>9,138,330</b>	<b>36,828,983</b>
<b>NET ASSETS</b>			
Invested in Capital Assets, Net of Related Debt	384,061,630	33,492,509	417,554,139
Restricted for:			
Transportation	5,835,850		5,835,850
Culture and Recreation	350,250		350,250
Community Development	17,484,400		17,484,400
Capital Projects		1,067,456	1,067,456
Debt Service	1,431,642	725,367	2,157,009
Unrestricted	10,418,490	16,231,747	26,650,237
<b>Total Net Assets</b>	<b>\$ 419,582,262</b>	<b>\$ 51,517,079</b>	<b>\$ 471,099,341</b>

The accompanying notes are an integral part of this statement.

**Town of Apple Valley  
Statement of Activities  
Year Ended June 30, 2007**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government:				
Governmental Activities:				
General Government	\$ 3,347,001	\$ 418,186	\$ 18,480	\$
Public Safety	9,119,965	287,931	186,226	
Transportation	8,279,686	228,453	2,999,209	7,099,937
Culture and Recreation	5,122,716	827,385		688,239
Community Development	7,534,045	3,205,184	1,860,989	608,077
Health			51,954	
Interest on Long-Term Debt	635,095			
Total Governmental Activities	34,038,508	4,967,139	5,116,858	8,396,253
Business-type Activities:				
Sewer	4,322,383	3,247,042		7,787,415
Waste Management	7,582,185	9,529,788		
Total Business-type Activities	11,904,568	12,776,830	-	7,787,415
Total Primary Government	\$ 45,943,076	\$ 17,743,969	\$ 5,116,858	\$ 16,183,668

General Revenues:

Taxes:

Property Taxes

Tax Increment

Franchise Taxes

Sales Taxes

Transient Occupancy Taxes

Motor Vehicle in-lieu (intergovernmental,  
unrestricted)

Sales Tax in-lieu

Pass Through Tax Increment Revenues

Miscellaneous Revenues

Unrestricted Grants and Contributions

Investment Income

Transfers

Total General Revenues and Transfers

Change in Net Assets

Net Assets - Beginning

Prior Period Adjustment

Net Assets - Ending

The accompanying notes are an integral part of this statement.



Net (Expense) Revenue and  
Changes in Net Assets

Governmental Activities	Business-type Activities	Total
\$ (2,910,335)	\$	\$ (2,910,335)
(8,645,808)		(8,645,808)
2,047,913		2,047,913
(3,607,092)		(3,607,092)
(1,859,795)		(1,859,795)
51,954		51,954
(635,095)		(635,095)
<u>(15,558,258)</u>	<u>-</u>	<u>(15,558,258)</u>
	6,712,074	6,712,074
	1,947,603	1,947,603
<u>-</u>	<u>8,659,677</u>	<u>8,659,677</u>
<u>(15,558,258)</u>	<u>8,659,677</u>	<u>(6,898,581)</u>
5,035,277		5,035,277
7,350,520		7,350,520
1,215,293		1,215,293
3,458,264		3,458,264
21,600		21,600
5,616,051		5,616,051
1,075,221		1,075,221
189,851		189,851
386,446		386,446
23,094		23,094
1,555,032	477,888	2,032,920
284,036	(284,036)	-
<u>26,210,685</u>	<u>193,852</u>	<u>26,404,537</u>
10,652,427	8,853,529	19,505,956
79,732,670	21,073,303	100,805,973
329,197,165	21,590,247	350,787,412
<u>\$ 419,582,262</u>	<u>\$ 51,517,079</u>	<u>\$ 471,099,341</u>

The accompanying notes are an integral part of this statement.

**Town of Apple Valley  
Balance Sheet  
Governmental Funds  
June 30, 2007**

	General	Article 8	Parks and Recreation	Home
<b>ASSETS</b>				
Cash and Investments	\$12,779,893	\$ 2,122,849	\$	\$ 20,551
Cash with Fiscal Agent				
Accounts Receivable	637,990		42,280	
Interest Receivable	52,231	3,772		38
Due from Other Funds	3,526,720		19,893	
Due from Other Governments	1,205,331	1,595,894	394,221	484,283
Loans Receivable				456,975
Total Assets	<u>\$18,202,165</u>	<u>\$ 3,722,515</u>	<u>\$ 456,394</u>	<u>\$ 961,847</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts Payable	\$ 302,862	\$	\$ 353,760	\$ 287
Accrued Liabilities	249,796		102,571	6,156
Due to Other Governments				
Due to Other Funds			1,265,238	477,634
Deferred Revenue	628,354		260,654	933,966
Total Liabilities	<u>1,181,012</u>	<u>-</u>	<u>1,982,223</u>	<u>1,418,043</u>
Fund Balances:				
Reserved for:				
Low/Moderate Income Housing				
Debt Service				
Redevelopment				
Unreserved, Reported In:				
General Fund	17,021,153			
Special Revenue Funds		3,722,515	(1,525,829)	(456,196)
Debt Service Funds				
Capital Projects Funds				
Total Fund Balances	<u>17,021,153</u>	<u>3,722,515</u>	<u>(1,525,829)</u>	<u>(456,196)</u>
Total Liabilities and Fund Balances	<u>\$18,202,165</u>	<u>\$ 3,722,515</u>	<u>\$ 456,394</u>	<u>\$ 961,847</u>

The accompanying notes are an integral part of this statement.

<u>RDA Debt Service</u>	<u>Capital Projects</u>	<u>RDA Capital Projects</u>	<u>Measure I</u>	<u>Project Manager Grants</u>	<u>Other Govern- mental Funds</u>	<u>Total Govern- mental Funds</u>
\$ 1,996,720	\$10,957,649	\$ 18,475	\$ 1,766,640	\$	\$ 6,557,416	\$36,220,193
9,153,336					304,156	9,457,492
				7,100	132,038	819,408
2,272			4,816		8,894	72,023
						3,546,613
1,324,415	37,475	841	211,721	1,452,782	1,821,227	8,528,190
					946,766	1,403,741
<u>\$12,476,743</u>	<u>\$10,995,124</u>	<u>\$ 19,316</u>	<u>\$ 1,983,177</u>	<u>\$ 1,459,882</u>	<u>\$ 9,770,497</u>	<u>\$60,047,660</u>
\$	\$ 113,614	\$ 3,374	\$ 34,831	\$ 77,805	\$ 304,036	\$ 1,190,569
559,244	729,421	15,101	30,710	143,551	39,394	1,875,944
						-
42,680				1,085,996	675,065	3,546,613
970,901	37,475	841		1,502,095	2,543,213	6,877,499
<u>1,572,825</u>	<u>880,510</u>	<u>19,316</u>	<u>65,541</u>	<u>2,809,447</u>	<u>3,561,708</u>	<u>13,490,625</u>
					3,262,286	3,262,286
1,127,486					304,156	1,431,642
9,776,432						9,776,432
						17,021,153
					1,263,524	3,004,014
					(304,156)	(304,156)
	10,114,614		1,917,636	(1,349,565)	1,682,979	12,365,664
<u>10,903,918</u>	<u>10,114,614</u>	<u>-</u>	<u>1,917,636</u>	<u>(1,349,565)</u>	<u>6,208,789</u>	<u>46,557,035</u>
<u>\$12,476,743</u>	<u>\$10,995,124</u>	<u>\$ 19,316</u>	<u>\$ 1,983,177</u>	<u>\$ 1,459,882</u>	<u>\$ 9,770,497</u>	<u>\$60,047,660</u>

The accompanying notes are an integral part of this statement.

**Town of Apple Valley**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**to the Statement of Net Assets**  
**June 30, 2007**

Fund balances of governmental funds	\$ 46,557,035
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Amounts reported for governmental activities in the Statement of Net Assets are different because:

Capital assets net of depreciation have not been included as financial resources in governmental fund activity.	390,358,509
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Other long-term assets are not available to pay for current period expenditures and are deferred in the funds.	6,425,657
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Long term liabilities are not due and payable in the current period and are not reported in the funds.

Compensated Absences	(895,306)
Claims Payable	(45,000)
Certificates of Participation	(6,162,000)
Tax Allocation Bonds	(16,860,000)
Unamortized Premium	(46,442)
Unamortized Discount	284,113
Capital Lease Payable	(134,879)
CA Housing Loan	(250,000)

Issuance costs net of accumulated amortization were recorded as expenditures in the governmental funds.	413,359
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Accrued interest payable for the current portion of interest due on long-term debt has not been reported in the governmental funds.	(62,784)
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Net assets of governmental activities	\$ 419,582,262
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**Town of Apple Valley**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**Year Ended June 30, 2007**

	<u>General</u>	<u>Article 8</u>	<u>Parks and Recreation</u>	<u>Home</u>
<b>REVENUES</b>				
Taxes	\$13,931,342	\$ 1,575,619	\$ 1,922,722	\$
Licenses & Permits	1,775,856			
Fines & Forfeitures	332,520			
Investment Income	1,111,439	183,358		795
Intergovernmental	871,311			24,418
Charges for Services	2,029,381		825,070	
Other Revenue	386,448		2,315	
Total Revenues	<u>20,438,297</u>	<u>1,758,977</u>	<u>2,750,107</u>	<u>25,213</u>
<b>EXPENDITURES</b>				
Current:				
General Government	2,804,725			
Public Safety	9,109,124			
Transportation		4,849,042		
Culture and Recreation			2,210,300	
Community Development	4,543,659			481,409
Capital Outlay	852,657		1,495,618	
Debt Service:				
Principal	10,456			
Interest & Fiscal Charges	7,683			
Pass-Through Agreements				
Total Expenditures	<u>17,328,304</u>	<u>4,849,042</u>	<u>3,705,918</u>	<u>481,409</u>
Excess (Deficiency) of Revenues over Expenditures	<u>3,109,993</u>	<u>(3,090,065)</u>	<u>(955,811)</u>	<u>(456,196)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Debt Proceeds				
Discount on Bonds				
Transfer In	39,803			
Transfer Out	(761,198)	(382,867)	(2,325)	
Total Other Financing Sources (Uses)	<u>(721,395)</u>	<u>(382,867)</u>	<u>(2,325)</u>	<u>-</u>
Net Change in Fund Balances	2,388,598	(3,472,932)	(958,136)	(456,196)
Fund Balances, Beginning	<u>14,632,555</u>	<u>7,195,447</u>	<u>(567,693)</u>	<u>-</u>
Fund Balances, Ending	<u>\$17,021,153</u>	<u>\$ 3,722,515</u>	<u>\$ (1,525,829)</u>	<u>\$ (456,196)</u>

The accompanying notes are an integral part of this statement.

<u>RDA Debt Service</u>	<u>Capital Projects</u>	<u>RDA Capital Projects</u>	<u>Measure I</u>	<u>Project Manager Grants</u>	<u>Other Govern- mental Funds</u>	<u>Total Govern- mental Funds</u>
\$ 4,794,341	\$ 3,743,785	\$	\$ 2,724,713	\$	\$ 2,001,353	\$26,950,090
					1,335,232	6,854,873
						332,520
92,765			161,775		198,581	1,748,713
				1,433,311	1,661,968	3,991,008
						2,854,451
					461,536	850,299
<u>4,887,106</u>	<u>3,743,785</u>	<u>-</u>	<u>2,886,488</u>	<u>1,433,311</u>	<u>5,658,670</u>	<u>43,581,954</u>
					98,048	2,902,773
						9,109,124
			134,350		1,346,440	6,329,832
					1,229,482	3,439,782
41,841		533,074		32,991	839,614	6,472,588
1,309,498	1,796,447	2,237,976	3,348,445		2,471,906	13,512,547
125,000					452,500	587,956
357,560		14,083			224,446	603,772
1,012,494						1,012,494
<u>2,846,393</u>	<u>1,796,447</u>	<u>2,785,133</u>	<u>3,482,795</u>	<u>32,991</u>	<u>6,662,436</u>	<u>43,970,868</u>
<u>2,040,713</u>	<u>1,947,338</u>	<u>(2,785,133)</u>	<u>(596,307)</u>	<u>1,400,320</u>	<u>(1,003,766)</u>	<u>(388,914)</u>
8,985,000					82,464	9,067,464
(284,905)						(284,905)
210,132		4,458,969	410,870	14,265	1,134,470	6,268,509
(4,458,969)	(154,717)	(210,132)			(14,265)	(5,984,473)
<u>4,451,258</u>	<u>(154,717)</u>	<u>4,248,837</u>	<u>410,870</u>	<u>14,265</u>	<u>1,202,669</u>	<u>9,066,595</u>
6,491,971	1,792,621	1,463,704	(185,437)	1,414,585	198,903	8,677,681
4,411,947	8,321,993	(1,463,704)	2,103,073	(2,764,150)	6,009,886	37,879,354
<u>\$10,903,918</u>	<u>\$10,114,614</u>	<u>\$ -</u>	<u>\$ 1,917,636</u>	<u>\$ (1,349,565)</u>	<u>\$ 6,208,789</u>	<u>\$46,557,035</u>

The accompanying notes are an integral part of this statement.

**Town of Apple Valley**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**Year Ended June 30, 2007**

Net change in fund balances-total governmental funds \$ 8,677,681

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives as depreciation expense.

Excess Depreciation over Capital Outlay 9,456,668

The net effect of disposals of capital assets is to decrease net assets. (4,488)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This is the net change in deferred revenue for the current period. 824,945

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principle of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Debt Proceeds	(9,067,464)
Discount on Bonds	284,905
Amortization of Premium	1,664
Amortization of Discounts	(792)
Amortization of Issuance Costs	(14,807)
Principal Paid on Long-Term Debt	587,908

Accrued interest for long-term debt. This is the net change in accrued interest for the current period. (32,987)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and are not reported as governmental fund expenditures.

Net Change in Compensated Absences	(60,806)
Net Change in Claims Payable	-

Change in Net Assets of Governmental Activities \$ 10,652,427

The accompanying notes are an integral part of this statement.

**Town of Apple Valley  
Statement of Net Assets  
Proprietary Funds  
June 30, 2007**

	Sewer	Solid Waste Management	Total
<b>ASSETS</b>			
Current Assets:			
Cash and Investments	\$ 9,614,113	\$ 2,242,028	\$ 11,856,141
Accounts Receivable	281,014	1,231,317	1,512,331
Interest Receivable	12,452	3,798	16,250
Due from Other Governments	121,151	142,047	263,198
<b>Total Current Assets</b>	<b>10,028,730</b>	<b>3,619,190</b>	<b>13,647,920</b>
Noncurrent Assets:			
Special Assessments Receivable	4,113,573		4,113,573
Investment in Joint Venture (Net)		2,124,470	2,124,470
Debt Issuance Costs, Net of Accumulated Amortization	149,502	122,166	271,668
Restricted Assets:			
Cash with Fiscal Agent	1,792,823		1,792,823
Capital Assets, Not Being Depreciated:			
Land	385,871		385,871
Capital Assets, Net of Accumulated Depreciation	38,319,084		38,319,084
<b>Total Noncurrent Assets</b>	<b>44,760,853</b>	<b>2,246,636</b>	<b>47,007,489</b>
<b>Total Assets</b>	<b>54,789,583</b>	<b>5,865,826</b>	<b>60,655,409</b>
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts Payable	240,736	5,098	245,834
Accrued Liabilities	71,458	312,380	383,838
Interest Payable	110,278		110,278
Due to Other Governments	570,021		570,021
Deferred Connection Fees Payable	52,360		52,360
Amounts Due Bondholders	44,595		44,595
Current Portion of Long-Term Debt	683,750	152,708	836,458
<b>Total Current Liabilities</b>	<b>1,773,198</b>	<b>470,186</b>	<b>2,243,384</b>
Noncurrent Liabilities:			
Noncurrent Portion of Long-Term Debt	4,528,696	2,366,250	6,894,946
<b>Total Noncurrent Liabilities</b>	<b>4,528,696</b>	<b>2,366,250</b>	<b>6,894,946</b>
<b>Total Liabilities</b>	<b>6,301,894</b>	<b>2,836,436</b>	<b>9,138,330</b>
<b>NET ASSETS</b>			
Invested in Capital Assets, Net of Related Debt	33,492,509		33,492,509
Restricted for Capital Projects	1,067,456		1,067,456
Restricted for Debt Service	725,367		725,367
Unrestricted	13,202,357	3,029,390	16,231,747
<b>Total Net Assets</b>	<b>\$ 48,487,689</b>	<b>\$ 3,029,390</b>	<b>\$ 51,517,079</b>

The accompanying notes are an integral part of this statement.



**Town of Apple Valley**  
**Statement of Revenues, Expenses, and Changes in Net Assets**  
**Proprietary Funds**  
**Year Ended June 30, 2007**

	Sewer	Solid Waste Management	Total
<b>OPERATING REVENUES</b>			
Charges for Services	\$ 3,247,042	\$ 9,529,788	\$ 12,776,830
Total Operating Revenue	3,247,042	9,529,788	12,776,830
<b>OPERATING EXPENSES</b>			
Salaries and Benefits	452,769	8,643	461,412
Contract Services	108,450	6,783,487	6,891,937
Maintenance and Treatment	796,063		796,063
Depreciation	1,540,862		1,540,862
Other	1,012,398	613,843	1,626,241
Total Operating Expenses	3,910,542	7,405,973	11,316,515
Operating Income (Loss)	(663,500)	2,123,815	1,460,315
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Change in Investment in Joint Venture		(67,561)	(67,561)
Investment Income	399,101	78,787	477,888
Assessment Income - Debt Service	585,445		585,445
Interest	(359,672)	(98,470)	(458,142)
Bond Issuance Costs	(52,169)	(10,181)	(62,350)
Total Nonoperating Revenues (Expenses)	572,705	(97,425)	475,280
Income Before Contributions and Transfers	(90,795)	2,026,390	1,935,595
Capital Contributions	7,201,970		7,201,970
Transfers In			-
Transfers Out	(284,036)		(284,036)
Change in Net Assets	6,827,139	2,026,390	8,853,529
Total Net Assets, Beginning	20,070,303	1,003,000	21,073,303
Prior Period Adjustment	21,590,247		21,590,247
Total Net Assets, Ending	\$ 48,487,689	\$ 3,029,390	\$ 51,517,079

The accompanying notes are an integral part of this statement.

**Town of Apple Valley  
Statement of Cash Flows  
Proprietary Funds  
Year Ended June 30, 2007**

	Sewer	Solid Waste Management	Total
<b>Cash Flows from Operating Activities</b>			
Cash Received from Customers	\$ 3,055,001	\$ 9,275,730	\$ 12,330,731
Cash Paid to Suppliers	(2,220,541)	(7,572,093)	(9,792,634)
Cash Paid to Employees for Services	(418,086)	63,998	(354,088)
Net Cash Provided by Operating Activities	416,374	1,767,635	2,184,009
<b>Cash Flows from Noncapital Financing Activities</b>			
Cash Received from Other Governments	7,884,140		7,884,140
Cash Collected on Behalf of Other Governments	(348,459)		(348,459)
Cash Paid to Other Funds	(284,036)		(284,036)
Principal Paid on Debt		(146,250)	(146,250)
Interest Paid on Debt		(98,470)	(98,470)
Net Cash Provided (Used) by Noncapital Financing Activities	7,251,645	(244,720)	7,006,925
<b>Cash Flows from Capital and Related Financing Activities</b>			
Capital Asset Purchases	(7,550,414)		(7,550,414)
Special Assessments Collected for Debt Service	550,000		550,000
Principal Paid on Debt	(607,500)		(607,500)
Interest Paid on Debt	(372,579)		(372,579)
Net Cash Provided (Used) by Capital and Related Financing Activities	(7,980,493)	-	(7,980,493)
<b>Cash Flows from Investing Activities</b>			
Interest Received on Investments	390,157	75,300	465,457
Net Cash Provided (Used) by Investing Activities	390,157	75,300	465,457
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	77,683	1,598,215	1,675,898
Cash and Cash Equivalents, Beginning of Fiscal Year	11,329,253	643,813	11,973,066
<b>Cash and Cash Equivalents, End of Fiscal Year</b>	<u>\$ 11,406,936</u>	<u>\$ 2,242,028</u>	<u>\$ 13,648,964</u>
<b>Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities</b>			
<b>Cash Flows from Operating Activities</b>			
Operating income (loss)	\$ (663,500)	\$ 2,123,815	\$ 1,460,315
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	1,540,862		1,540,862
(Increase) Decrease in Accounts Receivable	(192,041)	(127,279)	(319,320)
(Increase) Decrease in Due from Other Governments		(126,779)	(126,779)
Increase (Decrease) in Accounts Payable	(303,630)	(174,763)	(478,393)
Increase (Decrease) in Accrued Liabilities	34,683	72,641	107,324
<b>Net Cash Provided By Operating Activities</b>	<u>\$ 416,374</u>	<u>\$ 1,767,635</u>	<u>\$ 2,184,009</u>
<b>Non Cash Investing, Capital and Financing Activities</b>			
Bond Issuance Cost Amortization	\$ 25,502	\$	\$ 25,502
Refunding Costs	26,667		26,667
Change in Investment in Joint Venture		67,561	67,561

The accompanying notes are an integral part of this statement.

**Town of Apple Valley**  
**Statement of Fiduciary Assets and Liabilities**  
**Agency Funds**  
**June 30, 2007**

**ASSETS**

Cash and Investments	\$ 1,005,519
Cash with Fiscal Agent	<u>243,030</u>
Total Assets	<u><u>1,248,549</u></u>

**LIABILITIES**

Accounts Payable	770
Deposits	868,031
Amounts Due to Bondholders	<u>379,748</u>
Total Liabilities	<u><u>\$ 1,248,549</u></u>

The accompanying notes are an integral part of this statement.

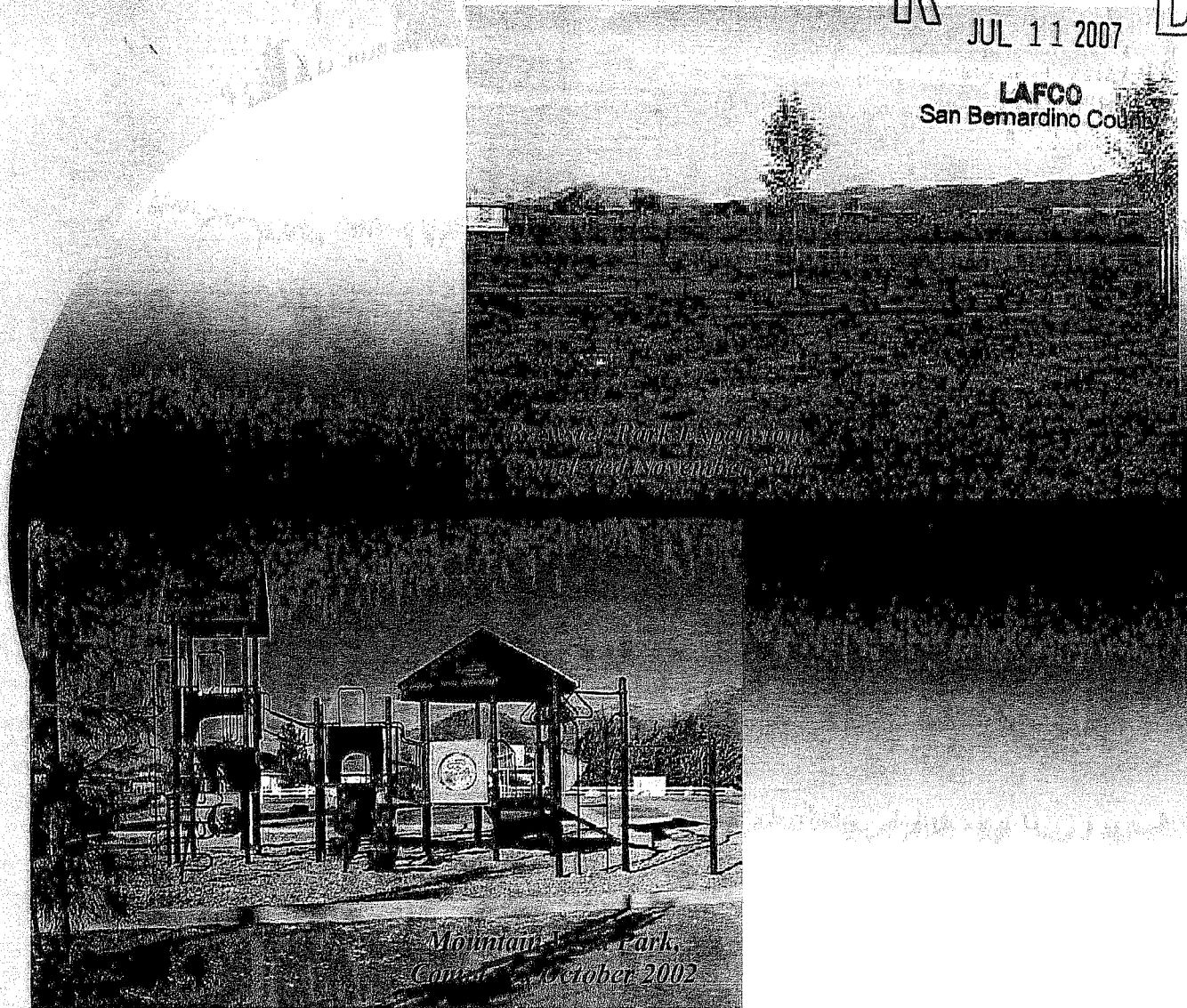


# Town of Apple Valley

*A Better Way of Life*

RECEIVED  
JUL 11 2007

LAFCO  
San Bernardino County



## 2004 Master Plan of Park and Recreation Services

## **INTRODUCTION**

This Master Plan document is an update of the previous Master Plan of Park and Recreation Services prepared in 1996 by the Apple Valley Recreation and Park District. This is the Town's first opportunity to provide input and direction towards the continued development and management of park and recreation facilities in Apple Valley.

Having attained the goals identified in Vision 2005, the Apple Valley Town Council adopted "Vision 2010," which continues to define quality of life standards for the Apple Valley community. Specific goals committed to increasing park, recreational and leisure facilities and opportunities for the residents of Apple Valley are included in Vision 2010. These goals reflect the Town's philosophy that recreation facilities and parks are very important aspects of the community, enhancing the physical, mental and emotional health and well being of its citizens. Each consideration and recommendation within this Master Plan is designed to promote Apple Valley's motto, "*A Better Way of Life.*"

In keeping with Vision 2010, the Master Plan strategies and recommendations contained in this document were based on community input, surveys, demographics and the analysis of existing influences on park and recreation trends. It is the Town's intention that this Master Plan document be a living document, presenting recommendations that can be evaluated and/or modified as the Town responds to new opportunities and concerns in the future.

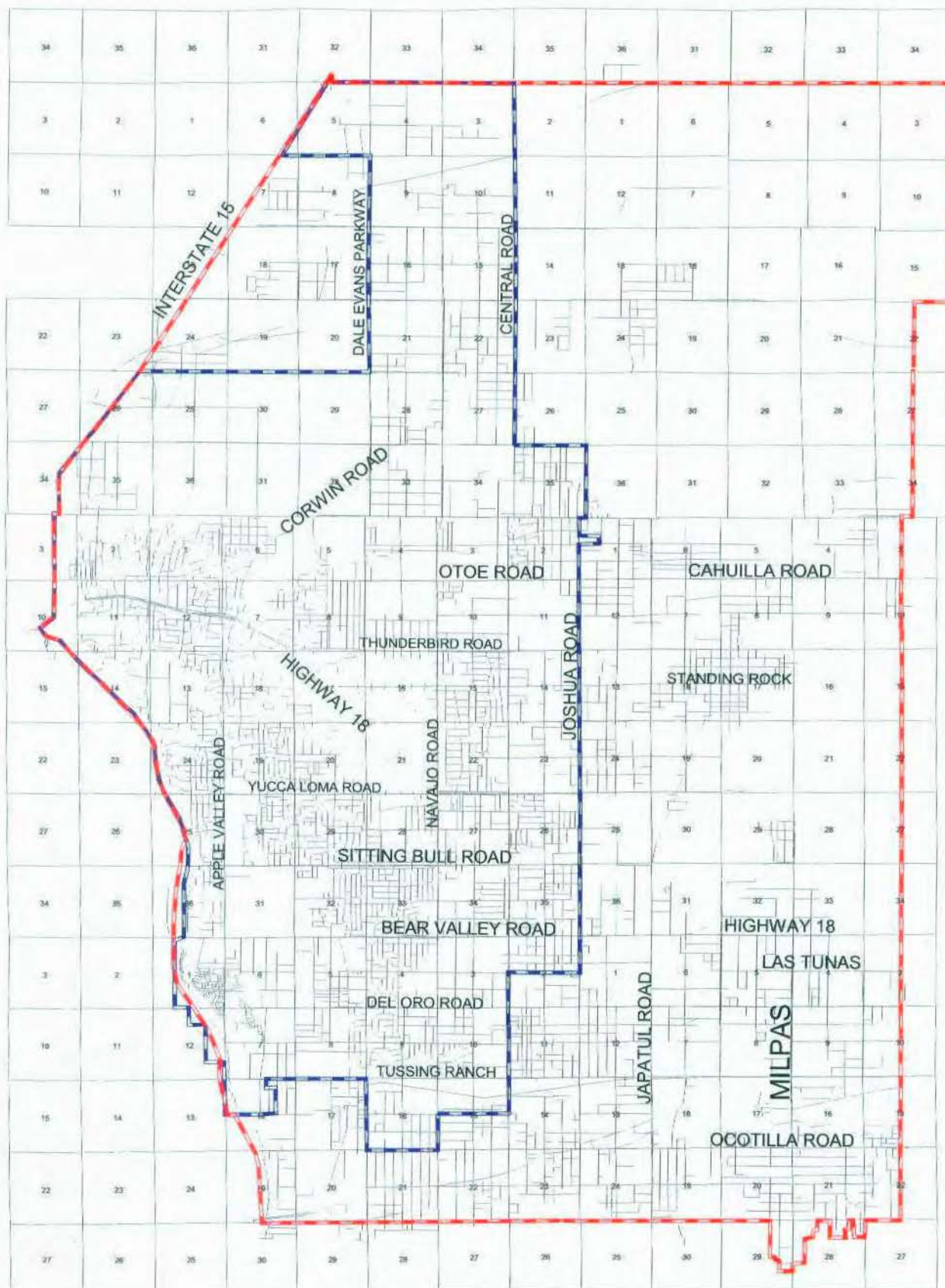
It is also important to note that the compilation of this Master Plan of Park and Recreation Services complements the General Plan adopted by the Town of Apple Valley. These documents provide an integrated and coordinated approach in planning for future growth and development in the Town of Apple Valley.

While most of the plan is geared towards a five-year horizon, the vision created by this plan is long-range. It may be 10 to 15 years before certain strategies can be implemented.

# TOWN OF APPLE VALLEY PARK AND RECREATION DISTRICT BOUNDARY



- Park District Boundary
- Town Boundary

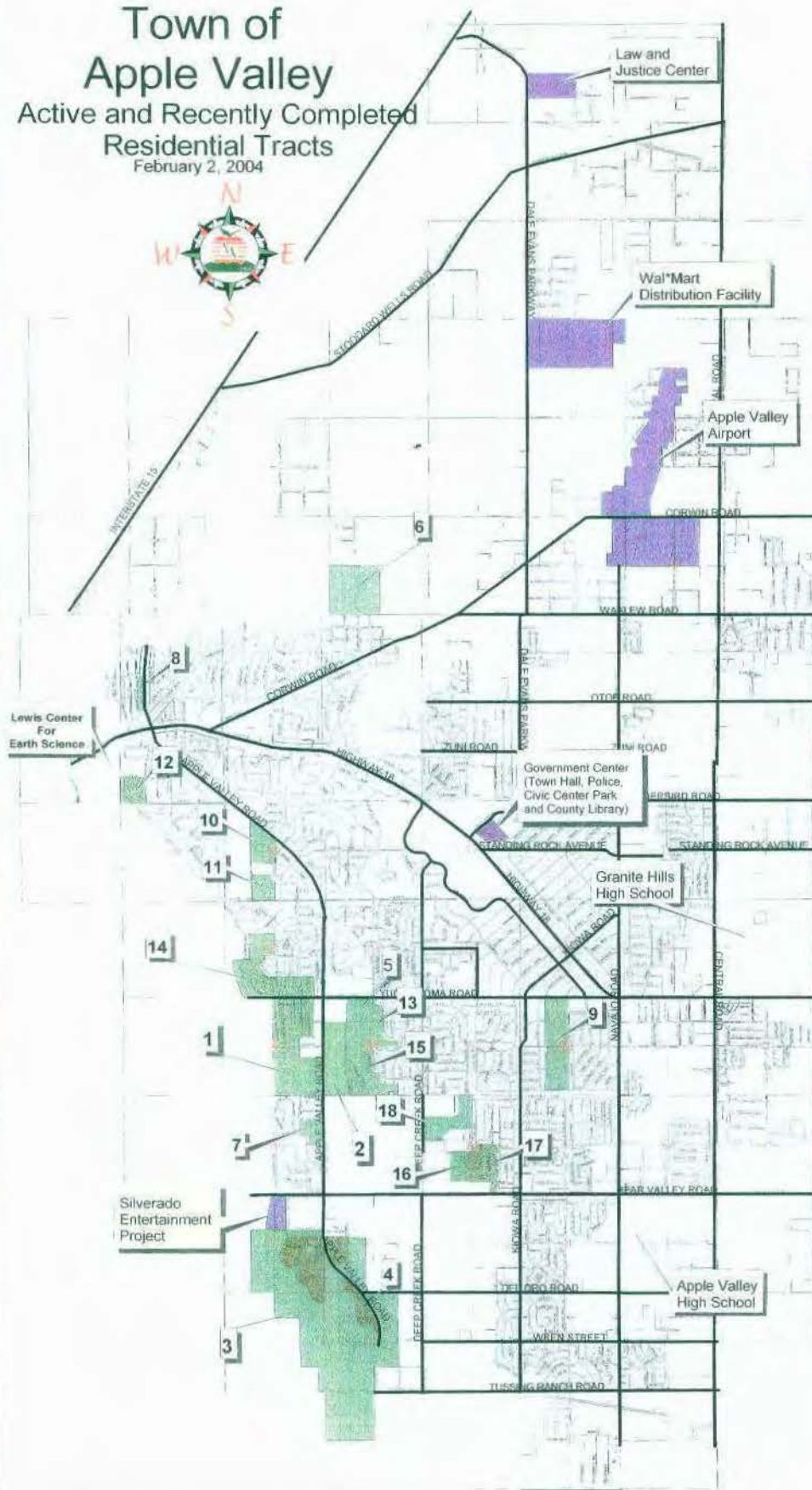




# Town of Apple Valley

## Active and Recently Completed Residential Tracts

February 2, 2004



### ACTIVE TRACTS

1. Stonebrook Estates by Apple Valley Estates. Tract No. 13771-149 Lots/64 Sold
2. Clearview Farms by H.P. Development Tentative Tract No. 16059- 175 Lots
3. Jess Ranch Jess Ranch Development Multiple Tracts: 4,000 Lots/951 Sold
4. Jess Ranch Roxbury Estates: 26 Lots
5. Meadow Brook Apple Valley Development Company Tentative Tract No. 15250- 50 Lots
6. H.P. Development Tentative Tract No. 14514- 236 Lots
7. Joyway Capital Trust Tentative Tract No. 16305- 58 Lots
8. McDougal Brothers Paseo LaCresta Condominiums 50 Lots/10 Sold
9. The Vineyards in Apple Valley by Cambridge Homes Tentative Tract No. 16402- 260 Lots
10. Newton T. Bass Trust Tentative Tract No. 16161- 92 Lots
11. Newton T. Bass Trust Tentative Tract No. 16162- 56 Lots

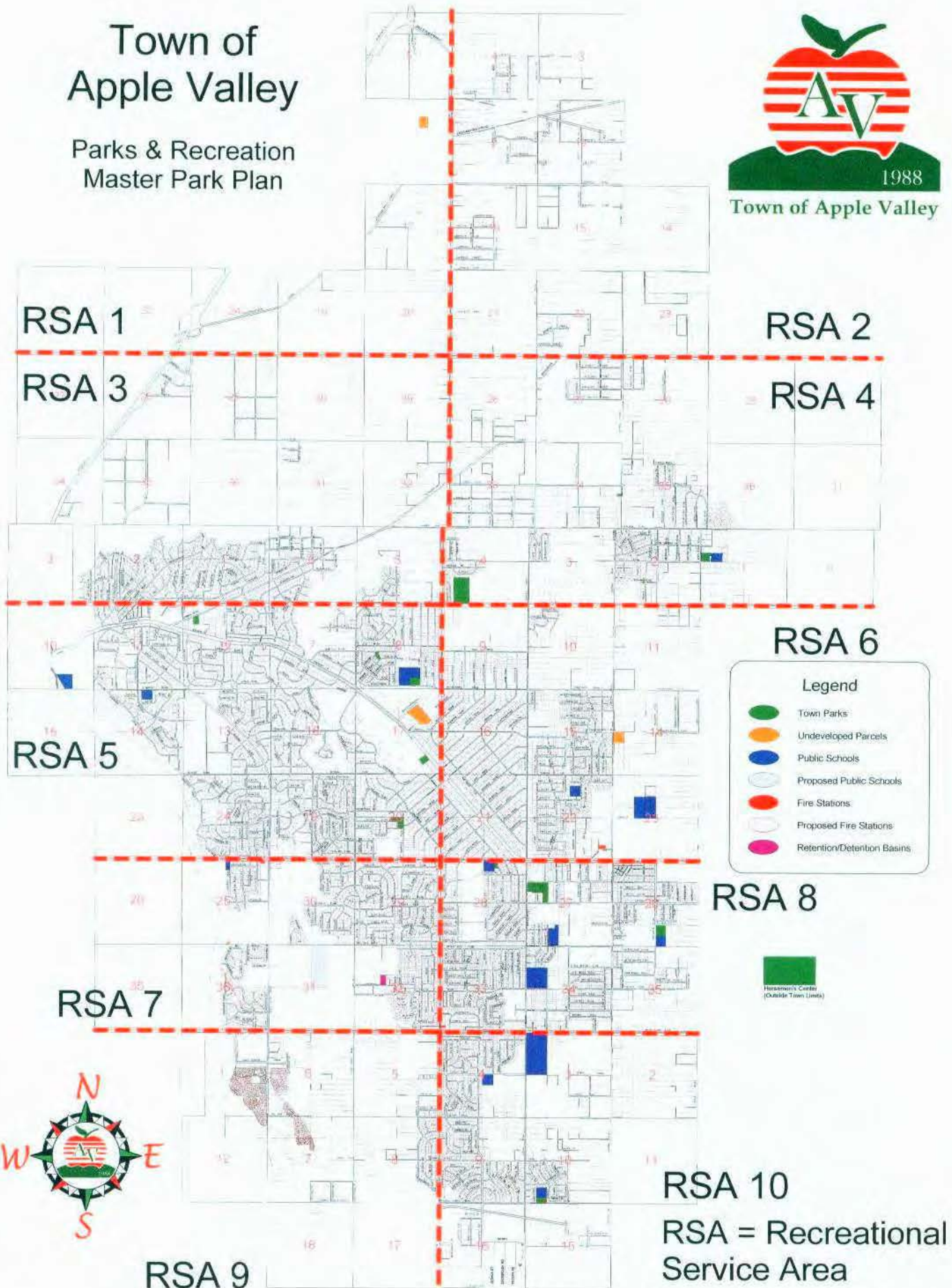
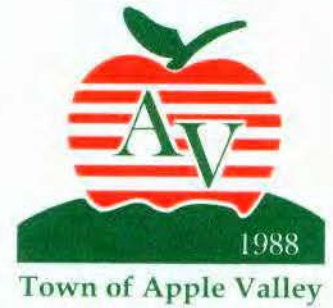
### RECENTLY COMPLETED TRACTS

12. The Ranch at Branding Iron by Victor Valley Company Tract No. 14226- 65 Lots/65 Sold
13. Quail Valley by Richmond Homes Tract No. 15849- 62 Lots/69 Sold
14. Riverbend, Riverbend Estates, Riverbend Vista, Riverbend Classic by Cambridge Homes Tract No. 8476- 235 Lots/235 Sold
15. The Ranch at Clearview Farms by Victor Valley Company Tract No. 14090- 104 Lots/104 Sold
16. Summer Hill by Carl Jones Construction Tract No. 13978- 53 Lots/53 Sold
17. Capelle Classics by Carl Jones Construction Tract No. 13749- 161 Lots/161 Sold
18. The Ranch at Skyline by Victor Valley Company Tract No. 14645- 143 Lots/143 Sold



# Town of Apple Valley

## Parks & Recreation Master Park Plan





## **HISTORY**

The idea for a local Park District arose shortly after Newt Bass relocated to Apple Valley in 1945 and began developing the area. One social function that was very popular among the locals was square dancing, but Apple Valley did not have a hall or community building suitable for holding dances. In an effort to rectify the situation, the Apple Valley Women's Club formed a Community Services District with a seven-member board that included Herald Bertolotti (President), C.A. Smith (Vice-President), Harriet Junior (Secretary), George Stott (Treasurer), and members Ralph Edwards, Zeke Cornia and Bill Partridge. The stated purpose of the organization was to raise funds for the construction of a community center building on property donated by Mr. Bass.

The new Community Service District promptly began to raise money for the construction of the building, through fundraisers including a car raffle, raffles for parcels of land donated by Mr. Bass, and bingo games. When questioned about the legality of holding bingo games, the local sheriff skirted the issue, stating that he would be out of town on the day that the bingo games were held. (In other words, he would not interfere.)

Men volunteered their time to prepare the building's foundation, and women provided food and refreshments. With assistance from Mr. Bass's real estate salesman, the organization obtained concrete blocks for the walls from Tingley Lumber Company. The blocks were then sold for \$1.00 each, and anyone who purchased a block could have his or her name painted on it.

By 1950, enough blocks had been sold to put up the walls, and on November 4<sup>th</sup>, approximately 1,000 people plus a Congressman attended the dedication of the building. When construction of the roof was ready to begin, Tingley Lumber Company provided the lumber under a special financing plan in the amount of \$8,000, underwritten by a mortgage on the building. In order to pay the mortgage, fundraising events spearheaded by the Apple Valley Lion's Club continued.

Construction of the building was finally completed in 1951, but the mortgage still had to be satisfied, even though the fundraising organizers were growing weary. When the concept of placing the mortgage obligation on the tax rolls arose, the community realized that formation of a Park District would relieve the necessity of constant fundraising obligations.

In an election on January 6, 1953, the Apple Valley Park, Recreation and Parkway District came into being. The District operated independently for several years without the involvement of the County, since the County assumed the newly formed District was self-governed.

In 1960, the School District began drafting up plans for a new junior high school. While inspecting the plans, Mr. Bertolotti, still a member of the Community Services District,

noticed that the facility included large locker and shower rooms which would be unutilized during the summer months. Population growth coupled with the hot summer months made it obvious that there was a real need for a public swimming facility. Because it seemed practical to build the pool at the junior high school and use the existing locker/shower rooms, Jim Woody, then Superintendent of Schools, began collecting a 5-cent Community Services Tax. When approximately \$50,000 had accumulated in the reserve account, the Park Board and the School District, decided to build a pool.

One barrier to the project was that State law prohibited the co-mingling of park and school funds on this joint project. To resolve the problem, Mr. Bertolotti contacted Bob Rigney, County Administrative Officer, who arranged for special legislation to be carried in Sacramento. Once legislative authority for the project was obtained, the next phase was to determine the type of pool facility to build. After School and Park officials had visited every existing public pool facility in the County, general consensus was that a three-pool complex would be the best facility.

The first pool to be constructed was a racing pool with a depth of three to four feet. Originally, Mr. Woody wanted to use metric measurements for the pools. However, after consulting with the Amateur Athletic Union (AAU), yardage measurements, which would be used universally for a long period of time, were used instead. Community Services funds were saved in order to build a shallow wading pool for children of all ages to enjoy.

While the pools were under construction, local equestrians began lobbying the Park Board for the construction of an equestrian park. The park board identified a suitable 80-acre site owned by the Bureau of Land Management, located at the east end of the District just north of Highway 18. The BLM originally offered the site to the School District, which determined that it was not an appropriate site for a school. The Park District ultimately purchased the 80-acre site for \$2.50 per acre.

To locate water for the park site, a dowser was hired and a test hole was drilled. Although water was found at a depth of 600 feet, it was insufficient to support a public park. In 1974, the district purchased a 50' x 50' lot one mile southwest of the property to obtain a 43,000-gallon water well that was successfully trenched by Park staff. Meanwhile, community horse enthusiasts such as Ard Johnson, Whit Overholtzer, Herb Hilensberg, Bud Johnson and Harold Adams began organizing fundraisers for a show arena and rodeo arena at the site. Both arenas were eventually built in 1972 and 1973 using both Park District funds and money raised from the raffle of a horse.

The Apple Valley Recreation and Park District grew over the years, creating numerous parks and playgrounds, a mini-gym at the Community Center site and later a full-size gymnasium built at the same site in 1989.

As this Master Plan of Park and Recreation Services is updated fifty years later, many more changes have occurred. In 2001, the Town of Apple Valley petitioned to transfer

park and recreation services from the Recreation and Park District to the Town of Apple Valley through a hearing process with San Bernardino County and the Local Agency Formation Commission (LAFCO). The request was granted, and in March 2001, the Town of Apple Valley began to officially provide park and recreation services to its residents.

At about the same time, the Apple Valley Unified School District decided to close the pools built in the 1960s at Apple Valley Middle School to avoid incurring repair costs that amounted to over \$700,000. As a result, a community pool is no longer available to Apple Valley residents, creating one of the Park and Recreation Department's biggest challenges.

However, in just three years of operation, the Town has doubled the amount of park and recreation programs offered, constructed the Town Hall Recreation Center, which houses the administrative offices for the department, developed Mountain Vista Park (a two-acre park site encompassing a playground, picnic areas and restroom), completed design and construction documents for the proposed Civic Center Community Park (a 22-acre facility to house a community center, aquatic complex plus an outdoor amphitheater) and expanded 30 acres of turf at Brewster Park.

In addition, the Town has obtained grant funds to proceed with improvements at Horsemen's Center and has also planted 30 additional acres of turf at Brewster Park. Acquisition and development of new park facility sites is critical in meeting the community's needs as the Town of Apple Valley continues to grow.

## **COMMUNITY PROFILE**

The Town of Apple Valley is located in the Victor Valley in the western portion of San Bernardino County. Historically, land uses in Apple Valley and the surrounding mountains involved mining, quarrying, ranching and agriculture. However, since World War II, the area has grown into a residential community with a decreasing percentage of land devoted to agriculture.

In addition to the incorporated areas of Apple Valley, the Town has a large Sphere of Influence encompassing 130 square miles of land; nearly double the size of the incorporated boundaries of the Town. The availability of land within the Town's Sphere of Influence dramatically increases the potential for new development and growth.

The Town of Apple Valley, although primarily a small bedroom community, offers a wide range of recently constructed housing. A majority of this housing is affordable to low and moderate income households. In addition, transportation choices are plentiful for local residents and businesses.

### **POPULATION**

Population has a direct bearing on recreational demands. It is anticipated that the migration to the high desert will continue due to the following factors:

- a. Higher cost of housing in Los Angeles basin and relatively low cost of comparable housing real estate property in Apple Valley area.
- b. Desert climate and open space that Apple Valley offers.
- c. Diversified topography.
- d. To escape the crowded conditions, urban blight, crime and drug problems of the Los Angeles basin.

This population increase will contribute toward a more highly urbanized situation, in turn, creating a greater demand on recreational facilities as residents desire to play outdoors and interact with nature. Already this type of reaction to city life has had an extraordinarily heavy impact on the open space areas of the high desert in the form of large influxes of people on the weekends. In California, where population growth is disproportionately heavy, transportation is good, affluence is the norm, and leisure time is rapidly increasing, it is inevitable that outdoor recreation will play a significantly increased role in the lives of future citizens.

**Table 1** shows the estimated population trends between 1980 to 2005. Population increases in Apple Valley over the last two census periods have averaged around 8% per year. On average, population growth between 1980 and 1990 was a much more

dramatic 13.69% per annum with the Town's population more than doubling in the 1980s from 19,291 residents to 46,079 residents. During the 1990s, the Town's population continued to grow at a healthy, yet much more subdued, average annual rate of 2.2%. The slower growth rate of the 1990s can be attributed to the economic recession of the early 1990's and to the closure of George Air Force Base.

Current projections indicate a modest 1.23% annual growth rate for the Town over the next five years (1999–2005) resulting in 3,391 new residents for a total population of 58,573 by the year 2004.

<b>TABLE 1</b> <b>POPULATION TRENDS</b> <b>(Estimate 1980-2005)</b>				
Year	Population	Change	% Change	Annual % Change
<b>TOWN OF APPLE VALLEY</b>				
1980	19,291			
1990	46,079	26,788	138.86%	13.69%
1999	55,182	9,103	19.8%	2.2%
2005	58,573	3,391	6.1%	1.23%
<b>SAN BERNARDINO COUNTY</b>				
1980	895,016			
1990	1,418,380	523,364	58.48%	5.85%
1999	1,654,007	235,627	16.6%	1.85%
Source: 1980, 1990 US Census; State Department of Finance; National Decisions Systems				

## AGE CHARACTERISTICS OF POPULATION

The age group with the highest increase between 1990 and 1999 in the Town of Apple Valley was age 45 to 54. After rapid growth of 191% during the previous decade (1980-1990), the size of the 25 to 34 year age group declined 11% between 1990 and 1999. Closure of the George Air Force Base was the likely cause for this decline. During the previous decade, this was the age group with the greatest growth. **Table 2** reflects that the largest segments of the Apple Valley population are 5 - 17 year olds and 25 - 54 year olds. These age groups typically place a high priority on their recreational needs and participate heavily in Town-sponsored events and programs.

**TABLE 2  
POPULATION BY AGE TRENDS  
TOWN OF APPLE VALLEY**

Age Cohort	1980* Number	1990* Number	1999* Number	1990- 1999 Change	% Change 1990- 1999	Average Annual Change 1990-1999	2005* Number	1980- 2005 Change
0 – 4	1,568	4,425	5,056	631	14.3%	1.6	5166	3598
5 – 17	4,059	10,169	11,736	1,567	15.4	1.7	12236	8177
18 – 24	2,072	3,878	5,314	1,436	37	4.1	5898	3826
25 – 34	2,705	7,869	7,027	-842	-10.7	-1.2	7281	4576
35 – 44	2,606	6,798	8,360	1,562	23.0	2.6	7948	5342
45 – 54	2,060	4,600	7,126	2,526	54.9	6.1	7925	5865
60 – 64	2,049	3,716	4,395	679	18.3	2.0	5728	3679
65 +	2,173	4,624	6,052	1,428	30.9	3.4	6390	4217
Median Age	32.2	30.79	32.74				33.19	

Source: \*1980 and 1990 US Census; \*\*National Decision Systems

**Tables 3 and 4** reflect household income categories within Apple Valley. Based on the 1999 HUD family median income for San Bernardino County, it is estimated that 32.3% of all households in Apple Valley are very low income. An additional 20.9% are low income and 21.9% have incomes between 80 and 120 percent of the median which categorizes them as moderate income. Approximately 24.7% of the households in Apple Valley are classified as having above moderate income.

**TABLE 3  
HOUSEHOLDS BY INCOME  
TOWN OF APPLE VALLEY**

Income Range	1990*		1999*		2005*	
	Number	Percent	Number	Percent	Number	Percent
Under \$5,000	528	3.38%	536	2.9%	512	2.60%
\$5,000-14,000	2,399	15.37%	2,866	15.52%	3,186	16.18%
\$15,000-24,999	2,374	15.21%	3,016	16.33%	3,534	17.95%
\$25,000-34,999	2,687	17.21%	2,726	14.76%	2,953	15.00%
\$35,000-49,999	3,166	20.28%	3,954	21.41%	3,916	19.89%
\$50,000-74,999	2,758	17.67%	3,166	16.87%	3,174	16.12%
\$75,000-99,999	1,035	6.63%	1,241	6.72%	1,288	6.54%
\$100,000-149,999	359	2.3%	611	3.31%	677	3.44%
\$150,000 +	304	1.95%	401	2.17%	453	2.30%

Source: \*1990 US Census; \*\*National Decision Systems

**TABLE 4**  
**HOUSEHOLDS BY 1999 INCOME CATEGORIES**  
**TOWN OF APPLE VALLEY**

1999 HUD Median Income: \$47,200

Income Category	Number	Percent
Very Low Income: less than \$23,600	5,996	32.3
Low Income: \$23,6001 – 37,760	3,875	20.9
Moderate Income: \$37, 761 – 56, 640	4,066	21.9
Above Moderate Income: \$56,641 +	4,580	24.7

Source: HUD Median applied to NDS estimated number of households by income,  
September 1999

## **USE OF SCHOOL FACILITIES FOR PUBLIC RECREATION OPPORTUNITIES**

Continued public use of school facilities is critical to the growth and success of recreation programs in the Town of Apple Valley.

Since the 1996 updating of the Master Plan of Park and Recreation Services, the Park and Recreation Department continues to utilize and rely upon Apple Valley Unified School District Facilities to provide services to the community.

In 2001, the School District closed the swimming pool complex located at Apple Valley Middle School due to repairs that were not cost efficient. This pool complex was the only pool in the area accessible to the Apple Valley community during the summer months. In an effort to be responsive to community swim needs, the Park and Recreation Department continued to offer swim lesson education, as well as water aerobics during the summers of 2001, 2002, 2003 and 2004, and will continue to do so through partnerships with privately owned pools within the community. Recreational swim programs, however, have become non-existent, since it is not feasible to operate a program of this size at a small, privately owned pool.

The Park and Recreation Department also continues to heavily utilize the Apple Valley High School Gymnasium, the cafeteria at Vista Campana Middle School well as the gymnasium located at Apple Valley Christian School for the Youth Basketball program.

High Desert Youth Soccer League continues to share the 10 soccer fields they constructed at Apple Valley Middle School in 1992 through a joint use agreement with the school district. With seven years remaining on this lease, increased participation in this recreational league and the school district's need to reclaim open space for portable classrooms, consideration must be made for future fields.

In addition, teams from Little League and High Desert Youth Soccer League depend on school sites for practice games. Over the past several years, both groups have acknowledged that school sites available for practices have begun to diminish. The Town currently does not have enough fields to accommodate all groups, and these school sites serve an important role in providing fields to the community.

In addition, there are numerous verbal and written agreements in place with Apple Valley Unified School District that were negotiated with the former Recreation and Park District. Although partnering opportunities need to be pursued to the fullest extent possible between local agencies, these agreements



need to be reviewed by both the school district and the Town and re-evaluated to meet current needs.

Throughout the public input process conducted for the updating of the Master Plan, it was emphasized repeatedly by the various recreation user groups, the Park and Recreation Commission and the public at large, that Town and School District officials need to explore all means of maximizing partnerships for the benefit of the community's recreational needs.

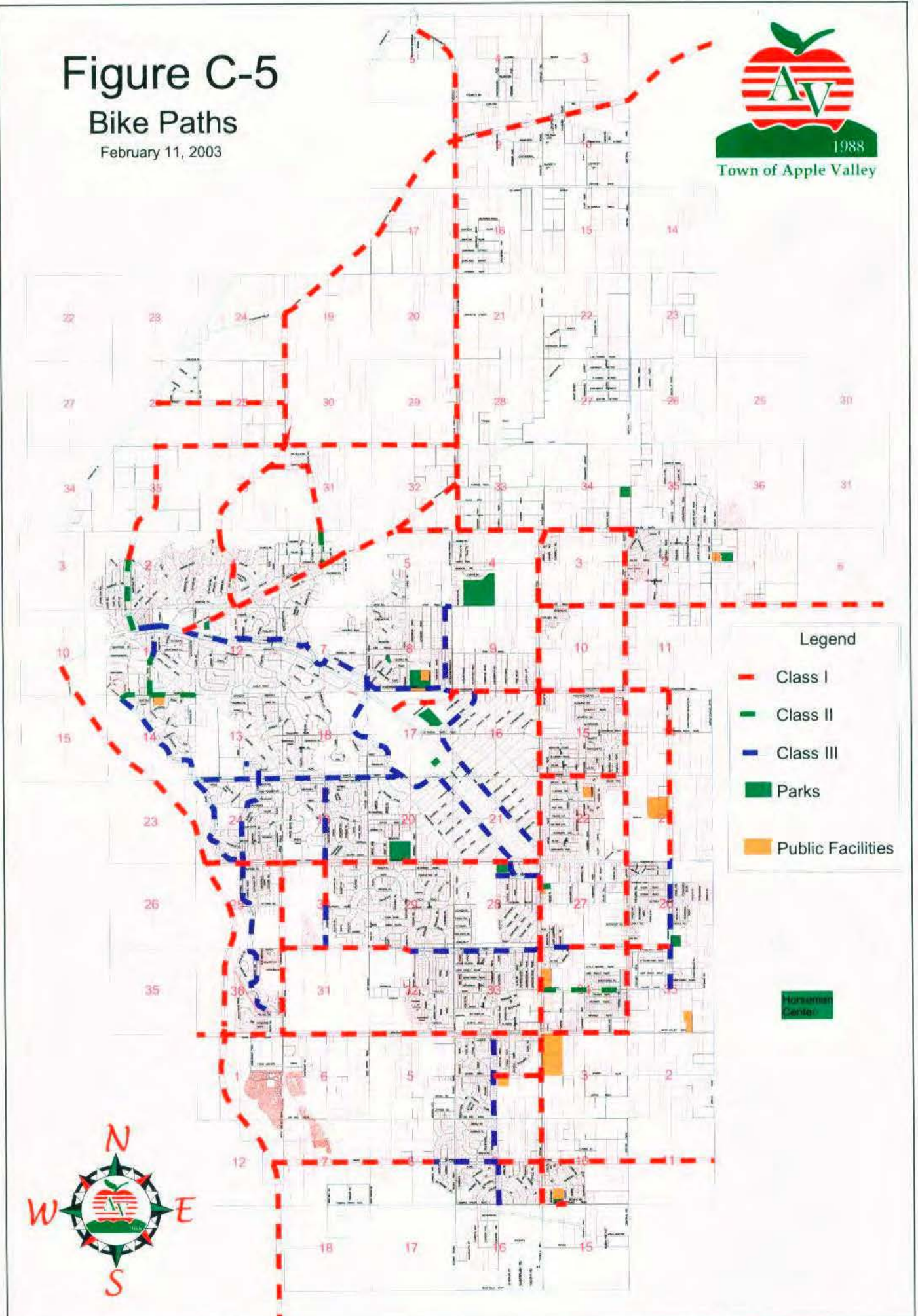
## **RECREATION TRAILS**

Community recreational needs in Apple Valley are not satisfied solely through the development of parks and recreational facilities; other significant recreational users in the Town include equestrian and bicycle users. The Town currently has a bicycle path system (see Figure C-5) and an equestrian trail system (see Figure C-6) that were adopted under the Circulation Element of the Town's General Plan. The attached maps identify these trail and path systems.

# Figure C-5

## Bike Paths

February 11, 2003

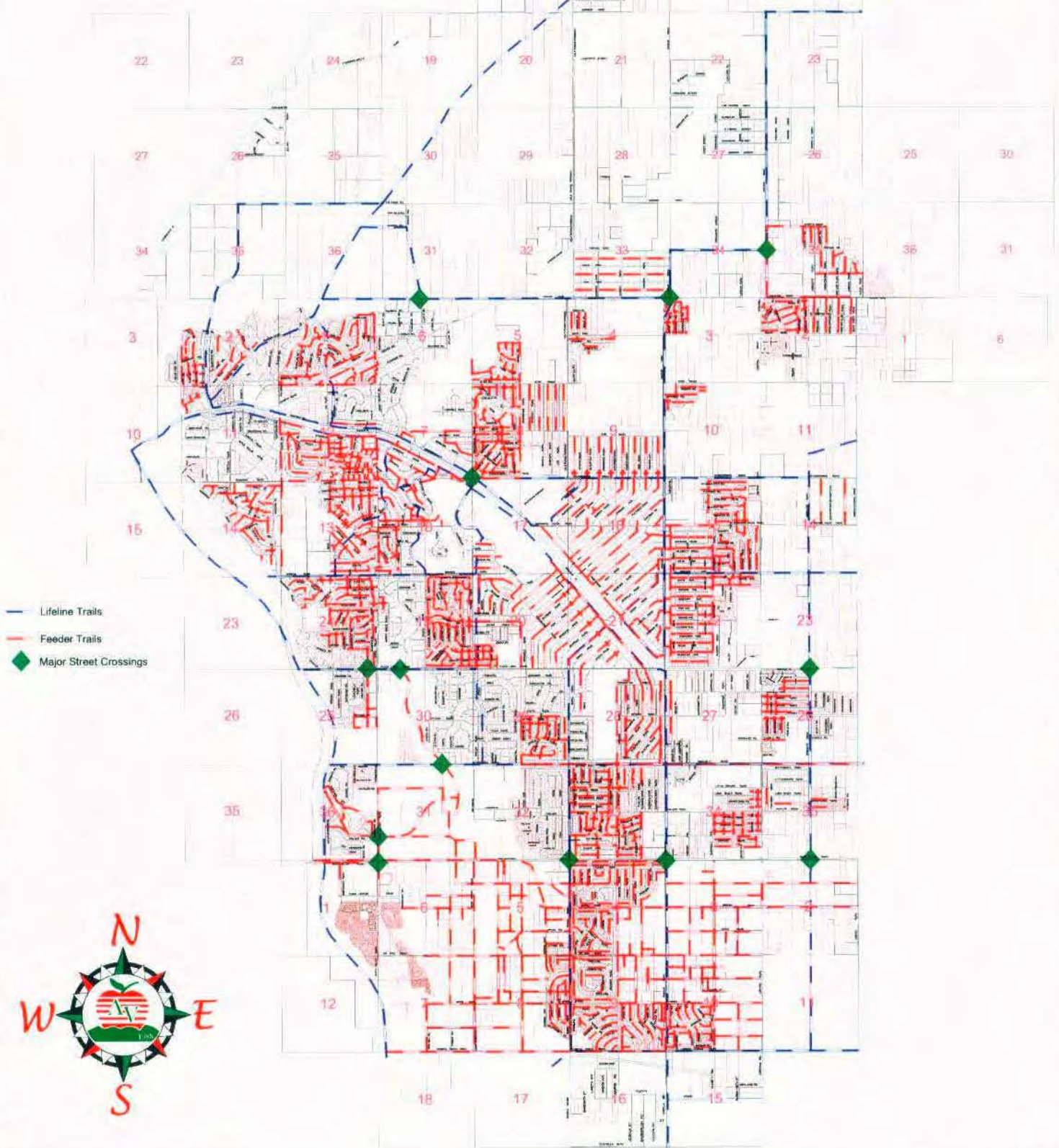
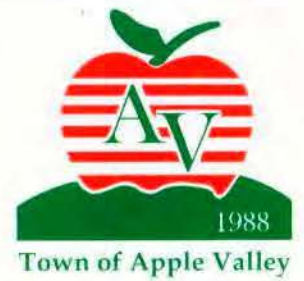




# Figure C-6

## Recreation Trail System

February 11, 2003



## **EXISTING RECREATION/PARK FACILITIES**

In the past, the Town's park system was categorized into four standards: 1) Mini Parks, 2) Neighborhood Parks, 3) Community Parks and 4) Special Use Parks. These were standards defined by the National Recreation and Park Association many years ago. With the growth of residential development within the Town, the mini-park category is no longer applicable and the majority of established parks within the Town fall under the Neighborhood Park category.

Following are descriptions of the function of each of the three different categories of parks and a brief qualitative description of the parks under each category.

### **NEIGHBORHOOD PARKS**

A neighborhood park is primarily an outdoor play center for children of residential neighborhoods. It can also provide limited recreation for young people and adults. A properly structured neighborhood park can be utilized for unsupervised sports such as softball. A major use for neighborhood parks in Apple Valley is team practices for Little League Baseball, soccer, adult softball and flag football. The park should have playground equipment, a tot lot, multiple use paved areas and turf areas. Paved parking should be available. It is preferably located adjacent to elementary schools or near the center of a clearly definable area of town.

In Apple Valley, parks in this category include the following:

#### **1. Corwin Road Park**

Located north of Highway 18 on Corwin Road, the site measures 3.5 acres and was purchased in September 1973. Facilities include a picnic area with picnic tables, barbecues, covered picnic shelter, paved parking area, shade trees and a play lot with playground equipment. The site is covered in turf watered by an automatic sprinkler system.

#### **2. Lion's Park**

Lion's Park is a 1.5-acre site located on State Highway 18, just east of the old Apple Valley Inn property. The land is owned by Champion Investors Fund, Inc., and is leased to and maintained by the Town. Facilities include an automatically irrigated turf area, shade trees, picnic tables and barbecues.

#### **3. Yucca Loma Park**

A 1.5-acre site, the park is adjacent to Yucca Loma School at the intersection of Rancherias and Yucca Loma Roads. Apple Valley Unified School District leased the property for park purposes for a period of thirty years. Features of the turfed park site include a baseball backstop, shade trees and picnic tables. Little League, Youth Soccer and Flag Football practices are frequently held at the park.

**4. Norm Schmidt Memorial Park**

Built in 1990, this was the Town's first attempt at using a water retention basin as a public park. The L - shaped parcel was excavated to a depth of 8 - 10 feet below the street level. The 3-acre park was built by Pacific Cornerstone Development, developer of Cimarron Estates housing development. In addition to the play lot, the park has shade trees, picnic tables and a practice ballfield with backstop.

**5. Mountain Vista Park**

Mountain Vista Park is the newest development in the Town's park system, built in 2002. Located at Serrano and Rimrock Roads, in the Mountain Vista area, this 2.5-acre park includes a children's playground, picnic areas and a restroom facility.

**6. Don Ferrarese Park**

Don Ferrarese is a 2.5-acre park located at the corner of Mesquite and Ottawa Roads in east Apple Valley. The original 10-acre site was purchased in 1969 at a cost of \$10,000. A men's baseball field was developed on the site in the 1960s and was used by semi-pro teams and a Senior League. The field was abandoned and was eventually removed. The acreage was then leased to the Apple Valley Sports Association for a brief time in 1981. Their plans for the site did not materialize and the lease was terminated. The site was next leased to Apple Valley Unified School District to house Willow Park Continuation High School, an alternative school. In 1996, Willow Park Continuation High School relocated, and Don Ferrarese Park was constructed with volunteers from the LDS Church. The park has a playground, restrooms, basketball, volleyball and tennis courts. Originally a 10-acre site, 7.5 acres of undeveloped land have been sold to the Apple Valley Unified School District.

**7. Mendel Park**

A 3.5-acre site adjacent to Mariana Elementary School, the park was developed in conjunction with the Apple Valley Fire Protection District whose Fire Station No. 5 is located at the east end of the park. The park and fire station were developed with the same Community Development Block Grant funds in 1981. Park features include picnic shelter, tables, barbecues, playground equipment, shade trees, paved parking and turf area with two baseball backstops. Originally deeded to the School District in 1957 by Albert Mendel, Sr., the property was deeded to the Park District in 1979. In the same year, the Park District deeded the eastern most one acre to the Fire Protection District.

**8. Virginia Park**

A lease agreement was signed in June, 1988, with Southern California Water Company for rights to develop a 3.5-acre site on Central Road, approximately ¼ mile north of Waalew Road. The site was developed in 1990, and includes paved parking, children's playground equipment, shade trees, picnic tables, barbecue, two baseball backstops and turfed athletic field.

**9. Thunderbird Park**

This is a 7-acre park site located at the corner of Wichita and Thunderbird Roads next to Vista Campana Middle School. This site is under long-term lease with the Apple Valley Unified School District. The park includes two playground areas, picnic shelters, barbecues, native vegetation plot, shade trees, baseball backstops, turfed athletic field area and an outdoor basketball court.

**10. Sycamore Rocks Park**

A 9-acre park site located at the corner of Joshua and South Roads, adjacent to Sycamore Rocks Elementary School, this site is also under long-term lease with the Apple Valley Unified School District. The park contains playground equipment, paved parking, picnic areas and turfed athletic fields. Irrigation is provided by an on site water well and pump system with a 50,000 gallon storage tank.

**COMMUNITY PARKS**

The Community Park should contain the features of the neighborhood park on a larger scale. It is desirable that a community park be located near the center of several neighborhoods and on at least a secondary thoroughfare. In addition, it should provide activities and facilities designed for people of all ages. It should serve as an outdoor recreation center for community recreation activities and a variety of events including developed athletic fields, swimming pools, picnic areas, tennis courts and community center buildings. The community center building can serve as the nucleus of a multitude of programs including various arts/crafts, club meetings, private parties, community celebrations and fund raising events. Passive areas should also be available for senior citizens and others interested in less strenuous activity. Ample off-street parking is required.

In Apple Valley, parks in this category include the following:

**1. James Woody Community Center Park**

The Community Center Park is a 22-acre community park located on Navajo Road, ¼ mile south of Highway 18. The original 2.5 acres were deeded by Apple Valley Community Center, Inc., in 1955. The parking lot area to the south was purchased in 1967 for \$6,000. The 2.5-acre Little League lot was deeded to the Park District by the Apple Valley Lions in 1981.

In 1972, an additional five acres were purchased from the Apple Valley Little League for \$15,000. In 1983, 10 acres were purchased from the estate of Edith Miller for \$100,000. This property (parcels 439-032-51 and 52) is adjacent to the existing Community Center Park property and is bordered by Powhatan Road on the north and Ottawa Road on the south. The fully developed land includes three lighted ballfields, playground, paved parking area and practice ballfields. In 1986, Lot No. 3415 was purchased from the estate of Charles Edward Franklin for \$200,000. This property is adjacent to the existing south parking lot and is the site of the full-sized gymnasium. Construction of the gymnasium was completed in November 1989.

Other features of this park site include grassed park area with trees, picnic tables, barbecues, enclosed racquetball court, skateboard park, mini-gym, restroom building, children's playground, basketball court and large group picnic area. There are five lighted ballfields which serve Little League, youth soccer, flag football and adult softball leagues. Two concession stands, built by Little League, currently serve the athletic fields.

**2. Brewster Park**



In 1989, this 39.16-acre site was purchased for \$87,500. In 1991, a ½ acre portion of the lot in the southwest corner of the parcel was deeded to the Town of Apple Valley for use as a sewage pump station. In 1994, a mobile home unit was installed at the site to serve as a caretaker residence. A Town employee resides at the unit and performs basic caretaker functions. In 1994, attempts were made to drill for water at three different locations on the site. While water was found, it was insufficient to sustain the park. In 1993 and 1994, the High Desert Horseshoe Club developed the Jess Shelby Memorial Horseshoe Courts, a 24-court facility named after a long time member.

High Desert Youth Soccer League pledged \$25,000 to accelerate development of soccer fields. The first four soccer fields have been developed and were used for the first time in November 1995. A permanent restroom facility was added in 1994. Currently, Brewster Park consists of two lighted baseball fields, children's playground and four soccer fields. Apple Valley Soccer Club was granted permission in July of 1998 to place a mobile home at this site to serve as a snack bar/storage facility, which was to be made available for use by other program providers as well.

The 30 remaining acres were turfed in November 2003 utilizing Proposition 12 funding.

## **SPECIAL USE PARKS**

Special Use Parks are often designed with one or more specialized activities in mind. These activities by their nature are sometimes incompatible with traditional public recreation uses and would not be appropriate in residential areas. The Special Use Park is often established in a remote area separated from residential zones, where participation in activities might include equestrian events, BMX racing or large outdoor festivals.

### **1. Horsemen's Center Park**

Horsemen's Center Park is situated on an 80-acre site located on State Highway 18, three miles east of Apple Valley. The land was purchased from the Bureau of Land Management for \$2.50 per acre in 1965. Present facilities include 20 developed acres with a lighted horseshow arena, rodeo arena, restroom building, a small picnic area with barbecues and tables, bleachers, an announcer's booth for the show area and a one - eighth (1/8) mile bicycle moto-cross track.

In 1978, the Apple Valley Sheriff's Posse was given a lease on a small portion of the land temporarily surplus to park needs. The Posse constructed a building on the site that serves as its meeting facility.

Currently, the Town has a Land and Water Conservation Grant in the amount of \$377,500 that will provide improvements such as an upgraded water delivery system (50,000 gallon tank), hiking trails, children's playground, turfing areas and primitive tent camping sites.

# **TOWN OF APPLE VALLEY**

## **PARK AND RECREATION PARK LANDS**

### **DEVELOPED PROPERTY**

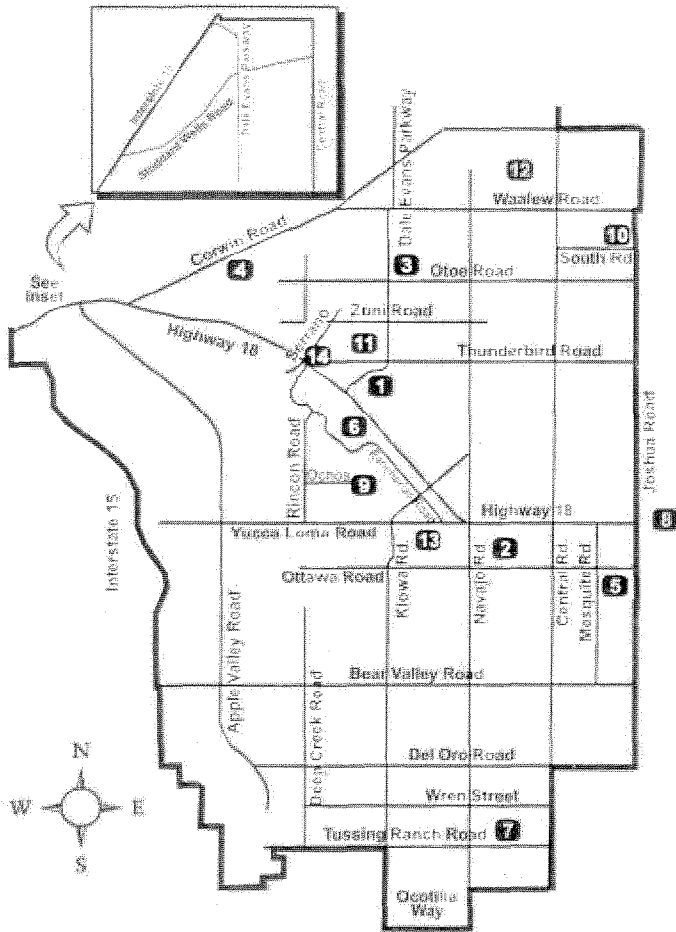
<b><u>Park Category</u></b>	<b><u>Park Name</u></b>	<b><u>Total Acres</u></b>	<b><u>Total Developed Acres</u></b>
<b>Neighborhood Parks</b>	Corwin Road Park	3.5	3.5
	*Lion's Park	1.5	1.5
	*Yucca Loma Park	1.5	1.5
	Norm Schmidt Memorial Park	3.0	3.0
	Mountain Vista Park	2.5	2.5
	Don Ferrarese Park	2.5	2.5
	Mendel Park	3.5	3.5
	*Virginia Park	3.5	3.5
	*Thunderbird Park	7.0	7.0
	*Sycamore Rocks Park	9.0	9.0
<b>Community Parks</b>	Community Center Park	22.0	22.0
	Brewster Park	39.0	39.0
<b>Special Use Parks</b>	Horsemen's Center Park	80.0	20.0
<b>Total Acreage</b>		<b>178.5</b>	<b>118.5</b>

### **UNDEVELOPED PROPERTY**


	<b><u>Total Acres</u></b>
Standing Rock and Central Roads (APN # 0437-242-01)	20.0
Sitting Bull/River Site (APN # 3088-521-04)	2.0
Dale Evans and Stoddard Wells Road (APN # 0472-273-37)	5.0
Civic Center Community Park (APN # 0442-111-37)	22.0

\*Park sites not owned by the Town of Apple Valley (22.5 acres)

# Town of Apple Valley Park and Facility Sites



1. **Town Hall/Town Hall Recreation Center**  
14955 Dale Evans Parkway
2. **James A. Woody Community Center**  
13467 Navajo Road x Powhatan
3. **Brewster Park**  
21024 Ottoo Road x Dale Evans Parkway
4. **Corwin Park**  
18575 Corwin Road x Highway 18
5. **Don Ferrarese Park**  
13073 Mesquite Road x Ottawa Road  
Adjacent to Mesquite School.
6. **Lion's Park**  
East of Dale Evans Parkway on south  
Outer Highway 18
7. **Mendel Park**  
21860 Tussing Ranch Road x Navajo Road
8. **Horsemen's Center**  
24320 Highway 18, 3 mile east of the Village
9. **Norm Schmidt Park**  
14053 Tuweep Trail x Ochoa Road
10. **Sycamore Rocks Park**  
23450 South Road x Joshua Road.  
Adjacent to Sycamore Rocks School
11. **Thunderbird Park**  
20700 Wichita Road x Thunderbird Road
12. **Virginia Park**  
17242 Central Road, south of Papago Road
13. **Yucca Loma Park**  
21351 Yucca Loma Road x Rancherias Road
14. **Mountain Vista Park**  
Serrano & Rimrock Roads

		Activity Room(s)	Ball Fields	Barbecue	Picnic Area	Gymnasium	Horseshoe Pits	Kitchen Facility	Meeting Room(s)	Outdoor Basketball	Open Grass Area	Picnic Tables	Play Equipment	Restrooms	Skatepark	Stage	Port-A-Pot	Tennis/Racquetball	Volleyball
Brewster Park			✓	✓			✓			✓	✓	✓	✓	✓					
Corwin Park				✓	✓						✓	✓	✓	✓					
Don Ferrarese Park				✓						✓	✓	✓	✓	✓				✓	✓
Horsemen's Center				✓							✓	✓		✓					
James A. Woody Community Center		✓	✓	✓	✓	✓		✓	✓	✓		✓	✓	✓	✓	✓		✓	
Lion's Park			✓	✓							✓	✓							
Mendel Park			✓	✓	✓						✓	✓	✓				✓		
Mountain Vista Park											✓			✓					
Norm Schmidt Park			✓	✓							✓	✓	✓						
Sycamore Rocks Park			✓	✓							✓	✓	✓						
Town Hall Recreation Center		✓						✓	✓					✓					
Thunderbird Park			✓	✓	✓					✓	✓	✓	✓				✓		
Virginia Park			✓	✓							✓	✓	✓						
Yucca Loma Park			✓	✓							✓	✓	✓						